

UNITED STATES DEPARTMENT OF ARMY

WHITE SANDS MISSILE RANGE

RCRA PERMIT

DECEMBER 2009

**RESOURCE CONSERVATION AND RECOVERY ACT
PERMIT
EPA ID No. NM 2750211235**

to

UNITED STATES DEPARTMENT OF ARMY

for the

WHITE SANDS MISSILE RANGE

Located in

**DOÑA ANA, LINCOLN, OTERO, SIERRA AND SOCORRO COUNTIES,
NEW MEXICO**

December 2009

Prepared by the

**New Mexico Environment Department
Hazardous Waste Bureau
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LIST OF ACRONYMS

AGI	American Geological Institute
AOC	Area of Concern
ASTM	American Society for Testing and Materials
BS/BSD	blank spike/blank spike duplicate
BTU/hr	British Thermal Units per hour
CBU(s)	cluster bomb units
CERCLA	Comprehensive Environmental Response, Compensation, and Liability Act
CFR	Code of Federal Regulations
CG	Commanding General
cm	centimeter(s)
CMS	Corrective Measures Study
COPC	Constituent of Potential Concern
CSM	Conceptual Site Model
cu m	cubic meter(s)
CWA	Clean Water Act
cy	cubic yard
DOT	U.S. Department of Transportation
DPT	Direct Push Technology
DPW	Department of Public Works
DQO	Data Quality Objective(s)
DTC	Development Test Command
ESL	ecological screening level(s)

EC	Emergency Coordinator
EO	Environmental Officer
EOC	Emergency Operation Center
ECD	electron capture device
EOD/OB/OD	Explosive Ordnance Disposal/Open Burn/Open Detonation
EPC	exposure point concentration
EPA	United States Environmental Protection Agency
eV	electron volt
FEP	fluorinated ethylene propylene
ft	foot (feet)
gal	gallon(s)
GC/FID	gas chromatograph/flame ionization detector
GC/MS	gas chromatograph/mass spectrometry
GC-PA	General Command Public Affairs
GPS	global positioning system
HAZCAT	Hazard Categorization (trade name)
HAZMAT	Hazardous Material
HAZWOPER	Hazardous Waste Operations and Emergency Response
HCF	HELSTF Cleaning Facility
HDPE	High Density Poly-ethylene
HE	high explosives
HELSTF	High Energy Laser Systems Test Facility
HHMSSL	Human Health Medium-Specific Screening Level(s)
HI	Hazard Index

HQ	Hazard Quotient
HSWA	Hazardous and Solid Waste Amendments
HTA	Hazardous Test Area
HWA	Hazardous Waste Act
HWMC	Hazardous Waste Management Center
HWMR	Hazardous Waste Management Regulations
HWMU	Hazardous Waste Management Unit
HWSF	Hazardous Waste Storage Facility
IAP	Installation Action Plan
ICP	inductively coupled plasma
IDW	investigation derived waste
IM	Interim Measures
in	inch(es)
IOSC	Installation On-Scene Commander
IRT	Installation Response Team
ISCP	Installation Spill Contingency Plan
kg	kilogram(s)
km	kilometer(s)
km/h	kilometers per hour
lb	pound(s)
LDR	land disposal restrictions
mg/kg	milligrams per kilogram
MCL	Maximum Contaminant Level
mg/L	milligrams per liter

m	meter(s)
m ³	meters cubed
MEK	methyl ethyl ketone
mi	mile(s)
MSDS	Material Safety Data Sheet
MS/MSD	Matrix spike/matrix spike duplicate
NASA	National Aeronautics and Space Administration
NCP	National Oil and Hazardous Substance Pollution Contingency Plan
NEMA	National Electrical Manufacturers Association
NFPA	National Fire Protection Association
NFRAP	no further remedial action planned
NMAC	New Mexico Administrative Code
NMED	New Mexico Environment Department
NMSA	New Mexico Statutory Authority
NMSSL	New Mexico Soil Screening Level(s)
NR	National Range
OB/OD	Open Burning/Open Detonation
OSHA	Occupational Safety and Health Administration
PCB	polychlorinated biphenyls
PVC	polyvinyl chloride
PID	photo-ionization detector
POC	Point of Contact
POL	petroleum, oil, lubricants
POP	Performance Oriented Packaging

psf	pounds per square foot
QA/QC	Quality Assurance/Quality Control
RCRA	Resource Conservation and Recovery Act
RFA	RCRA Facility Assessment
RFI	RCRA Facility Investigation
RQ	Reportable Quantity
SAP	satellite accumulation point
SCBA	self-contained breathing apparatus
SDO	Staff Duty Officer
SOP	Standard Operating Procedure(s)
SOW	Statement of Work
SRC	Stallion Range Center
STP	sewage treatment plant
SVOC	semi-volatile organic compound
SWMU	Solid Waste Management Unit
TDS	total dissolved solids
TMDE	Test Measurement Diagnostic Equipment
TOC	total organic carbon
TPH	total petroleum hydrocarbons
TRV	toxicity reference value(s)
TSCA	Toxic Substance Control Act
TSD	Treatment, Storage or Disposal
TSS	total suspended solids
TTF	Temperature Test Facility

UCL	upper confidence limit
UL	Underwriters Laboratories
USC	United States Code
USGS	United States Geological Survey
UTL	upper tolerance limit
VOC	Volatile Organic Compound
WAP	Waste Analysis Plan
WQCC	New Mexico Water Quality Control Commission
WSMR	White Sands Missile Range

1 **PART I**
2 **GENERAL PERMIT CONDITIONS**

3 **I.A PERMITTEE**

4 The New Mexico Environment Department issues this Permit to the United States, Department of
5 the Army, White Sands Missile Range (WSMR), hereinafter referred to as the Permittee, the owner
6 and operator of WSMR (the Facility), with EPA ID No. NM2750211235, located in Doña Ana,
7 Otero, Sierra, Lincoln, and Socorro Counties, New Mexico.

8 **I.B PERMITTED ACTIVITY**

9 This Permit authorizes the Permittee to accept, store, and transfer hazardous wastes generated on-
10 site at the Container Storage Area at the Hazardous Waste Storage Facility. This Permit requires the
11 Permittee to conduct closure and if necessary, post-closure activities at the units listed in Appendix
12 4. This Permit also requires the Permittee to conduct corrective action activities and to conduct
13 tasks in accordance with a schedule of compliance. This Permit establishes the general and specific
14 standards for these activities, as required pursuant to the Hazardous Waste Act (HWA), as amended,
15 NMSA 1978 §§74-4-1 *et seq.*, and the New Mexico Hazardous Waste Management Regulations
16 (HWMR), 20.4.1 NMAC.

17 **I.C PERMIT CITATIONS**

18 Whenever the Permit cites a provision of 20.4.1 NMAC or 40 CFR the Permit shall be deemed to
19 incorporate the citation by reference, including all subordinate provisions of the cited provision, and
20 make binding the full text of the cited provision.

21 Hazardous waste management regulations are frequently cited throughout this Permit. The federal
22 Hazardous Waste Management Regulations, 40 CFR Parts 260 through 273, are generally cited
23 rather than the New Mexico Hazardous Waste Management Regulations, 20.4.1 NMAC. The
24 federal regulations are cited because only the federal regulations set forth the detailed regulatory
25 requirements; the State regulations incorporate by reference, with certain exceptions, the federal
26 regulations in their entirety. Citing only the federal regulations also serves to avoid encumbering
27 each citation with references to two sets of regulations. However, it is the State regulations that are
28 legally applicable and enforceable. Therefore, for the purpose of this Permit, and enforcement of its
29 terms and conditions, all references to provisions of federal regulations that have been incorporated
30 into the State regulations shall be deemed to include the State incorporation of those provisions.

31 **I.D EFFECT OF PERMIT**

32 Compliance with this Permit during its term constitutes compliance, for purposes of enforcement,
33 with 20.4.1.500, 700 and 800 NMAC (incorporating 40 CFR parts 264, 266 and 268), except for
34 those requirements not included in this Permit under 40 CFR 270.4(a), only for those management
35 practices specifically authorized by this Permit. The Permittee must also comply with all applicable
36 self-implementing provisions imposed by statute or rule, including 20.4.1.100, 200, 300, 400, 500,
37 700, and 800 NMAC (incorporating 40 CFR parts 260, 261, 262, 263, 264, 266, and 268).
38 Compliance with this Permit shall not constitute a defense to any order issued or any action brought

1 under Sections 74-4-10, 74-4-10.1 or 74-4-13 of the HWA; Sections 3008(a), 3008(h), 3013,
2 7002(a) or 7003 of the Resource Conservation and Recovery Act (RCRA), as amended, 42 U.S.C.
3 6901 to 6922k; Sections 104, 106(a), and 107 of the Comprehensive Environmental Response,
4 Compensation, and Liability Act of 1980 (CERCLA), 42 U.S.C. 9601 to 9675; or any other law
5 providing for protection of public health or the environment. This Permit does not convey any
6 property rights of any sort or any exclusive privilege, nor authorize any injury to persons or
7 property, any invasion of other private rights, or any infringement of State or local laws or
8 regulation. Compliance with this Permit does not relieve the Permittee from the responsibility of
9 complying with all applicable state or federal laws and regulations. [20.4.1.900 NMAC
10 (incorporating 40 CFR 270.4, 270.30(g) and 270.32(b)(1)); 20.4.1.901.A(11); and 1100 NMAC]

11 **I.E EFFECT OF INACCURACIES IN PERMIT APPLICATION**

12 This Permit is based on the information submitted in the Part B Permit applications dated June 1999
13 and updated by subsequent submittals (Application). Any inaccuracies found in the Application
14 may be grounds for the termination, revocation and reissuance, or modification of this Permit
15 pursuant to 40 CFR 270.43(a)(2). Where and when the Permittee becomes aware that it failed to
16 submit any relevant facts in the Application, or submitted incorrect information in the Application or
17 in any report to the NMED, it shall promptly submit such facts or information pursuant to 40 CFR
18 270.30(l)(11).

19 **I.F ENFORCEMENT**

20 Any violation of a condition of this Permit may subject the Permittee, and its officers, employees,
21 successors, and assigns, to a compliance order under section 74-4-10 of the HWA or section 3008(a)
22 of RCRA, 42 U.S.C. § 6928(a); to an injunction under section 74-4-10 of the HWA, section 3008(a)
23 of RCRA, 42 U.S.C. § 6928(a), or section 7002(a) of RCRA, 42 U.S.C. § 6972(a); to civil penalties
24 under section 74-4-10 of the HWA, section 3008(a) and (g) of RCRA, 42 U.S.C. § 6928(a) and (g),
25 or section 7002(a) of RCRA, 42 U.S.C. § 6972(a), to criminal penalties under section 74-4-11 of the
26 HWA or section 3008(d), (e), and (f) of RCRA, 42 U.S.C. § 6928(d), (e), and (f), or to some
27 combination of the foregoing. The list of authorities in this Paragraph is not exhaustive, and NMED
28 reserves the right to take any action authorized by law to enforce the requirements of this Permit.

29 **I.G PERMIT COMPONENTS**

30 This Permit consists of the regulations incorporated by reference into this Permit, Permit Sections in
31 Permit Parts 1 through 6, Permit Attachments 1 through 6, and Permit Appendices 1 through 8.

32 **I.H PERMIT ACTIONS**

33 **I.H.1 Term of Permit**

34 This Permit shall be effective for a period of ten years from the effective date. The effective date of
35 this Permit shall be 30 calendar days after notice of the NMED's decision has been served on the
36 Permittee, or such later time as the NMED may specify. [40 CFR 270.50(a) and 20.4.1.901.A(10)
37 NMAC]

1 **I.H.2 Permit Modification, Suspension, Revocation, or Termination**

2 This Permit may be modified, suspended, revoked and reissued, or terminated for cause as specified
3 in Section 74-4-4.2 of the HWA, 40 CFR 270.41 through 270.43, and 20.4.1.901.B NMAC. The
4 filing of a request by the Permittee for a permit modification, or the notification of planned changes
5 or anticipated noncompliance, shall not stay the applicability and enforceability of any permit
6 section [40 CFR 270.30(f)].

7 **I.H.3 Unclassified Permit Modifications**

8 Unless a permit modification is explicitly listed in Appendix I of 40 CFR 270.42 as a Class 1 or 2
9 permit modification, the Permittee shall not submit the proposed permit modification as a Class 1 or
10 2 permit modification. The Permittee may only make such permit modification as a Class 3
11 modification, or may request a determination from the NMED that the proposed permit modification
12 is reviewed and approved as a Class 1 or 2 modification in accordance with the requirements of
13 20.4.1.901 NMAC and 40 CFR 270.42(d)(1).

14 **I.H.4 Transfer of Land Ownership**

15 The Permittee shall submit a permit modification request, in compliance with all requirements of
16 20.4.1.901 NMAC and 40 CFR 270.42, at least 180 calendar days prior to the proposed effective
17 date of transfer of ownership of any land that is part of the Facility. The permit modification request
18 may be submitted as a Class 3 permit modification, or the Permittee may request a determination
19 that the modification is a Class 1 or 2 pursuant to the requirements of 20.4.1.901 NMAC and 40
20 CFR 270.42(d). A permit modification request for transfer of land that is part of the Facility shall:

- 21 1. Identify the boundaries of the land proposed for transfer;
- 22 2. Identify the new owner;
- 23 3. Describe the location and identity of any existing or prior SWMU, AOC, or
24 hazardous waste management unit on the land proposed for transfer;
- 25 4. Describe any known or suspected presence of hazardous waste or hazardous
26 constituents in soil or ground water at any depth within the boundaries of the land
27 proposed for transfer;
- 28 5. Describe the status of any past, present, or planned investigations or remediation
29 of any release of hazardous waste or hazardous constituents within the boundaries
30 of the land proposed for transfer;
- 31 6. Include a revised map of the Facility; and
- 32 7. Propose and describe all provisions necessary to ensure that the Permittee can
33 meet the corrective action obligations of the HWA and the Hazardous Waste
34 Management Regulations (HWMR) (e.g., covenants, deed restrictions, proposed
35 replacement of monitoring wells or enforceable agreements for access to

1 monitoring wells on transferred land). [40 CFR 264.101, 40 CFR 270.30(1)(1),
2 270.32(b) and 270.42); and 20.4.1.901 NMAC]

3 8. Describe all measures taken to comply with Section 120(h) of the Comprehensive
4 Environmental Response, Compensation and Liability Act, 42 USC 9629(h)

5 **I.H.5 Permit Renewal**

6 The Permittee shall submit an application for a new permit at least one hundred eighty (180)
7 calendar days before the expiration date of this Permit, unless permission for a later date has been
8 granted by the Secretary, pursuant to 40 CFR 270.10(h). In reviewing any application for a permit
9 renewal, the NMED will consider improvements in the state of control and measurement technology
10 and changes in applicable regulations. [40 CFR 270.10(h) and 270.30(b); 42 U.S.C. 6925(c)(3)]

11 **I.H.6 Continuation of Expiring Permit**

12 The conditions in this Permit shall continue in force and effect until the effective date of a new
13 permit if:

14 1. The Permittee has submitted a timely application under 40 CFR 270.14, and the
15 applicable sections in 40 CFR 270.15 through 270.29, which is a complete
16 application under 40 CFR 270.10(c) for a new permit; and

17 2. NMED, through no fault of the Permittee, does not issue a new permit with an
18 effective date on or before the expiration date of the previous permit.

