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1	STATE OF NEW MEXICO
2	WATER QUALITY CONTROL COMMISSION
3	
4	WQCC 12-07(R)
5	
6	IN THE MATTER OF THE PETITION TO AMEND
7	SURFACE WATER QUALITY STANDARDS
8	FOR NICHOLS AND MC LURE RESERVOIRS,
9	SANTA FE RIVER AND GALISTEO WATERSHED
10	
11	
12	
13	
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15	
16	TRANSCRIPT OF PROCEEDINGS
17	
18	BE IT REMEMBERED that on the 11th day of
19	December, 2012, the above-entitled matter came on for
20	hearing and deliberations before the New Mexico Water
21	Quality Control Commission, taken at the State Capitol
22	Building, Room 307, Santa Fe, New Mexico, at the hour of
23	9:57 a.m.
24	
25	
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1 A P P E A R A N C E S 2 The Hearing Officer: 3 FELICIA ORTH Hearing Officer 4 New Mexico Environment Department 1190 St. Francis Drive Post Office Box 26110 5 Santa Fe, New Mexico 87502-6110 6 7 For the Water Quality Control Commission: 8 BUTCH TONGATE MIKE SLOAN 9 JOHN WATERS STEVE GLASS 10 HOYT PATTISON EDWARD VIGIL 11 DOUG BLAND LARRY DOMINGUEZ 12 D. L. SANDERS HEIDI KRAPFL 13 DAVID L. CERTAIN CLARK TAYLOR DANIEL SANCHEZ 14 15 SEAN M. CUNNIFF Assistant Attorney General Civil Division 16 Office of the Attorney General Post Office Drawer 1508 17 Santa Fe, New Mexico 87504-1508 (505) 827-6469 18 scunniff@nmag.gov 19 20 For the New Mexico Environment Department: 21 CHRISTOPHER ATENCIO Assistant General Counsel 22 Office of General Counsel New Mexico Environment Department 23 1190 St. Francis Drive Suite N-4050 24 Santa Fe, New Mexico 87501 (505) 827-0917 25 christopher.atencio@state.nm.us

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1 MR. TONGATE: Next on the agenda is a hearing 2 in WQCC 12-07, proposal to amend surface water quality standards for Nichols and McClure Reservoirs, the Santa 3 Fe River and the Galisteo Watershed. 4 We have Mr. Tim Michael, Ms. Deborah Sarabia 5 6 and Dr. James Hogan for the Department, who will be 7 represented by Mr. Christopher Atencio. Mr. Atencio. 8 9 MR. ATENCIO: Thank you, Chairman Tongate, 10 Madam Hearing Officer. 11 MR. TONGATE: Oh, I'm sorry. MS. ORTH: Yeah. 12 13 Mr. Chairman, would you like me to take it? 14 MR. TONGATE: I was on a roll. 15 MS. ORTH: I don't want to take that away from 16 you. MR. TONGATE: I will now turn it over to the 17 Hearing Officer. 18 19 MS. ORTH: Thank you so much. 20 We're on the record here in WQCC 12-07. This 21 is a petition to amend surface water quality standards 22 for Nichols and McClure Reservoirs, Santa Fe River and 23 Galisteo Watershed. 24 The file includes the Petition for Hearing, 25 the Notice of Docketing, the New Mexico Environment

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1 Department's Notice of Compliance with the Small 2 Business Regulatory Relief Act, a Procedural Order that I issued and the Department's Notice of Intent to 3 4 Present Technical Testimony. No other person filed a notice of intent to 5 6 present technical testimony, so no one else will be 7 presenting technical testimony. I will invite public comment when we're done 8 with the technical case. 9 Testimony will be taken under oath and is 10 subject to cross-examination. 11 12 If you haven't signed in yet, please do so. 13 The sign-in sheets are on the back table. At the close of the evidentiary record, the 14 15 Commission may decide to deliberate on this matter. 16 Mr. Tongate has noted that Mr. Atencio is our Department counsel this morning. 17 18 Mr. Atencio, would you introduce the witnesses 19 with you, please. 20 MR. ATENCIO: Good morning, Madam Hearing Officer, Chair Tongate. 21 22 With me this morning is Dr. James Hogan, 23 acting bureau chief of the Department's Surface Water 24 Quality Bureau; and Mr. Tim Michael, environmental 25 scientist with the Bureau; and Ms. Deborah Sarabia, also

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1 an environmental scientist with the Bureau. 2 MS. ORTH: All right. Let's have them sworn. 3 JAMES HOGAN, TIM MICHAEL and DEBORAH SARABIA having been first duly sworn or affirmed, were 4 5 examined and testified as follows: 6 MS. ORTH: Please go ahead. 7 MR. ATENCIO: Madam Hearing Officer, Chairman 8 Tongate, I'd like to request that I present direct questions for each witness and, if possible, present the 9 10 witnesses as a panel conclude -- at the conclusion of each of their -- the end of all three testimonies. 11 12 MS. ORTH: That often works best. 13 Thank you. DIRECT EXAMINATION OF JAMES HOGAN 14 15 BY MR. ATENCIO: 16 Q. Dr. Hogan, would you please state your name. 17 Α. James Hogan. And what is your current position? 18 Q. 19 I am the acting bureau chief of the New Mexico Α. 20 Environment Department's Surface Water Quality Bureau. 21 Ο. And could you please summarize your education 22 and professional experience? 23 I hold a bachelor's of science degree in Α. 24 geochemistry from Bates College and a doctoral degree in 25 earth science from Dartmouth College.

