

New Mexico Environment Department

Mission and Values

Our mission is to protect and restore the environment and to foster a healthy and prosperous New Mexico for present and future generations.

SCIENCE



Using the best available science to inform our decision-making in protecting public health and the environment.

INNOVATION



Employing creative engineering and technological solutions to address environmental problems.

COLLABORATION



Engaging communities and interested stakeholders in environmental decision-making.

COMPLIANCE



Ensuring meaningful compliance with state regulations and permits.

NMED is underfunded



From FY11 to FY23, New Mexico's general fund increased **20%** or by **\$1.4 billion**.



NMED's budget did not keep pace as a percent of the state budget and is now short \$2.3 million today, as adjusted for inflation.

Learn more about our Agency's performance on our website:



A Message to the New Mexico Legislature

With the support of the Governor and the Legislature, I proudly lead this Department. I am honored to continue to work with you, the members of the Legislature, on behalf of New Mexicans.

NMED has one of the most complex budgets in state government – over 125 restricted funds spanning five divisions, 16 bureaus and four offices. Over 80% of NMED's funding sources are for non-discretionary duties related to core functions like permitting and compliance. In other words, over 80% of NMED's staff must work within their funding source.

Despite small gains by the legislature to fund specific programs on a recurring or one-time basis with general fund, NMED continues to fall behind. Our duties have expanded without requisite funding to keep pace or even fairly compensate our employees who are asked to do more with less day after day. In short, NMED's workload is unsustainable.

Despite our inability to protect New Mexicans and their environment equally under the law, I am working diligently to optimize our operating budget to better serve New Mexicans. For example, I am proposing to spend \$2.6M more from federal grants and special revenue funds on services that benefit New Mexicans than I could under the LFC Recommendation.

However, this budget optimization is contingent on the legislature appropriating additional general fund so we can continue to operate our 27 offices across the state. With the Executive's support, I am seeking an additional increase of \$2.6M in recurring general fund above the LFC Recommendation to improve services, avoid adverse federal grant audits, and keep NMED field offices from permanently closing.

I look forward to working with you on our mission, budget and in service to your constituents.

Sincerely,

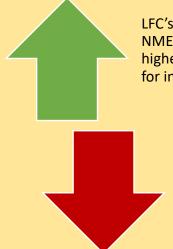
Javes C. James

James C. Kenney
Cabinet Secretary

New Mexico Environment Department

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LFC continues to recommend underfunding NMED



LFC's FY24 recommendation for NMED is **15%** or nearly **\$3 million** higher than FY11 levels, adjusted for inflation.

This is still \$3.5 million less than if NMED received the same percentage of total recurring general fund appropriations as it received in FY11.

What's at Stake?

Job growth/economic investment in "clean" technology sectors that further our ambitious climate goals.

Securing *and* spending once in a generation levels of federal funds in New Mexico communities.

Maintaining federal permitting programs or risking sanctions, including the loss of federal highway dollars.

Holding polluters accountable for failing our communities, including the federal government.

Certainty for businesses, constituents.

Retaining NMED's expert public servant workforce.

How to fix the LFC <u>recurring</u> budget recommendation in three steps:

- (1) While holding the remainder of the LFC budget recommendation static,
- (2) Increase the "Sources: General Fund Transfers" from 22,309.2 to 23,679.0, and
- (3) Increase the "Uses: Other" from 28,609.4 to 31,200.5.

Subsequent to the Executive Budget Recommendation, NMED was authorized to pursue \$2.6M in recurring general fund to avoid a supplemental appropriation or running a deficiency.

BUDGET SUMMARY (dollars in thousands)

	FY22 2021-2022	FY23 2022-2023 Budgeted	FY24 2023-2024		
	Actuals		Agency Request	LFC Recommendation	Percent Inc (Decr)
SOURCES					
General Fund Transfers	15,396.2	20,279.5	23,679.0	23,679.0 22,309.2	10.0
Other Transfers	38,111.2	41,774.2	43,091.1	43,091.1	3.2
Federal Revenues	23,885.8	36,299.2	35,011.0	35,011.0	(3.5)
Other Revenues	48,470.1	44,220.0	38,250.2	38,250.2	(13.5)
Fund Balance	0.0	11,585.7	20,266.7	20,266.7	74.9
TOTAL SOURCES	125,863.3	154,158.6	160,298.0	158,928.2	3.1
USES					
Personal Services and Employee Benefits	46,703.0	63,455.4	64,374.4	64,870.7	2.2
Contractual Services	12,492.6	22,134.4	22,691.7	23,416.7	5.8
Other	19,421.2	29,203.1	31,200.5	31,200.5 28,009.4	(2.0)
Other Financing Uses	35,497.4	39,365.7	42,031.4	42,031.4	6.8
TOTAL USES	114,114.2	154,158.6	160,298.0	158,928.2	3.1
FTE					
Permanent	398.7	311.5	304.6	304.6	(2.2)
Term	291.0	411.0	393.9	393.9	(4.2)
TOTAL FTE	689.7	722.5	698.5	698.5	(3.3)