19 While this Permit is continued under this condition, it remains fully effective and enforceable. [40
20 CFR 270.51(b)]

21 **I.I PERMIT CONSTRUCTION**

22 **I.I.1 Severability**

23 The provisions of this Permit are severable, and if any provision of this Permit, or any application of
24 any provision of this Permit due to any circumstance is held invalid, then the application of such
25 provision to other circumstances and the remainder of this Permit shall not be affected thereby.

26 **I.I.2 Conflict in Language**

27 If there is a conflict between the language of a Permit Condition and the language of a Permit
28 Attachment or Appendix, where the Attachment or Appendix includes text provided by the
29 Permittee that is not expressly written by NMED, then the language of the Permit Condition shall
30 control the language in the Permit Attachment or Appendix. This Permit and 40 CFR 264, 266 and
31 268 establish the minimum requirements for the design, construction, operation, and maintenance of
32 the Facility. Any language in an attachment, which states or implies discretion to not comply with
33 the minimum requirements of this Permit or 40 CFR 270.32(b)(1) is not effective and the
34 requirements of this Permit and 40 CFR 270.32(b)(1) shall control.

1

2 **I.J DEFINITIONS**

3 For the purposes of this Permit, terms used herein shall have the same meanings as those in the
4 Hazardous Waste Act, the Resource Conservation and Recovery Act and their implementing
5 regulations, unless this Permit specifically provides otherwise. Where a term is not defined in the
6 Hazardous Waste Act, RCRA, or pursuant regulations, EPA guidelines or publications, or this
7 Permit, the meaning associated with such a term shall be defined by a standard dictionary reference
8 or the generally accepted scientific or industrial meaning of the term.

9 *Acceptable Knowledge* means generator knowledge of the process that generated a waste, including
10 but not limited to process knowledge, waste analysis data from generators of similar wastes, and
11 facility records of analysis performed before the effective date of RCRA, that is used by a generator
12 to characterize wastes. *Waste Analysis: EPA Guidance Manual for Facilities That Generate, Treat,*
13 *Store and Dispose of Hazardous Waste (OSWER 9938.4-03, April 1994)* broadly defines the term
14 “acceptable knowledge” to include process knowledge, whereby detailed information on the wastes
15 is obtained from existing published or documented wastes analysis data or studies conducted on
16 hazardous wastes generated by processes similar to that which generated the waste; waste analysis
17 data obtained from generators of similar wastes, which send wastes off-site for treatment, storage or
18 disposal, and facility records of analysis performed before the effective date of RCRA. Examples of
19 acceptable knowledge documentation for this Permit include, but are not limited to:

- 20 1. Process design documents;
- 21 2. Preliminary and final safety analysis reports, un-reviewed safety question
22 determinations and technical safety requirements;
- 23 3. Standard operating procedures and detailed operating procedures, which may include
24 a list of raw materials and reagents and descriptions of the wastes generated and how
25 they were handled;
- 26 4. Waste packaging logs;
- 27 5. Test plans or research project reports that describe the reagents and other raw
28 materials used in an experiment;
- 29 6. Site databases;
- 30 7. Documented interviews with site personnel that were directly involved in the waste
31 generation process;
- 32 8. Vendor and other standard industry practice documents;
- 33 9. Industry reports on a similar process when there is a clear connection between the
34 industrial process/experiment and the WSMR process/experiment;
- 35 10. Previous (pre-RCRA) analytical data relevant to the waste stream;

- 1 11. Analytical data from studies of common industry processes that are similar to
2 WSMR processes;
- 3 12. Material safety data sheets, product labels and other product packaging
4 information;
- 5 13. Sampling and analysis data from comparable waste streams;
- 6 14. Documented visual inspections that were performed to confirm or identify the
7 physical characteristics and packaging of a waste;
- 8 15. Laboratory notebooks that detail the research processes and raw materials used in
9 an experiment; and
- 10 16. Site characterization data, waste characterization data, waste characterization
11 strategy documentation and RCRA Facility Investigation documentation.

12 *Area of Concern (AOC)* means any area having a known or suspected release of hazardous waste or
13 hazardous constituents that is not from a solid waste management unit and that NMED has
14 determined may pose a current or potential threat to human health or the environment. An area of
15 concern may include buildings, structures at which releases of hazardous waste or constituents have
16 not been remediated, including releases resulting from one time and accidental events.

17 *Corrective Action* means any activity related to site assessment, investigation, remediation,
18 characterization or monitoring including reporting and document submittal activities.

19 *Discharge* means the accidental or intentional spilling, leaking, pumping, pouring, emitting,
20 emptying, or dumping of solid waste or hazardous waste into or onto any land or water.

21 *Disposal* means the discharge, deposit, injection, dumping, spilling, leaking, or placing of any solid
22 waste or hazardous waste into or on any land or water so that such solid waste or hazardous waste or
23 any constituent thereof may enter the environment or be emitted into the air or discharged into any
24 waters, including groundwater.

25 *Extent of contamination* means the horizontal and vertical area in which the concentrations of
26 hazardous waste or constituents in the environmental media being investigated are above detection
27 limits or background concentrations indicative of the region, whichever is appropriate, as determined
28 by the NMED.

29 *Facility* means White Sands Missile Range, EPA ID Number NM 2750211235, owned by the United
30 States, Department of the Army and located in Doña Ana, Socorro, Lincoln, Otero, and Sierra
31 Counties, New Mexico, including all contiguous land, and structures, other appurtenances, and
32 improvements on the land, used for storage or disposal of hazardous waste. For the purpose of
33 implementing corrective action, “Facility” means all contiguous property under the control of the
34 owner or operator.

35 *Foreign source* means hazardous waste generated outside the United States of America.

- 1 *Hazardous Waste*, for the purposes of corrective action for solid waste management units and areas
2 of concern conducted pursuant to section 74-4-4.2(B) of the HWA, 40 CFR part 264, subpart F, or
3 40 CFR 270.32(b)(2), means a hazardous waste as defined in section 74-4-3(I) of the HWA.
4 Hazardous waste, for the purposes of corrective action, includes, without limitation any hazardous
5 waste as defined in 40 CFR 261.3, any ground water contaminant listed in the Water Quality Control
6 Commission (WQCC) Regulations in 20.6.2.3103 NMAC, any toxic pollutant listed in 20.6.2.7
7 NMAC, any contaminant for which the EPA has promulgated a maximum contaminant level (MCL)
8 at 40 CFR parts 141 and 143, perchlorate, methyl tertiary butyl ether, polychlorinated biphenyls
9 (PCBs), dioxins, furans, and munitions constituents as defined in 10 U.S.C. 2710(e)(3) not excluded
10 from regulation under 40 CFR 266.202.
- 11 *Hazardous Waste*, for all other purposes of this Permit, means a hazardous waste as defined in 40
12 CFR 261.3.
- 13 *Hazardous constituent* means any constituent identified in 40 CFR part 261 appendix VIII and any
14 constituent identified in 40 CFR part 264 appendix IX.
- 15 *Military Range* means designated land and water areas set aside, managed, and used to conduct
16 research on, develop, test, and evaluated military munitions and explosives, other ordinance, or
17 weapons systems, or to train military personnel in their use and handling. Ranges include firing
18 lines and positions, maneuver areas, firing lanes, test pads, detonation pads, impact areas, and buffer
19 zone with restricted access and exclusionary areas.
- 20 *NMED* means the New Mexico Environment Department.
- 21 *Off-site source* means a generator of hazardous waste located within the United States of America,
22 but outside the Permittee's Facility boundary.
- 23 *Operator* means the person responsible for the overall operation of the Facility. The U.S. Army
24 White Sands Missile Range is the operator of White Sands Missile Range.
- 25 *Owner* means the person who owns the Facility or part of a Facility. The U.S. Army White Sands
26 Missile Range is the owner of White Sands Missile Range.
- 27 *Permittee* means the U.S. Army White Sands Missile Range.
- 28 *Post-Closure Care Unit* means any hazardous waste management unit subject to the post-closure
29 care requirements of 40 CFR Part 264, Subpart G.
- 30 *Release*, for the purposes of this Permit, means any spilling, leaking, pumping, pouring, emitting,
31 emptying, discharging, injecting, escaping, leaching, dumping, or disposing of hazardous wastes
32 (including hazardous constituents) into the environment (including the abandonment or discarding of
33 barrels, containers, and other closed receptacles containing hazardous wastes or constituents).
- 34 *Secretary* means the Secretary of the New Mexico Environment Department or his or her designatee
35 or authorized representative.

1 *Solid waste management unit (SWMU)* means any discernable unit or area at the Facility at which
2 solid waste has been placed at any time, and from which the Secretary determines there may be a
3 risk of a release of hazardous waste or constituents, irrespective of whether the unit was intended for
4 the management of solid waste. Placement of solid waste includes any units or area at which solid
5 waste has been routinely and systematically released.

6 *Watercourse* shall have the meaning defined in 20.6.2.7 NMAC.

7 **I.K GENERAL REQUIREMENTS**

8 **I.K.1 Duty to Comply**

9 The Permittee shall comply with all sections in this Permit, except to the extent and for the duration
10 such noncompliance is authorized in an emergency permit, in accordance with the requirements of
11 40 CFR 270.61. Any permit noncompliance, except under the terms of an emergency permit,
12 constitutes a violation of the Hazardous Waste Act and RCRA and may subject the Permittee, its
13 successors and assigns, officers, directors, employees, parents, or subsidiaries, to an administrative
14 or civil enforcement action [40 CFR 270.30(a)].

15 **I.K.2 Transfer of Permit**

16 The Permittee shall not transfer this permit to any person except after prior written approval of the
17 NMED.

18 This Permit may be transferred by the Permittee to a new owner or operator only if the Permit has
19 been modified or revoked and reissued in accordance with the requirements of 40 CFR 270.40(b) or
20 270.41(b)(2), to identify the new Permittee and incorporate such other requirements as may be
21 necessary under HWA and RCRA. [40 CFR 270.30(l)(3) and 270.40(a)]

22 The Permittee may make changes in ownership or operational control of the Facility as a Class 1
23 modification after obtaining prior written approval of the NMED in accordance with 40 CFR 270.42.
24 The new owner or operator must submit a revised permit application no later than 90 calendar days
25 prior to the scheduled change including a written agreement containing a specific date for transfer of
26 permit responsibility between the current and new Permittee.

27 The new owner or operator shall demonstrate compliance with 40 CFR 264, subpart H (Financial
28 Requirements) within 6 months of the date of the change of ownership or operational control of the
29 Facility. [40 CFR 270.40(b)]

30 Before transferring ownership or operation of the Facility, the Permittee shall notify the new owner
31 or operator in writing of the requirements of 40 CFR part 264 and 40 CFR part 270, and the HWA
32 and shall provide NMED with a copy of this notice. [40 CFR 264.12(c)]

33 **I.K.3 Need to Halt or Reduce Activity Not a Defense**

34 It shall not be a defense for the Permittee in an enforcement action that it would have been necessary
35 to halt or reduce the permitted activity in order to maintain compliance with the condition of this
36 Permit. [40 CFR 270.30(c)]

1 **I.K.4 Duty to Mitigate**

2 In the event of noncompliance with this Permit, the Permittee shall take all reasonable steps to
3 minimize releases to the environment, and shall carry out such measures, as are reasonable to
4 prevent significant adverse impacts on human health or the environment. [40 CFR 270.30(d)]

5 **I.K.5 Proper Operation and Maintenance**

6 The Permittee shall at all times properly operate and maintain all facilities and systems of treatment,
7 control, and related appurtenances which are installed or used by the Permittee to achieve
8 compliance with the sections of this Permit. Proper operation and maintenance include effective
9 performance, adequate funding, adequate operator staffing and training, and adequate laboratory and
10 process controls, including appropriate quality assurance and quality control procedures. This
11 provision requires the operation of back-up or auxiliary facilities or similar systems only when
12 necessary to achieve compliance with the conditions of this Permit. [40 CFR 270.30(e)]

13 **I.K.6 Duty to Provide Information**

14 The Permittee shall furnish to NMED, within a reasonable time as specified by NMED, any relevant
15 information which NMED may request to determine whether cause exists for modifying, revoking
16 and reissuing, or terminating this Permit, or to determine compliance with this Permit.

17 The Permittee shall also furnish to NMED, upon request, copies of records required to be kept by
18 this Permit. [40 CFR 264.74(a) and 40 CFR 270.30(h)]

19 Information and records requested by NMED pursuant to this condition shall be provided in paper
20 form or in an electronic format acceptable to NMED or both as NMED may specify.

21 This Permit Section shall not be construed to limit in any manner NMED's authority under § 74-4-
22 4.3 of HWA, §3007(a) of RCRA, or any other applicable law or regulation.

23 **I.K.7 Inspection and Entry**

24 The Permittee shall allow authorized NMED representatives, upon the presentation of credentials
25 and other documents as may be required by law, to:

- 26 1. Enter at reasonable times into the Permittee's premises including, where the
27 regulated Facility or activity is located or conducted, or where records must be
28 kept in accordance with this Permit;
- 29 2. Have access to and copy, at reasonable times, any records that must be kept in
30 accordance with this Permit;
- 31 3. Inspect at reasonable times any facilities, equipment (including monitoring and
32 control equipment), practices, or operations regulated or required under this
33 Permit; and

1 4 Sample, monitor or measure at reasonable times, for the purposes of assuring
2 permit compliance or as otherwise authorized by RCRA and the HWA, any
3 substances or parameters at any location. [40 CFR 270.30(i)]

4 This Permit Condition shall not be construed to limit in any manner NMED's authority under 74-4-
5 4.3 of HWA, 3007(a) of RCRA, or any other applicable law or regulation.

6 **I.K.8 Monitoring and Records**

7 1. Representative sampling

8 For purposes of monitoring, the Permittee shall take samples and measurements representative of the
9 monitored activity in accordance with the procedures included in Permit Appendix 5 (*Investigation*
10 *and Sampling Methods and Procedures*). All samples and measurements of waste streams taken by
11 the Permittee under any condition in this Permit shall be representative of the waste, media,
12 equipment or structure being sampled. To obtain a representative sample of a waste stream the
13 Permittee shall use an appropriate method from appendix I of 40 CFR 261 or an equivalent method
14 approved by the Secretary. Laboratory methods must be those specified in the current edition of *Test*
15 *Methods for Evaluating Solid Waste Physical/Chemical Methods SW-846*, or an equivalent method,
16 as specified in the *Waste Analysis Plan* in Attachment 2 (40 CFR 270.30(j)(1)).

17 2. Record retention

18 The Permittee shall retain records of all monitoring information, including all calibration and
19 maintenance records, copies of all reports and records required by this Permit, the waste
20 minimization certification required by 40 CFR 264.73(b)(9), and records of all data used to complete
21 the permit application for a period of at least three (3) years from the date of the sample,
22 measurement, report, record, certification, or application, in accordance with the requirements of 40
23 CFR 270.30(j)(2). This period may be extended by NMED at any time and is automatically
24 extended during the course of any unresolved enforcement action regarding this Facility.

25 3. Monitoring records content

- 26 a. Pursuant to 40 CFR 270.30(j)(3), records of monitoring information shall include:
- 27 b. The date, exact place, and time of sampling or measurements;
- 28 c. The date(s) analyses were performed;
- 29 d. The name and qualification of the individual(s) who performed the analyses;
- 30 e. The measuring techniques, analytical techniques or methods used; and
- 31 f. The results of such measurements or analyses.