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1 I have been with the Department since 2009, 2 and I have been involved with water quality programs since that time. 3 4 My resume is Exhibit 6. And, Dr. Hogan, did you present -- or --5 Q. 6 excuse me -- prefile technical testimony? 7 Α. Yes. 8 My prefiled testimony is Exhibit 4. 9 MS. ORTH: Please go ahead. 10 MR. SANDERS: Ms. Hearing Officer. 11 MS. ORTH: Oh. 12 MR. SANDERS: Could I ask him to put the mike closer? 13 Some of us are having a really difficult time 14 15 hearing. 16 Aren't those for recording? 17 MS. ORTH: They are on. MR. HOGAN: I'll scoot in closer. 18 19 MR. SANDERS: Oh, I hear you just fine. 20 Anybody facing that mike is difficult to hear. 21 MR. ATENCIO: I apologize. I will speak up, 22 Commissioner Sanders. 23 MR. SANDERS: Like that, that's very difficult 24 to hear. 25 (BY MR. ATENCIO) Dr. Hogan, do you adopt your Q.

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10 1 prefiled technical testimony today? 2 Yes, I do. Α. 3 Ο. And what is the nature of the Department's 4 testimony today? The Department is presenting for the 5 Α. 6 Commission's consideration amendments to the state 7 standards for interstate and intrastate surface waters, 20.6.4 NMAC. 8 9 The Department proposes, first, to change the 10 classification of Nichols and McClure Reservoirs, classify the Santa Fe River through the City of Santa Fe 11 12 and modify criteria that apply the Santa Fe River below 13 the wastewater treatment facility. Tim Michael, an environmental scientist with 14 15 the Department's Surface Water Quality Bureau, will provide testimony in support of the Santa Fe River 16 proposal. 17 18 Second, the Department proposes to amend the 19 aquatic life use for portions of the Galisteo Watershed 20 from high quality coldwater to coolwater. 21 Deborah Sarabia, also an environmental 22 scientist, with the Bureau, will provide testimony in 23 support of the Galisteo Watershed proposal. 24 Our initial proposal -- proposed amendments 25 and Statement of Reasons are filed as Exhibits 1 and 2,

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1 and our request for this hearing are filed as Exhibit 5. The Revised Proposed Amendments for your consideration 2 3 today are Exhibit 3. 4 Dr. Hogan, by way of introduction, please give Q. 5 a brief overview of your testimony. 6 First, I'll explain the general regulatory Α. 7 framework for adoption of water quality standards in New Mexico. 8 Then I'll explain the steps the Department 9 10 took to comply with the regulations for this rulemaking. Finally, I'll include a summary of how the 11 12 Department involved the public in the development of the 13 proposal being presented today. Dr. Hogan, what is a water quality standard, 14 0. 15 and how do standards relate to designated uses? Under the federal Clean Water Act, a water 16 Α. 17 quality standard defines the water quality goals for a 18 water body by designating a use or uses for the water 19 body -- for that water body and setting criteria necessary to protect those uses. 20 21 The designated uses in New Mexico's standards 22 are domestic water supply, livestock watering, 23 irrigation, aquatic life, including subcategories such 24 as coldwater, coolwater and warmwater, primary and 25 secondary contact, fish culture, wildlife habitat and

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1 public water supply.

T	public water supply.
2	Q. And could you please explain how are water
3	quality criteria different from water quality standards?
4	A. Standards consist of both designated uses and
5	the criteria to protect them. The standards contain
6	both narrative and numeric criteria.
7	Narrative criteria apply to all the uses. An
8	example of a narrative criterion is that for turbidity,
9	which states turbidity attributable to other than
10	natural causes shall not reduce light transmission to
11	the point that normal growth, function or reproduction
12	of aquatic life is impaired.
13	Note that there are no numbers in the
14	narrative criteria to serve as hard targets or goals.
15	Numeric criteria, on the other hand, are
16	specific to particular designated uses and have hard
17	numbers for water quality targets or goals.
18	For example, a maximum temperature of 32.2
19	degrees Celsius, or 90 degrees Fahrenheit, applies to
20	waters with a warmwater aquatic life use.
21	Q. And what purpose do water quality standards
22	serve?
23	A. While standards serve to set the overarching
24	water quality goals, they are also the basic
25	underpinnings for the regulatory programs aimed at water
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1 quality-based treatment controls and strategies. 2 For example, the Clean Water Act requires the 3 Department to certify that point source discharge permits issued by EPA will not cause an exceedance of 4 state water quality standards. 5 6 The standards also form the basis for 7 nonregulatory programs like the Department's Nonpoint 8 Source Management Program, which seek to implement nonregulatory strategies for controlling nonpoint 9 10 sources of pollution. And, Dr. Hogan, how do water quality standards 11 Q. 12 relate -- related to water management -- excuse me. 13 How do water quality standards relate to water 14 management and water rights? 15 As stated in both the water quality standards Α. rule and the New Mexico Water Quality Act, water quality 16 17 standards do not grant to the Water Quality Control 18 Commission or to any other entity the power to take away 19 or modify property rights in water. This means that a use designated by the water quality standards, a 20 21 designated use, is not a restriction on how water can be 22 used. 23 For example, there are no legal restrictions 24 associated with use for domestic water supply whether or 25 not the water quality standards designate the water