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"New Mexico is experiencing record-high revenues across all major revenue streams. FY22 and early FY23 receipts came in higher than expected and boosted revenue estimates for subsequent years." - LFC

Executive <u>non-recurring</u> budget recommendation

14 Special Appropriations Total: \$32,104.70

LFC non-recurring budget recommendation

4 Special Appropriations Total: \$7,019.7

Special Appropriations (Non-Recurring Funds)									
	Short Title	NMED	Executive	LFC					
1	Financial services bureau support	\$150.0	\$150.0	\$0	×				
2	Liquid waste indigent fund	\$1,250.0	\$1,250.0	\$0	×				
3	Targeted workplace safety education in specific sectors, like cannabis, film and oil and gas	\$750.0	\$750.0	\$0	X				
4	Climate related infrastructure, including U.S. DOE matching grant funding	\$4,100.0	\$4,100.0	\$2,000.0	X				
5	Air quality regulatory changes necessary under federal law	\$2,000.0	\$2,000.0	total for items 4 & 5	X				
6	Radioactive materials licenses/compliance	\$1,500.0	\$1,500.0	\$1,500.0	\checkmark				
7	Assess business operations, optimize workforce/leased space	\$3,000.0	\$3,000.0*	\$0	×				
8	Business operations improvements for customers and staff	\$825.0	\$825.0	\$0	X				
9	Senior environmental program for private/public sector retirees	\$650.0	\$650.0	\$0	X				
10	Community Revitalization through clean- up of contaminated groundwater sites	\$8,500.0	\$8,500.0	\$0	X				
11	Superfund match/administration	\$2,839.7	\$2,839.7	\$2,839.7	$\overline{\checkmark}$				
12	To initiate the development of a state surface water permitting program	\$680.0	\$680.0	\$680.0	\checkmark				
13	Water reuse, Water Task Force and Produced Water Act implementation	\$5,500.0	\$5,500.0	\$0	X				
14	Water utility operator certification support	\$360.0	\$360.0	\$0	X				

^{*} Subsequent to the Executive Budget Request, NMED was authorized to pursue \$3.0M in non-recurring general fund to avoid a supplemental or deficiency.

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Workload Snapshot

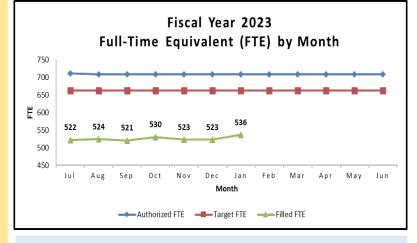
Based on current staffing levels, it would take many of our regulatory programs years to issue permits, assure compliance, or carry out other duties New Mexicans expect NMED is performing routinely.

- ✓ **OSHA** 5,670 regulated facilities per inspector; it would take this team **24 years** to visit each site.
- ✓ Petroleum Storage Tanks Two staff oversee 4,346 storage tanks; it would take 3 years to inspect all tanks in the state.
- ✓ Air Quality Bureau 22 filled permitting and enforcement staff spend about 10% of their time on compliance inspections; it would take 6.5 years to inspect all permittees.
- ✓ Ground Water Quality Bureau 8 filled permitting and enforcement staff spend about 10% of their time on inspections; it would take 2.5 years to inspect all permittees.
- ✓ Surface Water Quality Bureau oversees 6,698 miles of perennial streams and all lakes, with only the equivalent of one staff person responsible for developing water quality standards and six staff persons collecting all water quality data.
- ✓ Construction Programs Bureau has five staff managing 126 water infrastructure projects each.
- ✓ Hazardous Waste Bureau has 1.3 incident coordination staff who responded to 365 emergency calls in the previous fiscal year.
- ✓ Drinking Water Bureau has the equivalent of one person focused on providing infrastructure funding support to the 1,068 public water systems in New Mexico.

Employee Exit Interview Snapshot

- ✓ Private/public sector opportunities with greater compensation/flexibility.
- ✓ Greater earning potential for less complex work at other state agencies.
- ✓ Frustration from lack of proper compensation related to the volume, pace, and complexity of work.

Vacancy Rate: 19% as of January 2023 and trending down (536 staff persons out of 662 funded positions).



Recruitment and Retention Snapshot

Propelled by high vacancy rates and long human resource action processing times, the New Mexico State Personnel Office (SPO) delegated authority to NMED to approve certain personnel transactions, including inband pay adjustments, without the need for SPO approval. As a part of the delegation, SPO audits transactions to ensure the department meets personnel rules.

- ✓ In FY22, NMED processed approximately 1,262 personnel actions. 2.0x more than FY21.
- ✓ During the first half of FY23, NMED processed 2,262 personnel actions. **3.5x more than FY21.**
- ✓ The time to fill new and vacant positions has reduced from over 200 days in FY22 to 60 days or less in many cases.
- ✓ NMED also initiated a department-wide recruitment and retention effort providing incentives such as: voluntary duty station changes, personal time off granted upon referral by current employees of candidates who are hired, extra personal time off to the new employee, and cash incentives to eligible retirees who provide 12 months' notice before retiring.

Learn more about our Agency's performance on our website:



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