32 **I.K.9 Reporting Requirements**

33 1. Reporting planned changes

1 The Permittee shall give notice to NMED as soon as possible of any planned physical alterations or
2 additions to the permitted Facility, in accordance with 40 CFR 270.30(1)(1).

3 2. Reporting anticipated noncompliance

4 The Permittee shall give a minimum of 60 calendar days advance to NMED of any planned changes
5 in the permitted Facility or any activities, that may result in noncompliance with Permit
6 requirements, in accordance with 40 CFR 270.30(1)(2).

7 3. Certification of construction or modification

8 For a new or modified facility, the Permittee shall not treat, store, or dispose of hazardous waste in
9 the newly constructed or modified portion of the Facility, until the following conditions specified in
10 40 CFR 270.30(1)(2) have been satisfied:

11 a. Submittal of statement

12 The Permittee has submitted to the NMED, by certified mail or hand delivery, a letter
13 signed by the Permittee and a professional engineer registered in New Mexico stating
14 that the Facility has been constructed or modified in compliance with the Permit; and

15 b. Inspection by the NMED

16 The NMED has inspected the modified or newly constructed portion of the Facility and
17 finds it is in compliance with the conditions of this Permit, or waived the inspection, or
18 within 15 calendar days from the date of submission of the letter required by this Section
19 (I.K.9), has not notified the Permittee of its intent to inspect.

20 4. Twenty-four hour and subsequent reporting

21 a. Oral report

22 The Permittee shall orally report to NMED any noncompliance that may endanger human
23 health or the environment within 24 hours from the time that the Permittee becomes
24 aware of the circumstances in accordance with 40 CFR 270.30(1)(6)(i). The report shall
25 include the following:

26 i. Information concerning any release of any hazardous waste that may cause an
27 endangerment to public drinking water supplies; and

28 ii. Information of a release or discharge of hazardous waste, or of a fire or explosion
29 at the Facility, that could threaten the environment or human health outside the
30 Facility.

31 b. Content of description

32 The description of the occurrence and its cause shall include:

- 1 i. Name, address, and telephone number of the owner or operator;
- 2 ii. Name, address, and telephone number of the Facility;
- 3 iii. Date, time, and type of incident;
- 4 iv. Name and quantity of materials involved;
- 5 v. The extent of injuries, if any;
- 6 vi. An assessment of actual or potential hazards to the environment and human
- 7 health outside the Facility, where this is applicable; and
- 8 vii. Estimated quantity and disposition of recovered material that resulted from the
- 9 incident.

10 c. Written report

11 The Permittee shall submit a written report to NMED within five calendar days from the time the
12 Permittee becomes aware of the noncompliance [40 CFR 270.30(1)(6)(iii)]. The written report shall
13 contain the following:

- 14 i. A description of the noncompliance and its cause;
- 15 ii. The period of the occurrence including exact date and time, and, if the
- 16 noncompliance has not been corrected, the anticipated time it is expected to
- 17 continue; and
- 18 iii. Steps taken or planned to reduce, eliminate, and prevent recurrence of the
- 19 noncompliance.

20 NMED may waive the five-day written notice requirement in favor of a written report within 15
21 calendar days pursuant to 40 CFR 270.30(1)(6)(iii).

22 5. Contingency plan implementation

23 If the *Contingency Plan* (Permit Attachment 3) is implemented, then the Permittee shall comply with
24 Permit Section I.K.10 in addition to the reporting requirements of 40 CFR 264.56(j).

25 6. Manifest discrepancy report

26 If a significant discrepancy in a manifest is discovered, then the Permittee must attempt to reconcile
27 the discrepancy. If not resolved within 15 days, then the Permittee must submit a letter report,
28 including a copy of the manifest, to the NMED [40 CFR 270.30(1)(7) and 40 CFR 264.72].

29 7. Biennial report

1 The Permittee shall submit a biennial report covering Facility activities during odd numbered
2 calendar years [40 CFR 264.75].

3 8. Other noncompliance

4 The Permittee shall report all other instances of noncompliance not otherwise required to be reported
5 under Permit Section I.K.10, at the time monitoring reports are submitted. The reports shall contain
6 the information listed in this Section (I.K.9) [40 CFR 270.30(1)(10)].

7 9. Other information

8 Whenever the Permittee becomes aware that he failed to submit any relevant facts in the Permit
9 Application, or submitted incorrect information in the Permit Application or in any report to the
10 NMED, the Permittee shall promptly submit such facts or information in writing to the NMED [40
11 CFR 270.30(1)(11)].

12 10. Signatory requirement

13 The Permittee shall sign and certify all applications, reports, or information submitted to or
14 requested by NMED or required by this Permit [40 CFR 270.11 and 270.30(k)].

15 **I.K.10 Reports, notifications, and submissions to the New Mexico Environment**
16 **Department**

17 The Permittee shall submit by certified mail or hand delivery all reports, notifications, or other
18 submissions that are required by this Permit to be sent or given to the New Mexico Environment
19 Department. The submittals shall be in the form of one paper copy and one copy in electronic or
20 other format acceptable to NMED. The submissions should be sent by certified mail or hand
21 delivered to:

22 Chief
23 Hazardous Waste Bureau
24 New Mexico Environment Department
25 2905 Rodeo Park Drive East, Building 1
26 Santa Fe, New Mexico 87505-6303
27 Telephone Number: 505-476-6000
28 Facsimile Number: 505-476-6030
29

30 The Permittee may claim confidentiality for any information required by this Permit, to the extent
31 authorized by section 74-4-4.3.D NMSA 1978 and 40 CFR 270.12. The Permittee shall segregate
32 confidential material during all record keeping activities require under this Permit to facilitate
33 NMED inspections under Permit Condition I.K.7.

1 **I.K.10.a Signatory requirement**

2 The Permittee shall sign and certify all applications, reports, or other information submitted to the
3 Department. All applications shall be signed and certified in accordance with the requirements of 40
4 CFR 270.11 and 40 CFR 270.30(k), which are incorporated herein by reference.

5 **I.K.11 Compliance Schedules**

6 This Permit specifies a schedule for submittal of corrective action and closure documents that leads
7 to compliance with the HWA and 20.4.1 NMAC. The submittal schedule is specified in Appendix 8
8 (*Work Plan and Closure Plan Submittal Schedule*). [40 CFR 270.33(a)]

9 **I.K.12 Property Rights**

10 This Permit does not convey any property rights of any sort, or any exclusive privilege, pursuant to
11 40 CFR 270.30(g).

12 **I.K.13 Information Repository**

13 The NMED may require the Permittee to establish and maintain an information repository any time
14 pursuant to 40 CFR 270.30(m). The location of the information repository shall be established in
15 accordance with 40 CFR 124.33(d)..

16 **I.K.13.a General Documents and Information to be Maintained at the Facility**

17 The Permittee shall maintain at the Facility until completion of closure and post-closure care, in
18 compliance with Permit Conditions II.O and II.P, is approved by the Secretary, or as otherwise
19 specified below, the following documents and all amendments, revisions, and modifications to these
20 documents:

- 21 1. This Permit, including all Attachments;
- 22 2. A general description of the Facility as required by this Permit;
- 23 3. A topographic map as required by 40 CFR 264.18 and 270.13 and this Permit.
- 24 4. The chemical and physical analyses of the hazardous wastes and hazardous
25 debris managed or handled at the Facility under this Permit. At a minimum these
26 analyses shall contain all the information required to treat or store the wastes
27 properly under the requirements of 40 CFR 264 and as required by this Permit.
- 28 5. The Waste Analysis Plan as required by 40 CFR 264.13(b) and this Permit;
- 29 6. Security procedures and a listing of security equipment as required by 40 CFR
30 264.14 and this Permit;
- 31 7. Inspection schedules and results, for three years from the date of the inspection,
32 as required by 40 CFR 264.15(b)(2) and this Permit;

1 by the NMED prior to their implementation. Upon receiving a work plan or other document for
2 approval, the NMED will review the document and either approve the document, approve it with
3 modifications, or disapprove it. If the NMED approves the document, it will notify the Permittee in
4 writing. If the NMED approves the document with modifications, the NMED will notify the
5 Permittee in writing of the necessary modifications, and the reasons for the modifications. If the
6 NMED disapproves a document, it will notify the Permittee in writing of the disapproval and the
7 deficiencies in the document or other reasons for the disapproval. A notice of disapproval may also
8 state modifications necessary for NMED approval. The NMED may require resubmittal of the
9 document and specify a due date for such submittal.

10 Each work plan shall meet or address the requirements of this Permit in one or more of the
11 following ways:

12 1. The work plan shall provide for performance of the work in full compliance with the
13 requirements of this Permit.

14 2. The work plan shall state that work meeting the requirements of this Permit has been
15 completed. The background section of the work plan shall summarize the data or other
16 information used to satisfy the investigation requirements of this Permit. The summaries shall
17 cite supporting documents with corresponding page numbers.

18 3. The work plan shall propose to the NMED alternate requirements that differ from those in this
19 Permit. Any such proposal shall be in writing, shall specifically identify each proposed alternate
20 requirement and how it differs from the requirement in the Permit, and shall be accompanied by
21 a detailed written justification. Alternate requirements may be satisfied by previous work that is
22 documented in the work plan as described in Paragraph 2 above. If the NMED approves in
23 writing a work plan with alternate requirements, the alternate requirements of the work plan,
24 rather than the requirements of the Permit, shall be applicable and enforceable.

25

26 Upon NMED approval, all monitoring plans, work plans, and Corrective Measures Evaluation
27 Reports, and associated schedules are incorporated herein by reference, including any approved
28 extensions and required modifications, and become an enforceable part of this Permit. Work plans
29 and reports subject to this Permit Section (I.L) shall not be considered modifications of this Permit.

30 **I.M PROVISIONS GOVERNING EXTENSIONS OF TIME**

31 The Permittee may seek an extension of time in which to perform a requirement of this Permit, for
32 good cause, by sending a written request for extension of time and proposed revised schedule to the
33 NMED. The request shall state the length of the requested extension and describe the basis for the
34 request. NMED will respond in writing to any request for extension following receipt of the request.
35 If the NMED denies the request for extension, it will state the reasons for the denial.

1 **PART II**
2 **GENERAL FACILITY CONDITIONS**

3 **II.A OPERATION AND MAINTENANCE OF THE FACILITY**

4 This Permit authorizes the storage of the hazardous wastes specified in Permit Attachment 2 (*Waste*
5 *Analysis Plan*) for subsequent transfer to a treatment, storage, or disposal facility. This permit also
6 authorizes management of residual hazardous wastes in closed hazardous waste management units
7 listed in Permit Appendix 4 as described in Permit Part IV and V. The Permittee shall maintain a
8 current list and map of the hazardous waste generation locations at the Facility. The Permittee shall
9 maintain and operate the Facility to minimize the possibility of a fire, explosion, or any unplanned,
10 sudden or non-sudden release of hazardous waste or hazardous waste constituents to air, soil, ground
11 water, or surface water that could threaten human health or the environment [40 CFR 264.31]. The
12 Permittee shall construct, maintain all structures and equipment, and follow the operating procedures
13 described in Permit Appendices 1 through 8 and Permit Attachments 1 through 6.

14 **II.B WASTE SOURCES**

15 **II.B.1 Permitted Waste**

16 The Permittee shall store for subsequent transfer to a treatment, storage, or disposal facility only the
17 hazardous wastes specified in Permit Attachment 1 (*Part A of Permit Application*).

18 **II.B.2 Prohibited Waste**

19 The Permittee shall not accept hazardous waste from an off-site source. "Off-site" source refers
20 to waste generated by sources other than the Permittee, tenants or its contractor(s) on-site. If the
21 Permittee is to receive hazardous waste from an off-site source, he shall apply for a permit
22 modification pursuant to 40 CFR 270.42 prior to accepting such waste.

23 **II.C LAND DISPOSAL RESTRICTIONS**

24 Title 40 CFR part 268, identifies hazardous wastes that are restricted from land disposal and defines
25 those limited circumstances under which an otherwise prohibited waste may continue to be placed
26 on or in a storage unit. The Permittee shall maintain compliance with the requirements of 40 CFR
27 part 268. Where the Permittee has applied for an extension, waiver or variance in accordance with
28 40 CFR part 268, the Permittee shall comply with all restrictions on land disposal under this Permit
29 Part once the effective date for the waste has been reached pending final approval of such
30 application.

31 **II.C.1.a Storage of Land Disposal Restricted Waste**

32 The Permittee is prohibited by 40 CFR 268.50 and Attachment 2 (*Waste Analysis Plan*), Section
33 2.3.2.2, from storing hazardous waste restricted from land disposal pursuant to 40 CFR part 268
34 subpart C for more than one year from the date such waste was first placed into storage. If the
35 Permittee requests a variance to one-year limitation, the Permittee must submit a request for the
36 variance in writing to NMED no less than 30 days prior to reaching the one-year limit.

1 **II.C.1.b Storage of PCB Contaminated Waste**

2 The Permittee is prohibited from storing liquid hazardous wastes containing polychlorinated
3 biphenyls (PCBs) at concentrations greater than 50 parts per million (ppm) unless such storage is in
4 compliance with all requirements of 40 CFR 761.65(b). The Permittee is prohibited from storing
5 liquid hazardous wastes containing PCBs at concentrations greater than 50 ppm for more than one
6 year from the date such waste was first placed into storage, in accordance with the requirements of
7 40 CFR 268.50(f).

8 **II.C.2 Waste Dilution**

9 As specified in 40 CFR 268.3, the Permittee shall not dilute wastes.

10 **II.D WASTE CHARACTERIZATION**

11 **II.D.1 General Requirements**

12 The Permittee shall not store any hazardous waste at the permitted Hazardous Waste Storage Facility
13 unless the hazardous waste has been fully characterized in accordance with the requirements of this
14 Permit and the *Waste Analysis Plan* (WAP) (Permit Attachment 2), to demonstrate compliance with
15 all requirements of 40 CFR Part 264, including 264.13 and 40 CFR Part 268. At a minimum, this
16 waste characterization process must produce all of the information necessary to treat, store and
17 dispose of the waste in compliance with 40 CFR parts 264 and 268. All information required in this
18 Section (II.D.1) shall be maintained in the Facility Operating Record. [40 CFR 264.13(a)(1)]

19 The Permittee shall document the following waste characterization information prior to acceptance
20 of a hazardous or non-hazardous waste for storage at the Hazardous Waste Storage Facility in
21 accordance with 40 CFR 264.13(a)(1):

- 22 1. Characterization to determine whether a solid waste is a hazardous waste in accordance with
23 40 CFR 262.11;
- 24 2. All applicable EPA Hazardous Waste Numbers, in accordance 40 CFR 264.13 and 40 CFR
25 268.9(a);
- 26 3. Whether the waste is listed as an authorized waste in Permit Attachment 1 (*Part A of Permit*
27 *Application*) and is not otherwise prohibited by this Permit;
- 28 4. Whether the waste contains free liquids, as defined at 40 CFR 260.10;
- 29 5. The waste characteristic data necessary to prevent the mixing or placing of incompatible
30 wastes in the same container in accordance with 40 CFR 264.17, 264.177, Permit
31 Attachment 2 (*Waste Analysis Plan*), or in a tank system in accordance with 40 CFR
32 264.199. The Permittee also shall characterize the waste sufficiently to prevent the
33 impairment of containers by associated wastes, in accordance with 40 CFR 264.172, and to
34 prevent the impairment of secondary containment systems by associated wastes, in
35 accordance with 40 CFR 264.193(c)(1); and

1 6. Characterization sufficient to prevent accidental ignition or reaction of ignitable or reactive
2 wastes in accordance with 40 CFR 264.17, in containers in accordance with 40 CFR
3 264.177, and tank systems in accordance with 40 CFR 264.198.