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1	quality the water for domestic water supply.
2	There may, of course, be a legal requirement
3	that the domestic water user has the necessary water
4	rights. Similarly, if the designated use of domestic
5	water supply is removed from the description of a water
6	body, users are nonetheless free to use the water for
7	domestic water supply, subject to applicable water
8	rights.
9	As previously stated, the water quality
10	standards define the water quality goals for a water
11	body by designating the use or uses for the water and by
12	setting criteria necessary to protect the uses. If the
13	uses change due to water quality water management
14	practices, then the designated use or uses may change
15	accordingly.
16	Q. And who adopt water quality standards in New
17	Mexico?
18	A. Under the New Mexico Water Quality Act, the
19	Water Quality Control Commission is the water pollution
20	control agency responsible for adopting water quality
21	standards in New Mexico.
22	Under the federal Clean Water Act, each state
23	must hold public hearings at least every three years for
24	the purpose of reviewing, modifying or adopting water
25	quality standards. This is known as the triennial

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1 review. 2 Additionally, any person, including the Department, may at any time petition the Commission to 3 4 adopt, amend or repeal a water quality standard. Whether during the triennial review or at any other 5 6 time, the Commission must hold a public hearing in order 7 to adopt new or amended standards. Any new or revised standard must be submitted 8 to the EPA for approval. 9 10 Ο. And, Dr. Hogan, has the Department complied with the Clean Water Act and the New Mexico Water 11 12 Quality Act and their implementing regulations 13 concerning requirements for content, justification and procedure for the proposal in front of the Commission 14 15 today? 16 Α. Yes, we have. Could you please summarize the Department's 17 Q. 18 proposal? 19 As I previously testified, the Department's Α. 20 proposal consists of two parts, the Santa Fe River and the Galisteo Watershed. 21 22 With respect to the Santa Fe River portion of 23 the Department's proposal, we have gathered data and 24 information that allow us to revise and propose 25 standards at this time. The proposal separately

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1 classifies McClure and Nichols Reservoirs similar to 2 action on other lakes and reservoirs in New Mexico 3 proposed and approved by the Commission in April of this 4 year. In addition, based on the results of a use 5 6 attainability analysis, or UAA, this proposal will for 7 the first time propose specific standards for the Santa Fe River from Nichols Reservoir to the wastewater 8 9 treatment plant. 10 Finally, the proposal modifies the uses for the existing Segment 113 for the Santa Fe River below 11 12 the wastewater treatment plant to reflect the existing 13 uses. If adopted, the standards will better classify 14 the reservoir and provide more appropriate projections 15 for stream segments in the Santa Fe River. 16 The portion concerning the Galisteo Watershed addresses a concern long recognized by the Department, 17 that the high quality coldwater aquatic life use is not 18 19 appropriate throughout the watershed. 20 One facet of this concern was addressed during the most recent triennial review when the Commission 21 22 established, and EPA subsequently approved, the new 23 coolwater aquatic life use. Previously the standards 24 contained only coldwater and warmwater uses. 25 For this proposal, the Department gathered the

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17 1 necessary data and developed a UAA that supports a change from high quality coldwater use to the coolwater 2 use for the Galisteo Watershed in and downstream of the 3 4 Town of Lamy. The Department believes that by limiting this 5 6 proposal to these two watersheds the public will be 7 afforded more effective and meaningful participation 8 because the proposal and the hearing is focused on a narrow set of relatively straightforward amendments, 9 10 rather than being subsumed in the triennial review, which is a long and complex proceeding, often involving 11 12 many parties and competing interests. 13 Q. Dr. Hogan, what are the benefits of this 14 proposal? 15 The proposal today has several benefits for Α. New Mexico generally and specific users and groups of 16 users of the water bodies. 17 For the Santa Fe River portion of the 18 19 proposal, the new standards will properly recognize the 20 existing uses, primarily existing contact uses. As 21 Mr. Michael will testify, because of known existing 22 contact recreation on the Santa Fe River, this proposal 23 includes more protective E. coli criteria, an important 24 public health factor the Department considered. 25 Finally, classifying reservoirs separately

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1	will allow better understanding of the standards by the
2	public, as the Department and the Commission would
3	recognize these lakes are not flowing waters like stream
4	segments to which they are currently attached.
5	The proposal for the middle and lower Galisteo
6	Watershed more appropriately classifies those reaches.
7	Ms. Sarabia will testify that high quality coldwater
8	aquatic life is not an existing or attainable use for
9	these reaches.
10	The consequence of not addressing an incorrect
11	stream classification impacts the assessment of state
12	waters for use attainment and can potentially lead to
13	ineffective use of limited state resources.
14	For example, if a stream were listed based on
15	an incorrect standard, the state would be obligated to
16	spend resources to develop a TMDL and Clean Water Act
17	Section 319 funds could be used to conduct restoration
18	activities in support of this TMDL when it's not
19	necessary and would not be an environmental benefit.
20	Q. Will this proposal have adverse impacts on
21	particular sectors of New Mexico's populace or economy?
22	A. No. While the proposed while we propose to
23	remove the livestock watering use from Nichols and
24	McClure Reservoirs, as a public water supply, this
25	watershed has been closed to livestock for nearly 80