4 For a new waste generated at the Hazardous Waste Storage Facility, the Permittee shall obtain the
5 above waste characterization information within thirty (30) days of when the waste is first generated.

6 **II.D.2 General Waste Characterization Methods**

7 The Permittee must follow the sections in the *Waste Analysis Plan* (Permit Attachment 2) that are
8 applicable to the waste management activities addressed under this Permit. The procedures that the
9 Permittee must carry out to comply with 40 CFR 264.113(a) and (b), apply to, but are not limited to:

- 10 1. The ten waste generating activity groups at the Facility;
- 11 2. The parameters for which each hazardous waste will be analyzed and the rationale
12 for the selection of these parameters;
- 13 3. All analytical methods that will be used to test for these parameters;
- 14 4. All sampling methods that will be used to obtain representative samples of the waste
15 to be analyzed; and
- 16 5. The waste characterization recordkeeping commitments.

17 The Permittee shall keep a copy of the WAP at the Facility.

18 The Permittee shall characterize waste by using either current sampling and analysis, acceptable
19 knowledge, or a combination of the two methods as described in the WAP (Permit Attachment 2)
20 and this Permit, consistent with 40 CFR 262.11 and 264.34 and EPA guidance *Waste Analysis at*
21 *Facilities that Generate, Treat and Dispose of Hazardous Wastes* (OSWER 9938.4-03, April 1994).
22 All characterization methods must be approved by NMED.

23 **II.D.2.a Sampling and Analysis**

24 The Permittee shall perform all sampling and analytical procedures used for waste characterization,
25 with the exception of hydrazine wastes, in accordance with the most recent version of *Test Methods*
26 *for Evaluating Solid Waste, Physical/Chemical Methods*, (U.S. EPA Publication SW-846) or an
27 equivalent method, which has received prior approval from the NMED.

28 The Permittee shall ensure that samples collected and analyzed for waste characterization are
29 representative of both the nature and the entire volume of the waste under consideration.

30 The Permittee shall ensure that the sampling and analytical procedures used to collect a
31 representative sample of a waste preserve its original physical form and composition and ensure
32 prevention of contamination or changes in concentration of the constituents to be analyzed. The
33 Permittee shall conduct a quality assurance program to ensure that sample collection and analytical
34 procedures used to support waste characterization required under this Permit are technically accurate

1 and statistically valid. This quality assurance program must comply with the quality assurance
2 requirements in SW-846. The Permittee shall identify and perform the appropriate number of
3 control samples associated with each sample collected (e.g. trip and field blanks, field duplicates,
4 and field spikes).

5 When performing laboratory analysis the Permittee or the independent laboratory shall analyze the
6 appropriate number of method blanks, laboratory duplicates, and laboratory control samples to
7 assess the quality of the data resulting from laboratory analytical programs. The Permittee shall
8 maintain a record of these quality assurance procedures in the Facility Operating Record in
9 compliance with 40 CFR 264.73 and Permit Condition I.K.

10 If the Permittee uses an independent contract laboratory to perform analyses, the Permittee shall
11 enter into a written contract with the laboratory, which requires the analytical laboratory to operate
12 under the waste analysis conditions set forth in this Permit. Copies of all such contracts with
13 independent contract laboratories shall be kept in the Facility Operating Record.

14 If the Permittee chooses to propose an analytical method that deviates from an established method in
15 SW-846, the Permittee must demonstrate and document to the Secretary that the proposed analytical
16 procedure is equal to or superior to the corresponding method in SW-846 in terms of its sensitivity,
17 accuracy and precision. The Permittee must submit a written request to the Department 90 days
18 prior to using the proposed sampling or analytical procedure, which includes the following
19 information:

- 20 1. A statement of the need and justification for the proposed action;
- 21 2. A full description of the proposed method (i.e a standard operating procedure),
22 including all procedural steps and equipment used in the method;
- 23 3. A description of the types of wastes or waste matrices for which the proposed method
24 may be used;
- 25 4. Performance data;
- 26 5. Comparative results obtained from using the proposed method with those obtained
27 from using the relevant or corresponding methods prescribed in SW-846 and 40 CFR
28 261 and 264;
- 29 6. An assessment of any factors which may interfere with or limit the use of the proposed
30 method; and
- 31 7. A description of the quality control procedures necessary to ensure the sensitivity,
32 accuracy and precision of the proposed method.

33 The NMED must issue a written approval of the alternative method before the Permittee may
34 substitute it for an approved method under this Permit.

1 **II.D.2.b Acceptable Knowledge Hazardous Wastes**

2 The Permittees may use acceptable knowledge to characterize waste in lieu of sampling and analysis
3 or to supplement sampling and analysis. The Permittees shall include in the acceptable knowledge
4 documentation all of the background information assembled and used in the characterization
5 process, whether or not the information supports the decision to use acceptable knowledge. The
6 acceptable knowledge record must document the resolution of any data discrepancies between
7 different acceptable knowledge sources. The Permittees shall provide additional waste
8 characterization information if requested by NMED. Such information shall be provided within the
9 time specified by NMED.

10 **II.D.2.c Waste Characterization Documentation**

11 Table 1, *Required Hazardous Waste Characterization Information*, lists the waste characterization
12 documentation that the Permittee shall maintain in the Facility Operating Record.

13 The Permittee shall include in the acceptable knowledge documentation all background information
14 assembled and used in the characterization process, whether or not the data supports the decision to
15 use acceptable knowledge, and a report summarizing the supporting documentation and waste
16 characterization conclusions. Appropriate acceptable knowledge documentation includes, but is not
17 limited to:

- 18 1. Standard operating procedures and detailed operating procedures, which includes a
19 list of raw materials and reagents, a listing of all material the raw materials or
20 reagents come in contact with, and descriptions of the wastes generated and how they
21 were handled;
- 22 2. Test plans or research project reports that describe the reagents and other raw
23 materials used in an experiment;
- 24 3. Documented interviews with site personnel that were directly involved in the waste
25 generation process;
- 26 4. Vendor and other standard industry practice documents;
- 27 5. Industry reports on a similar process when there is a clear connection between the
28 industrial process or experiment and the Permittee's process or experiment;
- 29 6. Previous (pre-RCRA) analytical data relevant to the waste stream;
- 30 7. Analytical data from studies of common industry processes that are similar to the
31 Permittee's processes;
- 32 8. Material safety data sheets, product labels and other product packaging information;
- 33 9. Sampling and analysis data from comparable waste streams;

INFORMATION	REGULATORY BASIS	PERMIT CONDITION
<p>Waste source (identify all that apply):</p> <ol style="list-style-type: none"> 1. Research, Development, Testing and Evaluation Support 2. Environmental Restoration Activities 3. Vehicle Maintenance 4. Equipment Maintenance 5. Fabrication Shop Operations 6. Laboratory Activities 7. Photographic Operations 8. Facility Maintenance 9. Paint and Solvent Recovery From Aerosol Can Recycling 10. Other (specify) 		<p>WAP Sections 2.2.2, 2.2.3, and WAP Table 2-1</p>
<p>Detailed waste generation process description</p>	<p>40 CFR 264.13(a)(1)</p>	<p>WAP Section 2.2</p>
<p>Method of characterization:</p> <ol style="list-style-type: none"> 1. Sampling and analysis (detailed requirements in WAP) 2. Identification of acceptable knowledge (AK) (Listing of required AK documentation at Permit Section II.D.3.b) 	<p>40 CFR 264.13(a)(2), 268.7(a)(1)</p>	<p>WAP Sections 2.2.3</p>
<p>All EPA Hazardous Waste Numbers (i.e., hazardous waste codes)</p>	<p>40 CFR 264.13(a)(1), 268.7(a)(2), 268.9(a)</p>	<p>Permit Attachment 1</p>
<p>Land Disposal Restriction Status Information ²</p>		
<p>Documentation supporting one of the following LDR statuses;</p> <ol style="list-style-type: none"> 1. Waste is prohibited from land disposal 2. Waste meets LDR treatment standards 3. Waste is exempted from LDRs 	<p>40 CFR 264.13(b)(6), 268.1(c), 268.3, 268.7(a)(1), 268.50</p>	<p>WAP Sections 2.3.2, 2.3.2.2</p>

INFORMATION	REGULATORY BASIS	PERMIT CONDITION
<p>Waste characterization information to support LDR status determination includes the following;</p> <ol style="list-style-type: none"> 1. All underlying hazardous constituents in characteristic hazardous waste including their range of concentrations 2. All constituents of concern in F001-F005 and F039 hazardous wastes including their range of concentrations 3. Wastewater / non-wastewater classification 4. Total suspended solids (TSS) concentration by weight 5. Total organic carbon (TOC) concentration by weight 6. Identification of any special treatment regulatory subcategory 7. High total organic carbon (TOC) waste (i.e., greater than or equal to 10%) 	<p>40 CFR 268.7(a)(2), 268.9(a), 268.40(a)</p>	<p>WAP Sections 2.1, 2.3.2.2; WAP Table 2-1</p>

1

2 ¹Information is required unless identified as “optional”.

3 ²LDR information queries must be established prior to placement of waste at a permitted waste
4 management unit in accordance with Permit Section II.D.6, unless the waste is generated at the
5 Hazardous Waste Storage Facility.

6 **II.D.3 Waste Characterization Review**

7 The Permittee shall comply with the following conditions to ensure that characterization of regularly
8 or routinely delivered wastes to the HWSF is accurate and up to date:

- 9 1. Review hazardous waste characterization annually, at a minimum, to verify the
10 accuracy of initial characterization results in accordance with the Waste Analysis
11 Plan. This annual re-characterization shall be performed by reviewing waste
12 characterization data with the waste generator to determine if the process generating
13 the waste has undergone a significant change. A significant change is any change
14 that constitutes a change in the composition of the waste or causes a change to the
15 regulatory status of the waste under the HWA, including changes that affect
16 management of the waste with regard to land disposal restrictions (LDR). If
17 particular wastes are received at a waste management unit less frequently than once
18 each calendar year, this review process shall occur before each delivery of the wastes
19 to the waste management unit. This annual review of the waste generating process,
20 or less frequent review for the waste described above, shall be documented in the
21 Facility Operating Record; For wastes originally characterized through sampling and
22 analysis, verification shall be achieved using the same sampling and analysis

1 methodologies used in the initial analysis or other methods approved by NMED. For
2 wastes characterized through acceptable knowledge, verification may be achieved
3 through a review of acceptable knowledge information and/or sampling and analysis;

4 2. Re-characterize a waste whenever there is a change in waste-generating processes
5 that may affect the physical or chemical properties or listed status of the waste; and

6 3. Re-characterize a waste whenever the Permittee is notified by an off-site facility that
7 has received a hazardous waste from the Facility that the characterization of the
8 waste received at the receiving facility does not match a pre-approved waste analysis
9 certification or accompanying waste manifest or shipping paper. The Permittee shall
10 notify the NMED in writing within 24 hours of receipt of such a discrepancy notice
11 from a receiving facility.

12 Unique wastes that are generated on a one-time basis, or wastes listed at 40 CFR 261.33 (P and U
13 listings) and for which the Permittee possesses an MSDS or equivalent information from the
14 manufacturer identifying chemical content, are exempt from the re-evaluation requirements of this
15 permit section (II.D.3).

16 The Permittee shall comply with the frequency required for initial analysis of the waste and the
17 frequency that the analysis will be reviewed and/or repeated to ensure that the analysis is accurate
18 and up-to-date as specified in *Waste Analysis Plan* (Permit Attachment 2) Sections 2.2.2 and 2.4.4
19 [40 CFR 264.13(b)(4)].

20 **II.D.4 Air Emissions from Containers**

21 The Permittee shall not be required to determine the volatile organic concentration of hazardous
22 wastes in containers for the purpose of complying with this Permit if the Permittee controls air
23 pollution emissions from all hazardous waste in containers in accordance with the container
24 construction specifications and operation requirements specifies at 40 CFR 264.1086(b) and in the
25 *Waste Analysis Plan* (Attachment 2) Section 2.3.2.3.

26 **II.D.5 Compliance With Land Disposal Restriction**

27 **II.D.5.a Hazardous Waste Analysis**

28 The Permittee shall determine if a hazardous waste managed under this Permit must be treated
29 before it may be land disposed in accordance with 40 CFR 268.40, 268.45, or 268.49. The Permittee
30 shall make this determination by sampling and analyses of a representative sample of the waste,
31 acceptable knowledge, or a combination of the two methods.

32 When using laboratory analysis as part of a hazardous waste characterization, the Permittee shall
33 require the laboratory to report concentrations of all hazardous constituents listed at 40 CFR 268.48,
34 *Table of Universal Treatment Standards*, that the analytical test method used is capable of
35 measuring. When performing or obtaining laboratory analysis to demonstrate that a waste meets its
36 applicable LDR treatment standard concentrations specified in 40 CFR 268.40, *Treatment*

1 *Standards for Hazardous Wastes*, in compliance with 40 CFR 268.7(a) and (b), the Permittee shall
2 ensure that analytical method detection limits are not higher than the treatment standard.

3 The Permittee shall characterize treatment-derived wastes, including wastes that are de-
4 characterized and are no longer hazardous waste, to determine whether the waste meets the
5 applicable LDR treatment standards specified at 40 CFR 268.40, 268.45, and 268.49, in compliance
6 with 40 CFR 268.7(b).

7 **II.D.5.b Prohibition on Dilution as a Substitute for Treatment**

8 The Permittee shall not dilute a waste that is restricted from land disposal, or the residue from
9 treatment of a restricted waste, as a substitute for treatment in compliance with 40 CFR 268.3.
10 Dilution to avoid an applicable treatment standard includes, but is not limited to, the addition of
11 solid waste to reduce a hazardous constituent's concentration or ineffective treatment that does not
12 destroy, remove, or permanently immobilize hazardous constituents. The Permittee shall not
13 aggregate a waste that is restricted from land disposal with other waste streams or materials in order
14 to comply with Land Disposal Restrictions. Aggregating or mixing wastes as part of a legitimate
15 treatment process is considered permissible dilution for purposes of this Permit.

16 **II.D.6 Waste Shipped to an Off-Site Facility**

17 The Permittee shall conduct the waste characterization necessary to facilitate appropriate packaging
18 for transportation, including the U.S. DOT Shipping Name, Hazard Class, and an ID Number for
19 each waste. The Permittee shall record in the Facility Operating Record all off-site Facility pre-
20 qualification acceptance characterization information.

21 **II.E WASTE MINIMIZATION**

22 The Permittee shall institute a waste minimization program to reduce the volume and toxicity of
23 hazardous wastes generated by the Facility's operation to the degree determined by the Permittee to
24 be economically practicable; and the proposed method of treatment, storage, or disposal that is the
25 practicable method currently available to the Permittee which minimizes the present and future
26 threat to human health and the environment, in compliance with 40 CFR 264.73(b)(9).