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1	years. Elsewhere the standards applied for livestock
2	watering and wildlife habitat uses continue to apply.
3	Therefore, the proposal does not change standards such
4	that it would affect ranchers or sportsmen.
5	Some recreation uses will be upgraded,
6	providing appropriate levels of increased protection.
7	This includes waters within the urbanized area of Santa
8	Fe that are regulated under an EPA-issued stormwater
9	permit. These waters currently do not meet the current
10	standards and would also not meet the proposed
11	standards.
12	The Santa Fe River below the wastewater
13	treatment plant will also have stricter E. coli
14	standards, and this will be reflected in the discharge
15	permit for this facility. Based on the data the
16	Department has for this section of the Santa Fe River
17	and the wastewater treatment plant discharge, we believe
18	these standards are achievable and, in fact, are
19	currently being met.
20	Finally, the middle and lower Galisteo
21	Watershed proposed to be reclassified from high quality
22	coldwater to coolwater aquatic life use lies in an
23	ecoregion with higher temperature regimes. These
24	temperatures reflect the natural/existing conditions and
25	are supportive of aquatic life with an intermediate

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1 temperature requirements.

Q. Could you please explain the process the
3 Department followed -- excuse me.

4 Could you please explain how the process the 5 Department followed complies with the statutory and 6 regulatory requirements for adopting standards? 7 In preparing the proposed amendments, the Α. Department has followed all state and federal 8 requirements for revising water quality standards. 9 10 First, the Department proposed appropriate scientific and other evidence for the proposed 11 12 amendments as required under the Water Quality Act. 13 Second, the Department has developed appropriate use attainability analyses to support 14 15 designated use changes for the middle and lower Galisteo Watershed and for portions of the Santa Fe River. 16 Third, existing uses, such as primary contact 17 18 on the Santa Fe River and Galisteo Creek, are being 19 maintained and protected. 20 Fourth, designated uses proposed for removal, such as livestock watering for Nichols and McClure 21 22 Reservoir and the high quality coldwater aquatic life 23 use for the middle and lower Galisteo Watershed, are not 24 existing uses.

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Five, upgrading the warmwater aquatic life use

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1 currently applicable to portions of the Santa Fe River 2 is appropriate because these segments naturally support 3 coolwater aquatic life and federal regulations require 4 that designated uses reflect the uses that are actually being attained. 5 6 And finally, the changes associated with water 7 quality -- changes to the associated water quality 8 criteria support the designated and existing uses. And how did the Department conduct outreach 9 Q. 10 and comply with the requirements for public participation? 11 12 Α. The Department conducted extensive outreach in 13 developing its proposal. Public notices solicited 14 input, and public meetings were held in Santa Fe, La 15 Cienega and Eldorado to disseminate information and to 16 discuss the Department's draft proposal with any interested persons. 17 18 Additionally, the Department opened a public 19 comment period for the discussion draft and associated 20 use attainability analyses. All notices were sent to the Bureau's E-mail 21 22 list of interested parties, posted on the Bureau's web 23 site and distributed to media outlets via press 24 releases. 25 Exhibits 7 through 14 are copies of the

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1 various notices, discussion drafts and other documents 2 considering public input sought and received. 3 Ο. Did the Department receive letters of support? The Department received communications 4 Α. Yes. 5 in support of the proposals from the City of Santa Fe, 6 the New Mexico Department of Game and Fish and the US 7 Forest Service, Santa Fe National Forest. 8 Ο. Did the Department change its proposal based on public comment? 9 10 Α. Yes. Both portions of our proposal were changed based on public comment and on additional data 11 received since the release of the discussion draft. 12 13 These changes are embodied in the Revised Proposed Amendments found in Exhibit 3. And these 14 15 revised proposed amendments that are in front of the Commission today -- and it is these Revised Proposed 16 17 Amendments that are in front of the Commission today. 18 The changes concern the location of the 19 proposed segment break from high quality coldwater to 20 coolwater within the Galisteo Watershed and the 21 appropriate aquatic life and contact designated uses for 22 the unclassified segments of the Santa Fe River above 23 the wastewater treatment plant. 24 Q. Thank you. 25 At this point, I move for the admission of

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1 NMED Exhibits 1 through 14. 2 MS. ORTH: Thank you. They're admitted. 3 4 (Exhibits NMED 1 through 14 admitted into 5 evidence.) 6 MR. ATENCIO: The witness is available for 7 cross-examination as part of a panel at the close of the 8 Department's other witnesses. 9 Madam Hearing Officer, Chair Tongate, I'd like 10 to call Mr. Tim Michael. 11 MS. ORTH: Thank you. DIRECT EXAMINATION OF TIM MICHAEL 12 13 BY MR. ATENCIO: Would you please state your name. 14 Q. Tim Michael. 15 Α. And what is your current position? 16 Q. I am an environmental scientist with the New 17 Α. 18 Mexico Environment Department's Surface Water Quality 19 Bureau. 20 Q. Could you please summarize your education and 21 relevant experience? 22 I have a degree in chemical engineering. Α. 23 I have been with the Department since 1993 and 24 with the Surface Water Quality Bureau since 2005. 25 My resume is Exhibit 16.

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	24
1	Q. Mr. Michael, did you prefile technical
2	testimony for this matter?
3	A. Yes.
4	My prefiled testimony is Exhibit 15.
5	Q. And do you adopt that testimony today?
6	A. Yes.
7	Q. What is the nature of your testimony?
8	A. My testimony concerns the Department's
9	proposal to change the classification of Nichols and
10	McClure Reservoirs, classify the Santa Fe River through
11	the City of Santa Fe and modify use and criteria for the
12	Santa Fe River below the wastewater treatment facility.
13	Q. And, Mr. Michael, what data and investigation
14	support these the changes?
15	A. Information about existing and attainable uses
16	supports the changes to Nichols and McClure Reservoirs,
17	as well as to the other segments.
18	The Department prepared a Use Attainability
19	Analysis, a UAA, Exhibit 17, for the Santa Fe River from
20	Nichols Reservoir to the outfall of the Santa Fe
21	wastewater treatment facility.
22	Streamflow modeling the Department's Hydrology
23	Protocol, air-to-water temperature relationships and
24	downstream fish collection records support the
25	conclusions of the UAA. Similar relationships and

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1	records support the proposed changes to the river
2	segment below the wastewater treatment facility.
3	Q. Mr. Michael, has the Environmental Protection
4	Agency provided technical approval of the UAA?
5	A. Yes.
6	The approval let approval letter is
7	Exhibit 18.
8	Q. Could you please describe the proposed
9	changes, starting with the classification of Nichols and
10	McClure Reservoirs?
11	A. Yes.
12	The Commission may wish to refer to the map
13	that I think was just distributed. That map is the same
14	as the one in the Santa Fe River UAA, Exhibit 17. It's
15	on page 3 of the UAA.
16	Nichols and McClure Reservoirs are located in
17	the Santa Fe River upper watershed. The reservoirs are
18	currently classified in Segment 121 along with 17
19	streams in Santa Fe and Sandoval Counties. The
20	reservoirs impound water for city water supply and for
21	irrigation.
22	To protect the city water supply, lands within
23	the Santa Fe River watershed in the Santa Fe National
24	Forest have been closed to public access since 1932 by
25	Department of Agriculture by order of the Department

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1 of Agriculture.

2	Exhibit 19 is a copy of the Closing Order.
3	The proposal removes the reservoirs from the
4	stream segment and places them in a separate new
5	segment, Segment 138. The new segment retains the uses
6	of high quality coldwater aquatic life, wildlife
7	habitat, primary contact, irrigation and public water
8	supply.
9	It retains the primary contact use because
10	water quality for public water supply is ensured by
11	numeric criteria for bacteria. The proposal retains
12	existing criteria for bacteria and for specific
13	conductance.
14	The proposal removes the livestock watering
15	and domestic water supply uses because these uses are
16	not existing or attainable because the Santa Fe River
17	watershed is closed to public access.
18	Removal of these uses does not preclude the
19	use of the water for livestock watering or domestic
20	water supply, should there be a change in policy, either
21	by the Department of Agriculture or by others.
22	For the Commission's reference, livestock
23	watering is defined in the standards as the use of water
24	for consumption by livestock, domestic water supply is
25	defined as the use of water for drinking or culinary

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purposes after disinfection. 1 2 Domestic water is -- domestic water supply is 3 distinct from public water supply, which is defined as 4 the use or storage of water to supply a public water 5 system. 6 Mr. Michael, next, would you discuss the Q. 7 proposed changes to the classification of the Santa Fe River through town. 8 9 Again, the Commission may wish to refer to the Α. 10 map. 11 This discussion is about the Santa Fe River 12 from Nichols Reservoir to the wastewater treatment 13 facility, or, generally, the Santa Fe River through town. Here the river is an unclassified intermittent 14 15 water covered by Section 98 of the standards. 16 Significant to the proposal, the Santa Fe City Council recently passed the Santa Fe River Target Flow 17 18 Ordinance, which formalized the city's commitment to use 19 up to 1,000 acre-feet of the city's water supply for the 20 Santa Fe River. 21 Because of the city's commitment to target flows and based on information about 22 23 naturally-occurring, seasonal and storm flows, the 24 Department reviewed the classification as of the river. The review took the form of the Santa Fe River UAA that 25

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1 I mentioned earlier.

2	The UAA concludes for the upper portion that
3	the coolwater aquatic life use is attainable. For the
4	lower portion, there is not enough water to support more
5	than limited aquatic life. And for the full length of
6	the river through town, the primary contact recreational
7	use is attainable.
8	Because of the different aquatic life uses in
9	the river through town, the proposal creates two new
10	segments. The upper segment is assigned the coolwater
11	quality life use, and the lower segment is assigned the
12	limited aquatic life use. Both segments are assigned
13	uses of primary contact, wildlife habitat, livestock
14	watering and irrigation.
15	Q. Mr. Michael, could you discuss the proposed
16	upper segment in more detail?
17	A. The river from Nichols Reservoir to Guadalupe
18	Street is placed in a new classified segment, Segment
19	137, with the cool water aquatic life use. The
20	coolwater aquatic life use is supported by the UAA,
21	which indicates that the combination of streamflow
22	pattern and water temperature is sufficient to support
23	coolwater aquatic life.
24	This reach of the river is used for primary
25	contact, and the use is expected to continue, both