27 Certification of the waste minimization program shall include each of the following items if :

- 28 1. Any written policy or statement that outlines goals, objectives, and/or methods for
29 source reduction and recycling of hazardous waste at the Facility;
- 30 2. Any employee training or incentive programs designed to identify and implement
31 source reduction and recycling opportunities for all hazardous/mixed wastes;
- 32 3. Any source reduction or recycling measures implemented in the last five years or
33 planned for the next federal fiscal year;
- 34 4. An estimate of the dollar amounts of capital expenditures (plant and equipment) and
35 operating costs devoted to source reduction and recycling of hazardous waste;

- 1 5. Factors that have prevented implementation of source reduction or recycling;
- 2 6. Sources of information on source reduction and/or recycling received at the Facility
3 (e.g., local government, trade associations, suppliers);
- 4 7. An investigation of additional waste minimization efforts, which could be
5 implemented at the Facility. This investigation shall analyze the potential for
6 reducing the quantity and toxicity of each waste stream through production process
7 change, production reformulation, recycling, and all other appropriate means. The
8 analysis shall include an assessment of the technical feasibility, cost, and potential
9 waste reduction for each option;
- 10 8. A flow chart or matrix detailing all hazardous wastes the Facility produces, by
11 quantity and type, including mixed waste, and by building or area and program; and
- 12 9. Demonstration of the need to use those processes which produce a particular
13 hazardous waste due to a lack of alternative processes, available technology, or
14 available alternative processes that would produce less volume of toxic waste.
- 15 Documentation of ISO 14001 certification may satisfy requirements of this Permit Section (II.E) The
16 Permittee shall include the report in the operating record.

17 **II.F DUST SUPPRESSION**

18 The Permittee shall not use waste or used oil or any other material, which is contaminated with
19 dioxin, PCB, or any other hazardous waste, for dust suppression or road treatment, in accordance
20 with the requirements of 40 CFR 266.23(b) which is incorporated herein by reference.

21 **II.G SECURITY**

22 To prevent the unknowing entry and to minimize the possibility of unauthorized entry of persons
23 into the Facility, the Permittee shall comply with the security provisions in accordance with 40 CFR
24 264.14 and the procedures specified in Permit Attachment 3 (*Contingency Plan*).

25 **II.H GENERAL INSPECTION REQUIREMENTS**

26 The Permittee shall follow the inspection schedule specified in Permit Attachment 5 (*Inspections*).
27 The Permittee shall inspect the Hazardous Waste Management Units and remedy any deterioration
28 or malfunction discovered by an inspection, in accordance with the requirements of 40 CFR 264.15.
29 Records of inspection shall be kept, as required by 40 CFR 264.15. Emergency equipment shall be
30 inspected at the frequency specified in Permit Attachment 5 (*Inspections*) to insure it is properly
31 maintained as required by Permit Section II.K.3.

32 **II.I PERSONNEL TRAINING**

33 The Permittee shall conduct the personnel training specified in Permit Attachment 4 (*Training*
34 *Program*), in accordance with the requirements of 40 CFR 264.16. The Permittee shall maintain
35 training documents and records in accordance with the requirements of 40 CFR 264.16(d) and

1 (e) and Permit Attachment 4 (*Training Program*). The Permittee shall ensure that training
2 records include the following documentation:

- 3 • The job title for each hazardous waste management position at the Facility and the name
4 and employee number of each employee filling the position;
- 5 • A written job description for each hazardous waste management position. This
6 description must include the requisite skill, education or other qualifications and duties of
7 employees assigned to each position;
- 8 • A written description of the type and amount of both introductory and continuing training
9 that will be given to each person filling a hazardous waste management position.

10

11 Records that document Facility personnel have received and completed the training and/or job
12 experience required under this Section (II.I). The records must be searchable by employee name,
13 employee number, or position description.
14

15 **II.J IGNITABLE, REACTIVE, OR INCOMPATIBLE WASTE**

16 The Permittee shall comply with the requirements of 40 CFR 264.17 for managing ignitable,
17 reactive, or incompatible waste.

18 **II.K PREPAREDNESS AND PREVENTION**

19 **II.K.1 Operation and Maintenance of Facility**

20 The Permittee shall design, construct, maintain, and operate the Facility to minimize the possibility
21 of a fire, explosion, or any unplanned, sudden or non-sudden release of hazardous waste or
22 hazardous waste constituents to air, soil, ground water, or surface water that could threaten human
23 health and the environment in accordance with the requirements of 40 CFR 264.31 which is
24 incorporated herein by reference.

25 **II.K.2 Required Equipment**

26 At a minimum, the Permittee shall maintain at the Facility the communication, spill control,
27 decontamination, and fire control equipment set forth in Permit Attachment 3 (*Contingency Plan*) in
28 accordance with the requirements of 40 CFR 264.32.

29 **II.K.3 Testing and Maintenance of Equipment**

30 The Permittee shall test and maintain the equipment specified in Permit Section II.K.2, as necessary,
31 to assure its proper operation in time of emergency in accordance with the requirements of 40 CFR
32 264.33. The Permittee shall ensure that the external communication equipment is compatible with
33 the equipment used by the local authorities, emergency response organizations, medical providers
34 and contractors that are identified in Attachment 3.

35 The Permittee shall ensure that if testing identifies any communication equipment, alarm system
36 component or fire protection, spill control or decontamination equipment that is not functioning

1 properly it is promptly repaired. The Permittee shall immediately provide substitute equipment or
2 systems while the repairs are ongoing. The Permittee shall ensure that Facility employees and
3 contractors are notified of the presence of substitute equipment and, if necessary, trained in its use.
4 The Permittee shall ensure that malfunctioning equipment is clearly marked as “Inoperable” and the
5 location of the substitute equipment is posted adjacent to the malfunctioning equipment.

6 **II.K.4 Access to Communications or Alarm System**

7 The Permittee shall maintain access to the communications or alarm system in accordance with the
8 requirements of 40 CFR 264.34.

9 **II.K.5 Coordination Arrangements**

10 The Permittee shall maintain Coordination Arrangements to familiarize the White Sands Missile
11 Range Fire Department, Fire and Emergency Services Division , White Sands Security Office ,
12 White Sands Medical Clinic , and the Installation Safety Office with the layout and potential
13 hazards at the Facility in accordance with 40 CFR 264.37.

14 The Permittee shall provide these organizations with a copy of their *Contingency Plan* (Permit
15 Attachment 3). Copies and descriptions of coordination agreements between the various White
16 Sands Missile Range departments shall be maintained in the operating record in accordance with
17 the requirements of 40 CFR 264.37(b).

18 If other state or local authorities are contacted for inclusion in the arrangements made through
19 the Contingency Plan, and where the state or local authorities contacted decline to enter into
20 such an arrangement, the Permittee must document the refusal in the operating record in
21 accordance with the requirements of 40 CFR 264.37(b).

22 **II.L CONTINGENCY PLAN**

23 **II.L.1 Provisions of Plan**

24 The Permittee shall develop a Contingency Plan designed to minimize hazards to human health or
25 the environment from fires, explosions, or any unplanned sudden or non-sudden release of hazardous
26 waste or hazardous waste constituents to air, soil, ground water, or surface water in accordance with
27 the requirements 40 CFR 264.51(a).

28 **II.L.2 Implementation**

29 The Permittee shall immediately implement the *Contingency Plan* (Permit Attachment 3) whenever
30 there is a fire, explosion, or release of hazardous waste or constituents at the Facility that could
31 threaten human health or the environment in accordance with the requirements of 40 CFR 264.51(b).
32 The Permittee shall ensure that an adequate number of trained emergency response personnel are
33 available at all times including, but not limited to, holidays, evenings and weekends.

1 **II.L.3 Copies of Plan**

2 The Permittee shall maintain and distribute copies of the *Contingency Plan* (Permit Attachment 3) in
3 accordance with the requirements of 40 CFR 264.53. The Permittee shall provide copies of the
4 *Contingency Plan*, as modified, to NMED and all entities with which the Permittee has emergency
5 coordination agreements and to all other local police departments, fire departments, hospitals, and
6 state and local emergency response teams that may be called upon to provide emergency services.

7 **II.L.4 Amendments to Plan**

8 The Permittee shall review and immediately amend, if necessary, the *Contingency Plan* (Permit
9 Attachment 3 in accordance with the requirements of 40 CFR 264.54 and 40 CFR part 270 Appendix
10 I.B.6.

11 **II.L.5 Emergency Coordinator**

12 An Emergency Coordinator (EC) or an Alternate Emergency Coordinator, in accordance with Permit
13 Attachment 3 (*Contingency Plan*) shall be available at all times in case of an emergency. The
14 Emergency Coordinator or Alternate Emergency Coordinator shall be thoroughly familiar with the
15 *Contingency Plan* and shall have the authority to commit resources needed to implement the
16 *Contingency Plan*, in accordance with the requirements of 40 CFR 264.55.

17 **II.M RECORDKEEPING AND REPORTING**

18 In addition to the recordkeeping and reporting requirements specified elsewhere in the Permit, the
19 Permittee shall comply with the requirements specified in this Section (II.M.1 and II.M.2). All
20 documents required to be maintained at the Facility shall be readily available at all times, and shall
21 be made available to NMED or EPA personnel upon request.

22 **II.M.1 Documents to be Maintained at the Facility**

23 The Permittee shall maintain at the Facility the documents specified in this permit section (II.M).

- 24 1. Waste Analysis Plan.
- 25 2. Inspection Schedule.
- 26 3. Personnel documents and records in accordance with the requirements of 40 CFR
27 264.53(a).
- 28 4. The biennial report shall be prepared and submitted to the NMED in accordance with the
29 requirements of 40 CFR 264.75. The Permittee shall maintain copies of the biennial
30 reports at the Facility.
- 31 5. A copy of this Permit and its revisions and modifications as approved by NMED.
- 32 6. Summary reports and details of all incidents that require implementation of the
33 *Contingency Plan* in accordance with the requirements of 40 CFR 264.56(j).

- 1 7. Closure Plan (Permit Attachment 11).
- 2 8. The names, addresses, and phone numbers of the Emergency Coordinator (EC) and all
3 persons designated as Alternate Emergency Coordinator in accordance with 40 CFR
4 264.52(d).
- 5 9. All records of the reports required by 40 CFR 264.77.

6 **II.M.2 Operating Record**

7 The Permittee shall maintain an operating record at the Facility in accordance with the requirements
8 of 40 CFR 264.73. The operating record must include a description of the type and quantity of each
9 hazardous waste received at each individual hazardous waste management unit at the Facility, the
10 date of its receipt, and the method of its treatment or disposal. The operating record shall also
11 include all items identified in the applicable provisions of 40 CFR 264.73, and all items otherwise
12 required to be kept in the operating record under the terms of this Permit. All documents must be
13 made available to NMED upon request pursuant to 40 CFR 264.74.

14 **II.N MANIFEST SYSTEM**

15 The Permittee shall comply with all the manifest requirements 40 CFR 264.71, 264.72, and 264.76.

16 **II.O GENERAL CLOSURE REQUIREMENTS**

17 **II.O.1 Performance Standard**

18 The Permittee shall clean close the Facility in accordance with all the requirements of 40 CFR
19 264.111 and with the *Hazardous Waste Storage Facility Closure Plan* (Permit Attachment 6).

20 **II.O.2 Amendment to Closure Plan**

21 The Permittee shall amend the *Hazardous Waste Storage Facility Closure Plan* (Permit Attachment
22 6) before implementing the plan, unless the Permittee demonstrates conclusively by direct
23 measurements and Facility records that no releases of hazardous waste or hazardous waste
24 constituents had occurred to the environment from the Facility for its entire operating life. The
25 Permittee shall amend the *Hazardous Waste Storage Facility Closure Plan* (Attachment 6) for any
26 other reasons set forth in 40 CFR 264.112(c). The Permittee shall comply with all the requirements
27 of 40 CFR 264.112(c) in amending the Closure Plan.

28 **II.O.3 Notification of Closure**

29 The Permittee shall notify the NMED in writing at least 45 calendar days prior to the date on which
30 it expects to begin closure of the Facility, and shall otherwise comply with all the requirements of 40
31 CFR 264.112(d).

1 **II.O.4 Time Allowed For Closure**

2 Within 90 calendar days after receiving the final volume of hazardous waste at any permitted unit,
3 the Permittee shall remove all hazardous waste from the unit to a permitted treatment, storage or
4 disposal facility, and shall complete closure activities, in accordance with all the requirements of 40
5 CFR 264.113 and following the schedule specified in their *Hazardous Waste Storage Facility*
6 *Closure Plan* (Permit Attachment 6).

7 **II.O.5 Disposal or Decontamination of Equipment, Structures, and Soils**

8 The Permittee shall decontaminate or dispose of all contaminated equipment, structures, and soils, in
9 accordance with all the requirements 40 CFR 264.114 and the *Hazardous Waste Storage Facility*
10 *Closure Plan* (Permit Attachment 6).

11 **II.O.6 Certification of Closure**

12 Within 60 calendar days from the date of completion of closure of the Facility, the Permittee shall
13 submit to the NMED a final closure report and written closure certification, signed by an
14 independent professional engineer registered in New Mexico, that the Facility was closed in
15 accordance with their approved *Hazardous Waste Storage Facility Closure Plan* (Permit Attachment
16 6). The Permittee shall comply with all the requirements of 40 CFR 264.115 in submitting the
17 certification.

18 **II.O.7 Survey Plat**

19 If any waste or contaminated media is left in place, the Permittee shall submit a survey plat to the
20 local zoning authority and the NMED, no later than the submission of certification of closure of each
21 hazardous waste disposal unit, in accordance with the requirements of 40 CFR 264.116 which is
22 incorporated herein by reference. The Permittee shall comply with all the requirements of 40 CFR
23 264.116 in submitting the survey plat.

24 **II.P POST-CLOSURE CARE REQUIREMENTS**

25 If the Permittee does not clean close the Hazardous Waste Storage Facility as required by 20.4.1.500
26 NMAC, incorporating 40 CFR 264.111, the Facility shall be subject to post-closure permitting
27 requirements pursuant to 20.4.1.900 NMAC, incorporating 40 CFR 270.1(c)(6)(iii), and the
28 Permittee shall submit an application for a Post-Closure Care Permit, no later than 90 calendar days
29 from the date that the Permittee determines that the Facility must be closed with waste in place, as
30 required by 20.4.1.500 NMAC, incorporating 40 CFR 264.117 through 120.

1 **PART III**
2 **CONTAINER STORAGE AREA / HAZARDOUS WASTE STORAGE FACILITY**

3 Part III specifies the regulatory requirements that the Permittee shall follow when managing and
4 storing hazardous wastes at the Hazardous Waste Storage Facility. The Permittee is authorized to
5 manage and store only those hazardous wastes listed in Part A of the Permit Application and in
6 Permit Attachment 2 (*Waste Analysis Plan*). Specific Facility and process information for the
7 management, storage and transfer of hazardous waste in the Permittee's container storage area
8 known as the Hazardous Waste Storage Facility are provided in Permit Appendix 1 (*General*
9 *Facility Description*) and Permit Attachment 2 (*Waste Analysis Plan*).

10 The Permittee may store containerized wastes in the appropriate storage buildings known as the
11 Hazardous Waste Storage Facility (HWSF), located in a fenced area of approximately 151,700
12 square feet,. The Permittee's known hazardous waste streams are described in Permit Attachment 2
13 (*Waste Analysis Plan*). The Permittee generates hazardous waste at the locations specified in Permit
14 Attachment 2 (*Waste Analysis Plan*).

15 The Permittee shall store no more than 13,200 gallons of hazardous waste in 55-gallon drums and
16 smaller containers in Buildings S22895 A through D and Building S22895. The Permittee may store
17 only those hazardous wastes generated within the Facility boundaries, and must dispose of its wastes
18 off-site through licensed treatment, storage or disposal contractors.

19 Illustrations in Appendix 2 (*Maps and Figures*) show the location of White Sands Missile Range, the
20 HWSF within the missile range, and the location of the structures at the HWSF. Topographic maps
21 in Permit Appendix 2 (*Maps and Figures*) show surrounding land use. Additional details on the
22 construction and design of the HWSF are included in Permit Appendix 1(*General Facility*
23 *Description*).

24 **III.A HAZARDOUS WASTE STORAGE FACILITY**

25 The Permittee shall manage and store hazardous waste in the HWSF in accordance with the
26 following conditions:

27
28 **III.A.1 Storage Location and Quantities**

29 The Permittee shall manage and store hazardous waste containers located in the HWSF in
30 accordance with Section 1.2.1.a (Building Descriptions) of Permit Appendix 1. The Permittee shall
31 not manage and/or store hazardous waste in excess of the maximum capacities specified in Section
32 1.2.1.a (Building Descriptions) of Permit Appendix 1..

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35

1 **III.A.2 Storage Time Limit**

2 The Permittee shall not store any hazardous waste in the HWSF for more than one (1) year, in
3 accordance with 40 CFR 268.50(b).

4 **III.A.3 Minimum Aisle Space**

5 The Permittee shall maintain sufficient aisle space between storage drums in the storage bays to
6 allow the unobstructed movement of personnel, fire protection equipment, spill control equipment
7 and decontamination equipment to any area within the HWSF, in accordance with the requirements
8 of 40 CFR 264.35.

9 **III.B PERMITTED AND PROHIBITED WASTES**

10 **III.B.1 Permitted Wastes**

11 The Permittee shall store for subsequent transfer to a treatment, storage, or disposal facility only the
12 hazardous wastes listed in the RCRA Part A Permit Application (Attachment 1) of this Permit.
13 Section 1.2.1.a of Permit Appendix 1 specifies the maximum amounts of hazardous waste that the
14 Permittee may manage or store at the Facility subject to the terms of this permit.

15 **III.B.2 Prohibited Wastes**

16 The Permittee is prohibited from managing and storing in the HWSF any hazardous waste that is not
17 identified in Attachment 1-Part A RCRA Permit Application.

18 **III.C CONDITION OF CONTAINERS**

19 If a container holding hazardous waste is not in good condition (e.g., has severe rusting, apparent
20 structural defects) or if it begins to leak, then the Permittee shall transfer the hazardous waste from
21 such a container to a container that is in good condition or otherwise manage the waste in
22 accordance with this Part (III) and 40 CFR 264.171.

23 **III.D ACCEPTABLE STORAGE CONTAINERS**

24 The Permittee shall use containers that comply with the requirements of the U.S. Department of
25 Transportation shipping container regulations (49 CFR part 173 - *Shippers - General requirements*
26 *for Shipment and Packaging*, and 49 CFR part 178 - *Specifications for Packaging*) for storage of
27 hazardous waste at the HWSF. The Permittee shall store hazardous waste in containers listed in
28 Permit Appendix 1, Section 1.2.1.b.

29 **III.E COMPATIBILITY OF WASTE WITH CONTAINERS**

30 The Permittee shall use containers made of, or lined with, materials that will not react with, and
31 are otherwise compatible with the hazardous waste to be stored, so that the ability of the
32 container to contain the waste is not impaired, in accordance with 40 CFR 264.172. The
33 Permittee shall ensure compliance with this requirement by conducting pre-acceptance
34 characterization of waste, in accordance with Permit Attachment 2.

1 **III.F MANAGEMENT OF CONTAINERS**

2 The Permittee shall keep all containers closed during storage, except when it is necessary to add
3 or remove waste, and shall not open, handle, or store containers in a manner which may rupture
4 the container or cause it to leak, in accordance with at 40 CFR 264.173.

5 **III.G SECONDARY CONTAINMENT SYSTEM**

6 The Permittee shall maintain secondary containment systems for all containers containing free
7 liquids in the HWSF in accordance with the requirements of 40 CFR 264.175. All containers
8 containing free liquids must be labeled as containing free liquids.

9 **III.H INSPECTION SCHEDULES AND PROCEDURES**

10 The Permittee shall inspect the HWSF for the condition of containers and secondary containment
11 systems, safety equipment, and aisle space at least weekly to detect leaking containers, deterioration
12 of containers and the containment system caused by corrosion and other factors, in accordance with
13 the Permit Attachment 5 (*Inspections*) and in accordance with the requirements of 40 CFR 264.174.

14 **III.I RECORD KEEPING**

15 The Permittee shall place the results of all waste analyses and any other documentation showing
16 compliance with Permit Section II.M in the Operating Record, in accordance with the requirements
17 of 40 CFR 264.73.

18 **III.J CLOSURE**

19 During closure of the HWSF, the Permittee shall remove all hazardous waste and hazardous waste
20 residues, remaining containers, liners, bases and soils containing or contaminated with hazardous
21 waste or hazardous waste residues, from the containment system in accordance with the closure
22 procedures specified in their *Hazardous Waste Storage Facility Closure Plan* (Permit Attachment 6)
23 and in accordance with the requirements of 40 CFR 264.178

24
25 **III.K SPECIAL CONTAINER PROVISIONS FOR IGNITABLE OR**
26 **REACTIVE WASTE**

27 **III.K.1 Location of Ignitable and Reactive Waste**

28 The Permittee shall not locate containers holding ignitable or reactive hazardous waste within 15
29 meters (50 feet) of the Facility's property line, in accordance with the requirements of 40 CFR
30 264.176.

31 **III.K.2 Procedures to Prevent Ignition/Reaction**

32 The Permittee shall take all appropriate precautions to prevent accidental ignition or reaction of
33 ignitable or reactive waste and shall follow the procedures specified in their *Waste Analysis Plan*
34 (Permit Attachment 2), and in accordance with 40 CFR 264.17(a).

1 **III.K.3 Storage of Hazardous Waste Containers**

2 The Permittee shall not stack containers of ignitable and reactive wastes more than two high, in
3 order to comply with the National Fire Protection Association's *Flammable and Combustible*
4 *Liquids Code*.

5 **III.L SPECIAL CONTAINER PROVISIONS FOR INCOMPATIBLE**
6 **WASTES**

7 **III.M STORAGE OF INCOMPATIBLE WASTES**

8 The Permittee shall not place incompatible wastes in the same containers in accordance with
9 Permit Attachment 2 (*Waste Analysis Plan*), and 40 CFR 264.177(a), unless the Permittee
10 complies with 40 CFR 264.17(b).

11
12 **III.M.1 Management of Unwashed Containers**

13 The Permittee shall not place hazardous waste in an unwashed container that previously held an
14 incompatible waste or material, in accordance with the requirements of 40 CFR 264.177(b).

15
16 **III.M.2 Separation of Hazardous Waste Containers**

17 The Permittee shall separate containers of incompatible wastes in accordance with their *Waste*
18 *Analysis Plan* (Permit Attachment 2), and 40 CFR 264.177(c).

19
20

1 **PART IV**
2 **CLOSURE OF HAZARDOUS WASTE MANAGEMENT UNITS**

3 **IV.A GENERAL**

4 The Facility contains 41 hazardous waste management units which are listed in Table 4-4 in
5 Appendix 4. The Hazardous Waste Storage Facility is the only hazardous waste management
6 unit in active use. The Permittee shall submit a closure plan for each unit that addresses all
7 closure activities that have not yet been completed. The status of these units is identified in Table
8 4-4 in Appendix 4. The closure plans shall be submitted in accordance with the schedule in
9 Appendix 8.

10 **IV.B CLOSURE PLAN SUBMITTALS**

11 Each closure plan shall consist of two phases. The first phase shall consist of evaluation of the waste
12 historically managed at the unit, the waste currently in place in the unit, and an assessment of the
13 nature and extent of any releases from the unit. The second phase shall consist of the activities
14 required to complete closure, including remediation of any contaminated media, in accordance with
15 the requirements of 40 CFR 264.111 through 264.116 and the applicable closure requirements of 40
16 CFR 264 subpart K, 264 subpart N, 264 subpart O, and 264 subpart X.

17 **IV.B.1 Closure Unit Evaluation**

18 The Permittee shall submit a Phase 1 Closure Plan for each unit to characterize the waste
19 managed in the unit and to evaluate any releases from those units. At a minimum, the plan shall
20 include:

- 21 1. A summary of the waste historically managed at the unit, including dates,
22 volumes, and types of wastes disposed or treated;
- 23 2. Waste disposal practices (e.g., burning, burial);
- 24 3. The methods for removal of wastes and decontamination or dismantling of
25 equipment;
- 26 4. The volume of residual waste that remains in place; and
- 27 5. The scope of work and methods and procedures for investigating the nature and
28 extent of releases.

29 The Phase 1 Closure Plan shall be prepared in the format for work plans included in Appendix 7.

30 **IV.C CORRECTIVE ACTION**

31 If NMED determines that the releases from a hazardous waste management units, detected during
32 implementation of the requirements of Permit Section IV.B constitute a threat or potential threat to
33 human health or the environment, then the Permittee shall conduct corrective actions to investigate
34 and propose a remedy for contaminant remediation in accordance with Permit Appendix 7

1 (*Reporting Requirements*). By removing contaminated sources, the Permittee may become a
2 generator of hazardous waste and must manage it in accordance with all applicable RCRA
3 requirements. NMED may require a revised Post-Closure Plan based on the results of contaminant
4 source removal activities.

5

6

1 **PART V**
2 **POST-CLOSURE CARE OF HAZARDOUS WASTE MANAGEMENT UNITS**

3 **V.A CORRECTIVE ACTION**

4 The Permittee shall submit to NMED investigation work plans to determine the extent of releases
5 from each post-closure care unit where corrective action was not completed during closure. The
6 units currently in post-closure that require corrective action are identified in Table 4-4 in Appendix
7 4. The investigation work plans must be submitted in accordance with the format specified in
8 Appendix 7 (*Reporting Requirements*).

9 **V.B POST-CLOSURE PLAN**

10 The Permittee shall submit a Post-Closure Plan for each unit identified in Table 4-4 in Appendix 4.
11 All post-closure care activities must be conducted in accordance with the provisions of the Post-
12 Closure Plan pursuant to 40 CFR 264.117(d) and 264.118(b).

13 **V.B.1 Post Closure Care for Rhodes Canyon Landfill**

14 The Permittee shall conduct post closure care activities for Rhodes Canyon Landfill (SWMUs 114
15 and 115) in accordance with the approved Corrective Measures Implementation (CMI) Report
16 (September 2004) and its Addendum (December 2005). Post closure care activities include:

- 17 1. Semi-annual inspections of the soil landfill cap, fences, and ground water
18 monitoring wells;
- 19 2. As-needed maintenance of the corrective measures; and
- 20 3. Annual ground water monitoring.

21 **V.C INSPECTIONS**

22 The Permittee shall inspect the components, structures, and equipment at the hazardous waste
23 management unit in accordance with the NMED-approved post-closure plan in accordance with 40
24 CFR 264.117(a)(1) and 264.118(b)(2).

25 **V.D NOTICES AND CERTIFICATIONS**

26 **V.D.1 Notification Filing**

27 The Permittee shall maintain copies of documentation that they have submitted to the local zoning
28 authority or the authority with jurisdiction over local land use, and to the NMED a record of the
29 type, location, and quantity of hazardous wastes disposed of within each cell or other disposal unit of
30 the Facility. For hazardous wastes disposed of before January 12, 1981, the Permittee shall have
31 identified the type, location, and quantity of the hazardous wastes in accordance with any records
32 retained [40 CFR 264.119(a)].

1 **V.D.1.a Record Requirements**

2 The Permittee shall maintain documentation of certification of closure of the first through the last
3 hazardous waste disposal unit. The Permittee shall record, in accordance with the State of New
4 Mexico law, a notation on the deed to the Facility property or on some other instrument that is
5 normally examined during the title search that will in perpetuity notify any potential purchaser of the
6 property that:

- 7 1. The land has been used to manage hazardous wastes;
- 8 2. Its use is restricted under 40 CFR Part 264 Subpart G; and
- 9 3. The survey plat and record of the type, location, and quantity of hazardous wastes
10 disposed of within each cell or other hazardous waste disposal unit of the facility
11 have been filed with the NMED, and the authority with jurisdiction over local
12 land use.[40 CFR 264.119(b)(1)].

13 **V.D.1.b Certification**

14 The Permittee shall maintain copies of the certification submitted to the NMED, signed by the
15 Permittee, that he has recorded the notation specified in Permit Section V.D.1.a, including a copy of
16 the document in which the notation has been placed in accordance with 40 CFR 264.119(b)(2).

17 **V.E POST-CLOSURE PERMIT MODIFICATIONS**

18 The Permittee must request a permit modification to authorize a change in the approved
19 Post-Closure Plan in accordance 40 CFR 264.118(d). This request must be in accordance with
20 applicable requirements of 40 CFR Part 124 and 40 CFR Part 270, and must include a copy of the
21 proposed amended Post-Closure Plan for approval by the NMED. The Permittee shall request a
22 permit modification whenever changes in plans or facility design affect the approved Post-Closure
23 Plan, there is a change in the expected year of final closure, or other events occur during the active
24 life or post-closure period of the facility that affect the approved Post-Closure Plan.

25 **V.F COMPLETION OF POST-CLOSURE REQUIREMENTS**

26 No later than 60 days after completion of the established post-closure care period for each hazardous
27 waste disposal unit, the Permittee shall submit to the NMED, by registered mail, a certification that
28 the post-closure care for the hazardous waste disposal unit was performed in accordance with the
29 specifications in the approved Post-Closure Plan. The certification must be signed by the Permittee
30 and an independent, registered professional engineer. Documentation supporting the independent,
31 registered professional engineer's certification must be furnished to the NMED in conjunction with
32 the certification. [40 CFR 264.120]

33 **V.G POST CLOSURE CARE OF THE OB/OD**

34 The Permittee shall construct, inspect, and maintain all environmental closure covers at the OB/OD
35 in order to minimize the possibility of fire, explosion, flooding, including run-on and run-off control,
36 or any unplanned sudden or non sudden release of hazardous waste constituents to air, soil,

1 groundwater, or surface water which could threaten human health or the environment. The
2 Permittee shall conduct corrective action to investigate and remediate all releases of hazardous waste
3 or hazardous constituents to soil, groundwater or surface water pursuant to 40 CFR 264.111.

4 **V.G.1 Unit Identification**

5 The OB/OD is part of the Hazardous Test Area (HTA) located on the southeastern flank of the San
6 Andres Mountains. The OB/OD units are identified on a site topographic map in Permit Appendix 2
7 (*Maps and Figures*). Open burning and open detonation (OB/OD) of explosive components from
8 expended test munitions has occurred since the early 1960's. The Permittee was issued a RCRA
9 operating permit for the OB/OD in November, 1995. The site officially ceased operations on
10 December 31, 2000. Ground water contamination resulting from the operations at the OB/OD was
11 first discovered in 1991 and ground water monitoring is ongoing. NMED confirmed the Permittee's
12 closure certification on February 17, 2003. Corrective action is required to address the ground water
13 contamination.