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attainable and existing, particularly considering target 1 2 The proposed change to primary contact is a flows. change from the less stringent criteria that currently 3 4 apply to the unclassified reach. And could you discuss the proposed lower 5 Q. 6 segment? 7 Α. The river from Guadalupe Street to the wastewater treatment facility is placed in another new 8 classified segment, Segment 136, with the limited 9 10 aquatic life use. The limited aquatic life use is also supported by the UAA, which concludes that 11 insufficient -- that insufficient water limits the 12 13 aquatic life. Similar to the upstream segment, when the 14 15 water is present, this reach is used for primary contact, and the primary contact use is expected to 16 continue to be both attainable and existing. 17 18 Mr. Michael, could you describe the proposed Q. 19 modifications to the uses and criteria that apply to the 20 Santa Fe River below the wastewater treatment facility? 21 Α. Yes. 22 The Commission may again want to refer to the 23 map. 24 The proposal updates uses and criteria for 25 Segment 113, the Santa Fe River from the wastewater

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30 1 treatment facility to Cochiti Pueblo. The proposal does 2 two things. 3 First, it changes the aquatic life use to coolwater. Previously the uses were marginal coldwater 4 5 and warmwater. And next, it changes the contact use to 6 7 primary contact. 8 The change to the coolwater aquatic life use is supported by evidence from the relationship of air to 9 10 water temperature and by fish collection records. 11 The propose -- the proposal retains the 12 current 30 degrees centigrade temperature criterion 13 which is currently supportive -- supportive of the existing coolwater fish populations. The change to the 14 15 coolwater use raises the instantaneous dissolved oxygen, or DO, criterion from 4 to 5 milligrams per liter. 16 17 The proposal changes the contact criteria from secondary contact to primary contact. It is expected 18 19 that when water is present this reach will be used for primary contact. 20 21 And why is the Department making these changes 0. 22 now? 23 The Commission approved new classified Α. 24 segments for 62 lakes in April of this year. At that 25 time, based on a request from the City of Santa Fe to

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1 collect additional data, the Santa Fe municipal 2 reservoirs were not included in the Department's 3 proposal. This proposal is an extension of the lakes classification initiative to Nichols and McClure 4 5 Reservoirs. 6 As discussed previously, the city's target 7 flow ordinance commenced the city to releasing up to 1,000 acre-feet of water to the Santa Fe River. This 8 commitment provided the motivation to review the 9 classification of the Santa Fe River. 10 11 The availability of the coolwater aquatic life 12 use and a better understanding of the naturally 13 attainable aquatic life use prompted a review of use and criteria in the river below the wastewater treatment 14 15 facility. 16 Ο. Thank you, Mr. Michael. At this point, I move for the admission of 17 NMED Exhibits 15 through 19. 18 19 MS. ORTH: Thank you. 20 They're admitted. 21 (Exhibits NMED 15 through 19 admitted into 22 evidence.) 23 MR. ATENCIO: This witness will be available as part of the Department's panel. 24 25 Madam Hearing Officer, Chair Tongate, I'd like

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32 1 to call Ms. Deborah Sarabia at this point. 2 DIRECT EXAMINATION OF DEBORAH SARABIA BY MR. ATENCIO: 3 4 Would you please state your name. Q. Deborah Sarabia. 5 Α. 6 And what is your current position? Q. I have -- I'm currently an environmental 7 Α. scientist with the Surface Water Quality Bureau in the 8 New Mexico Environment Department. 9 10 Ο. Ms. Sarabia, would you please summarize your education and relevant experience? 11 12 Α. Yes. I have a bachelor's degree in fine arts 13 and a master's degree in environmental science. I've been in my current position since 2006. 14 15 My resume is Exhibit 21. And did you prefile technical testimony in 16 Q. this matter today? 17 18 Yes, I did. Α. 19 My prefiled testimony is Exhibit 20. 20 Q. And do you adopt that testimony here today? 21 Α. Yes. 22 Ms. Sarabia, what is the nature of your Q. 23 testimony today? 24 Α. My testimony today concerns the Department's 25 proposal to create a new classified segment in the water

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1 quality standards for perennial reaches of streams in 2 the middle and lower Galisteo Watershed. 3 MS. ORTH: Hold on, hold on. 4 Someone has papers rubbing against their 5 microphone. 6 Thank you. 7 Please continue. 8 MS. SARABIA: My testimony concerns the 9 Department's proposal to create a new classified segment 10 in the water quality standards for perennial reaches of streams in the middle and lower Galisteo Watershed, 11 12 based on the result of the Department's Use 13 Attainability Analysis, which is Exhibit 22. 14 Ο. (BY MR. ATENCIO) Could you please describe 15 the proposal? 16 Α. Yes. The Commissioners may wish to refer to the 17 map, the maps that were passed out to you. 18 19 The Galisteo Watershed map is labeled B1. 20 This is the same as the one in the UAA, only larger, with better resolution. 21 22 Most of the watershed is contained in Santa Fe 23 County. Small parts extend into Sandoval and San Miguel 24 Counties. The watershed may be divided into the lower, 25 middle and upper sections.

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1 The lower section to the west includes Kewa 2 Pueblo, Madrid and town -- and Cerrillos. The middle 3 section includes San Marcos, Eldorado, Galisteo and 4 Lamy. The upper section includes Canoncito, Canon de 5 los Alamos and the Santa Fe National Forest. 6 Currently, all perennial reaches of streams in 7 the Galisteo Watershed in Santa Fe County are classified 8 in Segment 121 in the water quality standards with the designated high quality coldwater aquatic life use. 9 10 The Department proposes to create a new classified segment, 139, with the designated coolwater 11 12 aquatic life use. Perennial reaches of streams in the 13 lower and middle watershed, regardless of county, would then be reclassified into this new segment. 14 15 The proposed segment break is located 16 approximately 2.2 miles upstream of the Lamy train station, at the confluence of Galisteo Creek and an 17 18 unnamed arroyo. It is marked on a topographic map by an 19 elevation benchmark of 6,610 feet, and it's marked on 20 the Galisteo Watershed map with a pointer. 21 Perennial reaches of streams in the upper 22 watershed above this point would remain in Segment 121 23 with no changes. 24 The proposal would also remove -- would also 25 move Cerrillos Reservoir and its designated public water

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1	supply use from Segment 121 into the proposed segment.
2	All other uses for the proposed Segment 139 are the same
3	as applicable to Segment 121. The proposal excludes all
4	nonperennial reaches in the watershed and all waters on
5	the Kewa Pueblo.
6	Q. And what water quality criteria would change
7	if the designated aquatic life use is changed to
8	coolwater?
9	A. There are several criteria associated with the
10	high quality coldwater use that are different from the
11	coolwater use.
12	Water temperature criteria, first, would
13	change from a maximum of 23 degrees Celsius to 29
14	degrees Celsius.
15	Dissolved oxygen minimum would change from 6
16	to 5 milligrams per liter.
17	The pH maximum would change from 8.8 to 9.
18	The specific conductance and the 4T3 criteria
19	apply only to the higher high quality coldwater use,
20	and therefore they would those would be removed.
21	All the narrative criteria in 20.6.4.13 NMAC
22	and the numeric criteria in 20.6.4.900 NMAC all those
23	criteria are the same for the coolwater use as for the
24	high quality coldwater use. None of those would change.
25	Q. And what is the purpose of the UAA conducted

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1 by the Department?

2 Galisteo Creek was added in 2004 to New Α. Mexico's 303(d) list due to exceedances of temperature 3 4 and specific conductance for the high quality coldwater 5 aquatic life use. 6 The Department placed Galisteo Creek in 7 category 5B. This is a category that means that the 8 Department recognizes that the designated use may not be existing or attainable and that a water quality 9 10 standards review will be conducted before or in place of developing a TMDL. 11 12 So the purpose of this UAA was to identify the 13 most protective aquatic life use or uses that are 14 attainable in perennial reaches throughout the Galisteo Watershed. 15 And what are the results of that UAA? 16 Ο. The UAA demonstrated that the high quality 17 Α. 18 coldwater aquatic life use is appropriate for perennial 19 reaches in the upper watershed. 20 However, natural characteristics of the middle 21 and lower watershed are very different, and the UAA 22 found that the most protective attainable aquatic life use in these middle and lower reaches is coolwater. 23 24 Q. What data does the Department have to support 25 the proposed changes?

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1 As you may -- the Commissioners may wish to Α. 2 refer to the other two maps that are labeled B6 and B7, 3 also the same as the ones in the UA except larger with better resolution. 4 The Department used landscape level GIS 5 6 mapping and aerial photos to analyze the geology, 7 vegetation, hydrology and ecoregions in the upper Rio Grande Basin, in the Galisteo Watershed and in the 8 Segment 121 streams. 9 10 The Department also analyzed water temperature data from four thermographs in the watershed and applied 11 12 water temperature modeling based on ambient air 13 temperatures to ten locations in the watershed. 14 Finally, the Department reviewed the water 15 quality data and biological data, such as temperature preferences of native fish species collected in the 16 middle and lower watershed. 17 18 All these data are presented in Exhibit 22. 19 And has the EPA provided technical approval of Q. the UAA? 20 21 Α. Yes, it has. 22 The approval letter is Exhibit 23. 23 Q. Thank you, Ms. Sarabia. 24 At this point, Madam Hearing Officer, I move 25 for the admission of NMED Exhibits 20 through 23.

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38 1 MS. ORTH: Thank you. 2 They are admitted. 3 (Exhibits NMED 20 through 23 admitted into 4 evidence.) 5 Madam Hearing Officer, Chair MR. ATENCIO: 6 Tongate, that concludes our direct testimony for the 7 Department, and I'm going to provide those witnesses as 8 a panel for cross-examination at this time. 9 MS. ORTH: All right. Thank you. 10 Commissioners, the three Department witnesses, Dr. Hogan, Ms. Sarabia and Mr. Michael, are available 11 12 for questions at this time. 13 Are there Commission questions of the 14 Department panel? 15 Commissioner questions. No? 16 17 EXAMINATION 18 BY THE COMMISSION: 19 MS. ORTH: Commissioner Sanders? 20 MR. SANDERS: I have a couple questions for Mr. Michael. 21 22 To the extent -- can you try again -- or --23 I'm sorry -- could you -- I miss -- I didn't understand 24 your distinction between domestic water supply and 25 public water supply.