14 The Permittee shall conduct corrective action and provide post-closure care for the OB/OD as
15 described in this Permit Section (V) and subject to the terms and conditions of this permit.

16 **V.G.2 POST-CLOSURE PROCEDURES AND USE OF PROPERTY**

17 **V.G.2.a Post-closure Care Period**

18 The Permittee shall conduct post-closure care for the OB/OD units during the post-closure care
19 period. The post-closure care period shall continue for 30 years from the closure certification date.
20 The OB/OD closure was certified on February 17, 2003. The Permittee shall conduct corrective
21 action at the post-closure care unit as outlined in this Section (V). The 30-year post-closure care
22 period may be shortened upon application and demonstration, approved by NMED, that the facility
23 is free of environmental impact, or may be extended by NMED if the Secretary finds this necessary
24 to protect human health and the environment in accordance with 40 CFR 264.117(a)(2).

25 **V.G.2.b Post-Closure Care Plan**

26 The Permittee shall submit a post closure plan that addresses post-closure care in accordance with 40
27 CFR 264.118(a) and (b) and an investigation work plan that addresses soil and ground water
28 contamination related to the OB/OD and ground water monitoring at and down gradient from the
29 OB/OD in accordance with 40 CFR 264 subpart F and 264.118. The investigation work plan shall
30 include a schedule for implementation of the required work. Upon approval of the investigation
31 work plan, NMED will establish a schedule for submittal of the post-closure care plan.

32 **V.G.2.c Ground Water Monitoring**

33 The Permittee shall maintain and monitor the ground water monitoring system and comply with all
34 other applicable requirements of 40 CFR Part 264 Subpart F during the post-closure period as
35 specified in 40 CFR 264.117(a)(1). Specific requirements for ground water monitoring at the
36 OB/OD are listed below and shall be included in the post-closure care plan.

1 **V.G.2.d Landfill Requirements**

2 The OB/OD units addressed in this Permit Section (V) were not clean closed. The Facility shall
3 comply with the requirements for post-closure in accordance with 40 CFR 264.310, 264.602, and
4 264.603.

- 5 1. Maintain the integrity and effectiveness of the final cover, including making
6 repairs to the cap, as necessary, to correct the effects of settling, subsidence,
7 erosion, or other events.
- 8 2. Maintain and monitor the ground water monitoring system and comply with all
9 other applicable requirements of 40 CFR Subpart F.
- 10 3. Prevent run-on and run-off from eroding or otherwise damaging the final cover.
- 11 4. Protect and maintain surveyed benchmarks used in complying with the surveying
12 and recordkeeping requirements of 40 CFR 264.309.
- 13 5. The Permittee shall not allow any use of the units closed as landfills, which will
14 disturb the integrity of the final cover, liners, any components of the containment
15 system, or the function of the Facility's monitoring systems during the post-
16 closure care period pursuant to 40 CFR 264.117(c).

17 **V.G.2.e Security Measures**

18 The Permittee shall comply with all security requirements, as specified in Permit Attachment 3
19 (*Contingency Plan*) in accordance with 40 CFR 264.14 and 264.117(b).

20 **V.G.2.f OB/OD Corrective Action Requirements**

21 **V.G.2.f.i OB/OD Investigation Work Plan**

22 The Permittee shall submit a work plan for NMED approval to investigate historical releases from
23 the former OB/OD units. The work plan shall address investigation of contamination that was
24 historically released to the environment and that potentially is a source of on-going groundwater
25 contamination.

26
27 The Permittee shall submit the work plan in accordance with the schedule provided in Permit
28 Appendix 8 (*Work Plan and Closure Plan Submittal Schedule*).

29 **V.G.2.f.ii OB/OD Drilling Explorations**

30 The Permittee shall conduct subsurface explorations, as specified in the approved work plan required
31 in this Permit Section (V.G), in order to acquire data to characterize the extent of contamination, and
32 to determine whether the soils beneath the HTA are sources of groundwater contamination. At a
33 minimum the work plan shall include the following:

- 1 1. Submittal of a historical information document that summarizes all historical
2 documents, reports, data, and information relating to the HTA;
- 3 2. Advancement of soil borings or exploratory excavations to delineate the source(s)
4 of explosives- and propellant-related contamination;
- 5 3. Installation of monitoring wells to determine the sources of ground water
6 contamination and to more accurately define the extent of ground water
7 contamination; and
- 8 3. Investigation methods and procedures as outlined in Permit Appendix 5
9 (*Investigation and Sampling Methods and Procedures*).

1 **PART VI**
2 **CORRECTIVE ACTION FOR SWMUS AND AOCs**

3 **VI.A APPLICABILITY**

4 The conditions of this Section apply to all Solid Waste Management Units (SWMUs) and Areas of
5 Concern (AOCs) identified in Permit Appendix 4 (SWMU, AOC, and Hazardous Waste
6 Management Unit Tables), any newly identified SWMUs and AOCs identified after the issuance of
7 this Permit, and any releases of hazardous waste or hazardous constituents from SWMUs and AOCs.

8 **VI.B CONTAMINATION BEYOND THE FACILITY BOUNDARY**

9 The Permittee shall implement corrective action beyond the Facility boundary where necessary to
10 protect human health and the environment, unless the Permittee demonstrates to the satisfaction of
11 NMED that, despite the Permittee's best efforts, as determined by the NMED, the Permittee was
12 unable to obtain the necessary permission to undertake such actions. The Permittee is not relieved of
13 all responsibility to cleanup a release that has migrated beyond the Facility boundary where off-site
14 access is denied. On-site measures to address such releases will be determined on a case-by-case
15 basis. [40 CFR 264.101(c)]

16 **VI.C CORRECTIVE ACTION ALREADY COMPLETED**

17 Any corrective action tasks required under this Section that the Permittee has already completed may
18 be used to meet the requirements of this Section, in whole or in part, as determined by NMED. The
19 Permittee may submit prior work to meet these requirements for NMED's approval.

20 **VI.D NOTIFICATION AND ASSESSMENT FOR NEWLY IDENTIFIED SWMUS**
21 **AND AOCs**

22 The Permittee shall notify NMED in writing, within 15 calendar days of discovery, of any newly
23 discovered SWMU or AOC. The notification shall include, at a minimum, the location of the newly
24 discovered SWMU or AOC and all available information pertaining to the site history and nature of
25 the release (e.g., media affected, hazardous waste or hazardous constituents released, magnitude of
26 release). NMED may require the Permittee to submit a Release Assessment Report in accordance
27 with Permit Section VI.F.1 to determine the status of the newly discovered SWMU or AOC.
28 Alternatively, NMED may require an Investigation Work Plan for the newly discovered SWMU or
29 AOC in accordance with Permit Section VI.H.1 without requiring a Release Assessment. If NMED
30 determines that an Investigation Work Plan for a newly discovered SWMU or AOC is required, the
31 Permittee shall modify this Permit to add the SMWU or AOC to Permit Appendix 4 (*SWMU, AOC,*
32 *and Hazardous Waste Management Unit Tables*) in accordance with 40 CFR 270.42.

33 If the Permittee conducts an explosives or munitions emergency response at the Facility, or beyond
34 the Facility boundary, in response to a waste explosive released from the Facility, the Permittee shall
35 treat that response location as a newly discovered AOC, unless the response is conducted within the
36 boundaries of an existing AOC or SWMU.

1 **VI.E NOTIFICATION REQUIREMENTS FOR NEWLY DISCOVERED**
2 **RELEASES FROM SWMUS OR AOCs**

3 The Permittee shall notify NMED in writing, within 15 calendar days of discovery, of any newly
4 discovered release(s) of hazardous waste or hazardous constituents from a SWMU or AOC that
5 explains the location and circumstances of the release.

6 If NMED determines that investigation of the release is needed, the Permittee shall prepare and
7 submit an Investigation Work Plan in accordance with Permit Section VI.H.1.

8 **VI.F RELEASE ASSESSMENT**

9 **VI.F.1 Release Assessment Report**

10 If required by NMED, the Permittee shall submit a Release Assessment Report for newly discovered
11 SWMUs or AOCs under this Permit Section (VI.F.1). Any revisions to the Release Assessment
12 Report required by NMED shall be submitted within 30 calendar days of receipt of NMED's
13 comments on the Release Assessment Report.

14 The Release Assessment Report shall, at a minimum, include the following information:

- 15 1. Location of unit(s) on a topographic map of appropriate scale, as required under
16 40 CFR 270.14(b)(19);
- 17 2. Designation of type and function of unit(s);
- 18 3. General dimensions, capacities and structural description of unit(s) (supply any
19 available plans/drawings);
- 20 4. Dates that the unit(s) was operated;
- 21 5. All available site history information;
- 22 6. Specifications of all wastes that have been managed at/in the unit(s) to the extent
23 available. Include any available data on hazardous waste or hazardous
24 constituents in the wastes; and
- 25 7. All available information pertaining to any release of hazardous waste or
26 hazardous constituents from such unit(s) (to include ground water data, soil
27 analyses, air, and surface water data).

28 **VI.F.2 Requirement to Proceed**

29 NMED will review the Release Assessment Report to determine whether any further investigative
30 action is required. NMED will notify the Permittee of the need for confirmatory sampling if
31 necessary, or notify the Permittee that an Investigation Work Plan is required in accordance with the
32 requirements in Permit Section VI.H.1. NMED will notify the Permittee of any corrective action
33 complete decision.

1 **VI.G INTERIM MEASURES**

2 **VI.G.1 NMED-Initiated Interim Measures**

3 Upon written notification by NMED, the Permittee shall prepare and submit an Interim Measures
4 (IM) Work Plan at any SWMU or AOC where NMED determines that interim measures are
5 necessary to minimize or prevent the migration of hazardous waste or hazardous constituents and
6 limit actual or potential human and environmental exposure to hazardous waste or hazardous
7 constituents while long term corrective action remedies are evaluated and implemented. The
8 Permittee shall submit its IM Work Plan to NMED within 30 calendar days of NMED's notification,
9 unless another time period is specified by the NMED. Such interim measures may be conducted
10 concurrently with any required corrective action. The Permittee shall prepare and submit IM Work
11 Plans in accordance with the work plan format included in Permit Appendix 7 (*Reporting*
12 *Requirements*).

13 **VI.G.2 Permittee-Initiated Interim Measures**

14 The Permittee may initiate interim measures at a SWMU or AOC by notifying NMED, in writing, at
15 least 30 calendar days prior to beginning the Interim Measures. NMED will approve the Permittee-
16 initiated IM, conditionally approve the IM, or require submittal of an IM work plan for NMED
17 approval prior to implementation of the Interim Measure.

18 **VI.G.3 Emergency Interim Measures**

19 The Permittee may determine, during implementation of site investigation activities, that emergency
20 interim measures are necessary to address an immediate threat of harm to human health or the
21 environment. The Permittee shall notify the NMED within one business day of discovery of the
22 facts giving rise to the threat, and shall propose emergency interim measures to address the threat. If
23 the NMED approves the emergency interim measures in writing, the Permittee may implement the
24 proposed emergency interim measures without submitting an interim measures work plan. If
25 circumstances arise resulting in an immediate threat to human health or the environment such that
26 initiation of emergency interim measures are necessary prior to obtaining written approval from the
27 NMED, the Permittee shall notify the NMED within one business day of taking the emergency
28 interim measure. The notification shall contain a description of the emergency situation, the types
29 and quantities of contaminants involved, the emergency interim measures taken, and contact
30 information for the emergency coordinator who handled the situation. The notification shall also
31 include a written statement justifying the need to take the emergency action without prior written
32 approval from the NMED. This requirement shall not be construed to conflict with 40 CFR
33 264.1(g)(8) or 40 CFR 270.61.

34 **VI.G.4 IM Work Plan Requirements**

35 The IM Work Plan shall ensure that the interim measures are designed to mitigate any current or
36 potential threat(s) to human health or the environment and is consistent with, and integrated into,
37 any final corrective measures at the Facility. The IM Work Plan shall include the interim measures
38 objectives, procedures for implementation (including any designs, plans, or specifications), and
39 schedules for implementation.

1 **VI.G.5 Interim Measures Implementation**

2 **VI.G.5.a Implementation and Completion of Approved IM Work Plan**

3 The Permittee shall implement interim measures required under Permit Section VI.G in accordance
4 with the NMED-approved IM Work Plan. The Permittee shall complete interim measures within
5 180 calendar days of the start of implementation of the interim measure. The Permittee may submit
6 a written request to the NMED to extend the period for implementation of the interim measure. The
7 request must provide justification for the extension and a proposed schedule for completion of the
8 interim measure. The NMED will notify the Permittee, in writing, of the approval or disapproval of
9 the request within 30 calendar days of receipt of the IM implementation extension request.

10 **VI.G.5.b Notification of Changes**

11 The Permittee shall give notice to NMED as soon as possible of any planned changes, reductions or
12 additions to the IM Work Plan required by NMED under Permit Section VI.G.1 or initiated by the
13 Permittee in accordance with Permit Section VI.G.3.

14 **VI.G.6 Interim Measures Reports**

15 The Permittee shall submit to NMED for review and approval, within 90 calendar days of
16 completion of interim measures, an IM Report for each SWMU or AOC. The IM Report shall
17 contain, at a minimum, the following information:

- 18 1. A description of interim measures implemented;
- 19 2. Summaries of results;
- 20 3. Summaries of all problems encountered during IM investigations;
- 21 4. Summaries of accomplishments and/or effectiveness of interim measures; and,
- 22 5. Copies of all relevant laboratory/monitoring data, maps, logs, and other related
23 information.

24 **VI.H CORRECTIVE ACTION INVESTIGATIONS**

25 **VI.H.1 Investigation Work Plan**

26 **VI.H.1.a Investigation Work Plan Submittal**

27 The Permittee shall submit to NMED Investigation Work Plans for the SWMUs and AOCs
28 identified in Permit Appendix 4 (*SWMU, AOC, and Hazardous Waste Management Unit Tables*) in
29 accordance with the schedule set forth in Permit Appendix 8 (*Work Plan and Closure Plan Submittal*
30 *Schedule*).

1 **VI.H.1.b Investigation Work Plan Requirements**

2 Investigation Work Plans shall meet the requirements specified in Permit Appendix 7 (*Reporting*
3 *Requirements*). Investigation Work Plans shall include schedules of implementation and completion
4 of specific actions necessary to determine the nature and extent of contamination and the potential
5 pathways of contaminant releases to the air, soil, surface water, and ground water. The Permittee
6 shall provide sufficient justification and associated documentation that a release is not probable or
7 has already been characterized if a unit or a media/pathway associated with a unit (ground water,
8 surface water, soil, subsurface gas, or air) is not included in an Investigation Work Plan. Such
9 deletions of a unit, medium, or pathway from the work plan(s) are subject to the approval of NMED.
10 The Permittee shall provide sufficient written justification for any omissions or deviations from the
11 minimum requirements specified in Permit Appendix 7 (*Reporting Requirements*). Such omissions
12 or deviations are subject to the approval of NMED. In addition, Investigation Work Plans shall
13 include all investigations necessary to ensure compliance with 40 CFR 264.101).

14 **VI.H.1.c Historical Documents**

15 The Permittee shall submit to the NMED a summary of the historical information and assessment of
16 potential contaminant releases relating to each SWMU or AOC in conjunction with the unit-specific
17 Investigation Work Plan including complete, legible copies of all associated photographic imprints,
18 maps, figures, drawings, tables, attachments, enclosures, appendices and other relevant supporting
19 documentation.

20 **VI.H.2 Investigation Work Plan Implementation**

21 The Permittee shall implement Investigation Work Plans as approved by NMED. The Permittee
22 shall notify NMED at least 30 calendar days prior to any permit or corrective action-related field
23 activity (e.g., drilling, sampling).

24 **VI.H.3 Corrective Action Investigation Reports**

25 The Permittee shall prepare and submit to NMED Investigation Reports for the investigations
26 conducted in accordance with Investigation Work Plans submitted under Permit Section VI.H.1. The
27 Permittee shall submit the Investigation Reports to NMED for review and approval in accordance
28 with the schedules included in its approved Investigation Work Plans.

29 The Investigation Reports shall include an analysis and summary of all required investigations of
30 SWMUs and AOCs. The summary shall describe the type and extent of contamination at each
31 SWMU and AOC investigated, including sources and migration pathways, identify all hazardous
32 waste or constituents present in all media, and describe actual or potential receptors. The
33 Investigation Report shall also describe the extent of contamination (qualitative and quantitative) in
34 relation to background levels of the area. If the Investigation Report concludes that further work is
35 necessary, the report shall include a schedule for submission of a work plan for the next phase of
36 investigation.

1 **VI.H.3.a Cleanup Levels**

2 The Investigation Reports shall identify the applicable cleanup levels in accordance with Permit
3 Appendix 3 (*Cleanup Levels*) for each hazardous waste or hazardous constituent found at each
4 SWMU and AOC. The Permittee shall propose in the Investigation Report or in a subsequent Risk
5 Assessment or Corrective Measures Evaluation appropriate cleanup levels for those hazardous
6 wastes or hazardous constituents without established cleanup levels based upon human and
7 ecological risk.

8 **VI.H.3.b Requirement to Proceed**

9 Based upon NMED's review of the Investigation Report, NMED will notify the Permittee of the
10 need for further investigative action, if necessary, and inform the Permittee, if not already notified,
11 of the need for a Corrective Measures Study. NMED will notify the Permittee if corrective action is
12 complete. If NMED determines that further investigation is necessary, NMED will require the
13 Permittee to submit a work plan for approval that includes a proposed schedule for additional
14 investigation(s).

15 **VI.I RISK ASSESSMENT**

16 The Permittee shall attain the cleanup goals outlined in Permit Appendix 3 (*Cleanup Levels*) of this
17 Permit including, as necessary, performance of risk analysis to establish alternate cleanup goals, at
18 each site for which the NMED determines, in the format included in the Permit Appendix 7
19 (*Reporting Requirements*), that corrective measures are necessary. The Permittee shall submit to the
20 NMED for approval a Risk Assessment Report in accordance with this Permit Section (VI.I) for
21 sites where risk analyses are conducted.

22 **VI.J CORRECTIVE MEASURES EVALUATION**

23 **VI.J.1 General**

24 NMED will require corrective measures at a SWMU or AOC if the NMED determines, based on the
25 Investigation Report and other relevant information available to the NMED, that there has been a
26 release of contaminants into the environment at the SWMU or AOC and that corrective action is
27 necessary to protect human health or the environment from such a release. Upon making such a
28 determination, the NMED will notify the Permittee in writing. NMED will specify a date for the
29 submittal of the necessary reports and evaluations in the written notification.

30 **VI.J.2 Corrective Measures Evaluation Report**

31 Following written notification from NMED that a corrective measures evaluation is required, the
32 Permittee shall submit to the NMED for approval a Corrective Measures Evaluation Report. The
33 Permittee shall follow the Corrective Measures Evaluation Report format outlined in Permit
34 Appendix 7 (*Reporting Requirements*) of this Permit. The corrective measures evaluation shall
35 evaluate potential remedial alternatives and shall recommend a preferred remedy that will be
36 protective of human health and the environment and that will attain the appropriate cleanup goals.

1 The Corrective Measures Evaluation Report shall, at a minimum, comply with Permit Appendix 7
2 (*Reporting Requirements*) of this Permit and include the following:

- 3 1. A description of the location, status, and current use of the site;
- 4 2. A description of the history of site operations and the history of releases of
5 contaminants;
- 6 3. A description of site surface conditions;
- 7 4. A description of site subsurface conditions;
- 8 5. A description of on- and off-site contamination in all affected media;
- 9 6. An identification and description of all sources of contaminants;
- 10 7. An identification and description of contaminant migration pathways;
- 11 8. An identification and description of potential receptors;
- 12 9. A description of cleanup standards or other applicable regulatory criteria;
- 13 10. An identification and description of a range of remedy alternatives;
- 14 11. Remedial alternative pilot or bench scale testing results;
- 15 12. A detailed evaluation and rating of each of the remedy alternatives, applying the
16 criteria set forth in Permit Appendix 7 (*Reporting Requirements*);
- 17 13. An identification of a proposed preferred remedy or remedies;
- 18 14. Design criteria of the selected remedy or remedies; and
- 19 15. A proposed schedule for implementation of the preferred remedy.

20 **VI.J.3 Cleanup Standards**

21 The Permittee shall select corrective measures that are capable of achieving the cleanup standards
22 and goals outlined in Appendix 3 (*Cleanup Levels*) of this Permit including, as applicable, approved
23 alternate cleanup goals established by a risk assessment.

24 **VI.J.4 Remedy Evaluation Criteria**

25 **VI.J.4.a Threshold Criteria**

26 The Permittee shall evaluate each of the remedy alternatives for the following threshold criteria. To
27 be selected, the remedy alternative must:

- 28 1. Be protective of human health and the environment;

- 1 2. Attain media cleanup standards;
- 2 3. Control the source or sources of releases so as to reduce or eliminate, to the extent
- 3 practicable, further releases of contaminants that may pose a threat to human
- 4 health and the environment; and
- 5 4. Comply with applicable standards for management of wastes.

6 **VI.J.4.b Remedial Alternative Evaluation Criteria**

7 The Permittee shall evaluate each of the remedy alternatives for the factors described in this Permit
8 Section (VI.J.4.b). These factors shall be balanced in proposing a preferred alternative.

9 **VI.J.4.b.i Long-term Reliability and Effectiveness**

10 The remedy shall be evaluated for long-term reliability and effectiveness. This factor includes
11 consideration of the magnitude of risks that will remain after implementation of the remedy; the
12 extent of long-term monitoring, or other management that will be required after implementation of
13 the remedy; the uncertainties associated with leaving contaminants in place; and the potential for
14 failure of the remedy. Permittee shall give preference to a remedy that reduces risks with little long-
15 term management, and that has proven effective under similar conditions.

16 **VI.J.4.b.ii Reduction of Toxicity, Mobility, or Volume**

17 The remedy shall be evaluated for its reduction in the toxicity, mobility, and volume of
18 contaminants. Permittee shall give preference to remedy that uses treatment to more completely and
19 permanently reduce the toxicity, mobility, and volume of contaminants.

20 **VI.J.4.b.iii Short-term Effectiveness**

21 The remedy shall be evaluated for its short-term effectiveness. This factor includes consideration of
22 the short-term reduction in existing risks that the remedy would achieve; the time needed to achieve
23 that reduction; and the short-term risks that might be posed to the community, workers, and the
24 environment during implementation of the remedy. The Permittee shall give preference to a remedy
25 that quickly reduces short-term risks, without creating significant additional risks.

26 **VI.J.4.b.iv Implementability**

27 The remedy shall be evaluated for its implementability or the difficulty of implementing the remedy.
28 This factor includes consideration of installation and construction difficulties; operation and
29 maintenance difficulties; difficulties with cleanup technology; permitting and approvals; and the
30 availability of necessary equipment, services, expertise, and storage and disposal capacity.
31 Permittee shall give preference to a remedy that can be implemented quickly and easily, and poses
32 fewer and lesser difficulties.

1 **VI.J.4.b.v Cost**

2 The remedy shall be evaluated for its cost. This factor includes a consideration of both capital costs,
3 and operation and maintenance costs. Capital costs shall include, without limitation, construction
4 and installation costs; equipment costs; land development costs; and indirect costs including
5 engineering costs, legal fees, permitting fees, startup and shakedown costs, and contingency
6 allowances. Operation and maintenance costs shall include, without limitation, operating labor and
7 materials costs; maintenance labor and materials costs; replacement costs; utilities; monitoring and
8 reporting costs; administrative costs; indirect costs; and contingency allowances. All costs shall be
9 calculated based on their net present value. Permittee shall give preference to a remedy that is less
10 costly, but does not sacrifice protection of health and the environment.

11 **VI.J.5 Approval of Corrective Measures Evaluation Report**

12 Subject to the procedures in Section VI.M of this Permit, if NMED disapproves the Corrective
13 Measures Evaluation Report, NMED will notify the Permittee in writing of the Corrective Measures
14 Evaluation Report's deficiencies and specify a due date for submission of a revised Corrective
15 Measures Evaluation Report. Upon receipt of such notification of disapproval, the Permittee shall
16 submit to NMED, within the specified time, a revised Corrective Measures Evaluation Report that
17 corrects the deficiencies. If NMED approves the Corrective Measures Evaluation Report, NMED
18 will notify the Permittee in writing.

19 **VI.J.6 Relationship to Corrective Action Requirements**

20 The Corrective Measures Evaluation shall serve as a Corrective Measures Study for the purposes of
21 RCRA compliance. *See* 55 Fed. Reg. 30875-77 (July 27, 1990) (proposed 40 CFR 264.520-
22 264.524).

23 **VI.J.7 Statement of Basis**

24 Upon approval of the Corrective Measures Evaluation Report, NMED will select a remedy or
25 remedies for the SWMU or AOC. NMED may choose a different remedy from that recommended
26 by the Permittee. NMED will issue a Statement of Basis for selection of the remedy, and will
27 receive public comment on the remedy. The public comment period will extend for at least 45 days
28 from the date of the public notice of the Statement of Basis. NMED will provide an opportunity for
29 a public hearing on the remedy, at which all interested persons will be given a reasonable chance to
30 submit data, views or arguments orally or in writing and to examine witnesses testifying at the
31 hearing. The comment period will automatically be extended to the close of the public hearing. The
32 public hearing will follow the hearing requirements under section 20.4.1.901.F NMAC. NMED will
33 select a final remedy and issue a response to public comments to all commenters, after the end of the
34 public comment period. In selecting a remedy, NMED will follow the public participation
35 requirements applicable to remedy selection under sections 20.4.1.900 NMAC incorporating 40 CFR
36 270.41 and 20.4.1.901 NMAC.

37 The administrative record for the Facility will be made available to the public for review at NMED's
38 offices in Santa Fe, New Mexico. All significant written and signed comments, including emailed
39 comments, will be considered by NMED prior to approving a final remedy or remedies.

1 NMED's decision on the final remedy or remedies shall follow the requirements under section
2 20.4.1.901 NMAC, Secretary's Decision. NMED will issue a response to public comments at the
3 time of NMED's final decision.

4 **VI.K CORRECTIVE MEASURES IMPLEMENTATION**

5 **VI.K.1 General**

6 The Permittee shall implement the final remedy selected by NMED.

7 **VI.K.2 Corrective Measures Implementation Plan**

8 Within 90 days after NMED's selection of a final remedy, or as otherwise specified by the schedule
9 contained in the approved Corrective Measure Evaluation Report or as specified by a schedule
10 required by NMED in the written approval notification, the Permittee shall submit to NMED for
11 approval a Corrective Measures Implementation Plan outlining the design, construction, operation,
12 maintenance, and performance monitoring for the selected remedy, and a schedule for its
13 implementation. The implementation plan shall be submitted to NMED for review in accordance
14 with the procedures in Section I.L of this Permit. The Corrective Measures Implementation Plan
15 shall, at a minimum, include the following elements:

- 16 1. A description of the selected final remedy;
- 17 2. A description of the cleanup goals and remediation system objectives;
- 18 3. An identification and description of the qualifications of all persons, consultants,
19 and contractors that will be implementing the remedy;
- 20 4. Detailed engineering design drawings and systems specifications for all elements
21 of the remedy signed and stamped by a registered New Mexico professional
22 engineer;
- 23 5. A construction work plan;
- 24 6. An operation and maintenance plan;
- 25 7. The results of any remedy pilot tests;
- 26 8. A plan for monitoring the performance of the remedy, including sampling and
27 laboratory analysis of all affected media;
- 28 9. A waste management plan;
- 29 10. A proposed schedule for submission to NMED of periodic progress reports; and
- 30 11. A proposed schedule for implementation of the remedy.

1 **VI.K.3 Health and Safety Plan**

2 The Permittee shall conduct all activities in accordance with a site-specific or Facility-wide Health
3 and Safety Plan during all construction, operation, maintenance, and monitoring activities conducted
4 during corrective measures implementation.

5 **VI.K.4 Progress Reports**

6 The Permittee shall submit to NMED progress reports in accordance with the schedule approved in
7 the Corrective Measures Implementation Plan. The progress reports shall, at a minimum, include the
8 following information:

- 9 1. A description of the remedy work completed during the reporting period;
- 10 2. A summary of problems, potential problems, or delays encountered during the
11 reporting period;
- 12 3. A description of actions taken to eliminate or mitigate the problems, potential
13 problems, or delays;
- 14 4. A discussion of the remedy work projected for the next reporting period,
15 including all sampling events;
- 16 5. Copies of the results of all monitoring, including sampling and analysis, and other
17 data generated during the reporting period; and
- 18 6. Copies of all waste disposal records generated during the reporting period.

19 **VI.K.5 Remedy Completion**

20 **VI.K.5.a Remedy Completion Report**

21 Within 90 days after completion of remedy, the Permittee shall submit to NMED a Remedy
22 Completion Report. The report shall, at a minimum, include the following items:

- 23 1. A summary of the work completed;
- 24 2. A statement, signed by a registered professional engineer, that the remedy has
25 been completed in accordance with NMED approved work plan for the remedy;
- 26 3. As-built drawings and specifications signed and stamped by a registered New
27 Mexico professional engineer;
- 28 4. Copies of the results of all monitoring, including sampling and analysis, and other
29 data generated during the remedy implementation, if not already submitted in a
30 progress report;

1 be submitted to NMED for review in accordance with the procedures in Permit Section VI.M of this
2 Permit. If NMED disapproves the Accelerated Corrective Measures Work Plan, NMED will notify
3 the Permittee in writing of the Plan's deficiencies and specify a due date for submission of a revised
4 Accelerated Corrective Measures Work Plan. The Permittee shall include an implementation
5 schedule in the revised Accelerated Corrective Measures Work Plan.

6 **VI.L.2 Accelerated Corrective Measures Implementation**

7 The Permittee shall implement the accelerated corrective measures in accordance with the approved
8 Accelerated Corrective Measures Work Plan. Within 90 days of completion of the accelerated
9 corrective measures, the Permittee shall submit to NMED for approval a Remedy Completion Report
10 in a format approved by the Department in accordance with Permit Appendix 7 (*Reporting*
11 *Requirements*) of this Permit. If upon review, NMED identifies any deficiencies in the Remedy
12 Completion Report, NMED will notify the Permittee in writing.

13