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1 MR. MICHAEL: Let me just reread -- I'm sorry. 2 Mr. Chairman, members of the Commission, Commissioner Sanders, you just asked if I would reread 3 the draft of the definitions here. 4 And this is the definition essentially out of 5 6 the water quality standards. 7 Domestic water supply is defined as the use of 8 water for drinking or culinary purposes after 9 disinfection. 10 MR. SANDERS: Okay. I think that that could go ahead 11 MR. MICHAEL: 12 and get some water and sterilize it some way. 13 Domestic water supply is distinct from public 14 water supply, which we think the reservoirs above the 15 city are used for public water supply, which is defined 16 as a use or storage of water to supply a public water 17 system. It still doesn't make any 18 MR. SANDERS: Wow. 19 sense to me, but --20 MR. MICHAEL: I think our vision of it is 21 typically public water supply goes through a treatment 22 process to be used for drinking, as it is not with the 23 city, whereas domestic water supply you may treat it, 24 you may put a tablet in it to disinfect it or boil it, but you --25

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1 MR. SANDERS: Ah. 2 MR. MICHAEL: -- go through a -- a kind of 3 more technologically advanced treatment system. 4 MR. SANDERS: Got it. And then the other thing was part -- did I 5 6 understand that part of your consideration you're 7 talking about the City of Santa Fe commitment to run a 8 thousand acre-feet through the river? 9 MR. MICHAEL: Right. 10 MR. SANDERS: In what way does that impact 11 your decision, or your analysis? 12 MR. MICHAEL: Mr. Chairman, Commissioners, 13 Commissioner Sanders, before the City of Santa Fe's 14 commitment to supply 1,000 acre-feet to the river, 15 again, depending on hydrologic conditions in the upper watershed --16 17 MR. SANDERS: That's the part I didn't hear. Because I didn't say it. 18 MR. THOMAS: 19 MR. SANDERS: All right. 20 MR. MICHAEL: That's the rest of the story. 21 MR. SANDERS: All right. 22 MR. MICHAEL: That's the rest of 23 this ordinance -- the rest of that ordinance. If there is insufficient water in the upper 24 25 watershed, then there is a process to scale back that

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1 amount of water that the city produced. 2 If there is sufficient water, then there are 3 essentially three sources of water for the watershed. One is the target flow releases, one is storm flows, and 4 5 the other is what we call seasonal flows, which is, if 6 you will, snowmelt. So that -- those are the three 7 things that impact it, cause us to kind of re-examine. 8 MR. SANDERS: And then my -- my question then is what's the distinction between -- when you say three, 9 10 I guess, I got the -- you know, the storm event or precipitation event --11 12 MR. MICHAEL: Sure. 13 MR. SANDERS: -- and flows. All right. And I think I understand -- but the 14 15 distinction between the thousand acre-foot release and 16 storage water release, storage water release then -- is that water that results from the -- release of that 17 water is treatment, and then once it's been treated, 18 19 used by the public or by the -- by the public -- it's public water supply -- then it's returned to the river 20 21 after being treated at the water treatment plant? 22 Is that why it's a third source? 23 MR. MICHAEL: Mr. Chairman, Commissioner, 24 Commissioner Sanders, the 1,000 acre-feet is also 25 referred to as -- that's not true -- it's water that is

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1 not treated at the --2 MR. SANDERS: Right. 3 MR. MICHAEL: -- municipal treatment plant. 4 It's water that is, in fact -- you can store in the 5 reservoir without being treated. 6 MR. SANDERS: Okay. 7 MR. MICHAEL: The source is --MR. SANDERS: So that's the distinction. 8 9 MR. MICHAEL: Yeah. The source is essentially 10 the same. It is -- as long as it didn't melt in the 11 upper watershed --12 MR. SANDERS: Right. 13 MR. MICHAEL: -- then there would be no water to release. But it's -- it's released by the city from 14 the reservoirs. 15 MR. SANDERS: I feel like a judge up here, 16 because whenever I -- I, like judges, often key in on 17 18 things that are inconsequential but resonate with them. 19 So I don't know. I just wanted to pick up on those two 20 points. 21 Thank you very much. 22 MS. ORTH: Thank you. 23 Other Commission questions? 24 Commissioner Taylor. MR. TAYLOR: Mr. Michael, I need a little 25

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43 1 clarification here. 2 In the letter from EPA, it's referring to 3 Frenchy's Field. 4 Is Frenchy's Field and Guadalupe Street the 5 same point? 6 MR. MICHAEL: Mr. Chairman, members of the 7 Commission, Commissioner Taylor, our initial proposal, which was the basis for what EPA reviewed, had the break 8 9 point between the upper portion which is coolwater 10 aquatic life and the lower portion which is limited aquatic life -- had the break point at Frenchy's Field. 11 12 As a result of re-examination of our data and 13 comments from the City of Santa Fe, we concluded that a 14 better place to separate the coolwater aquatic life from 15 limited aquatic life was further upstream at Guadalupe 16 Street, and so we did make that change. 17 There's some presumption on our part that EPA will not have an issue with that change. They did give 18 19 us an approval, as you see there, at Frenchy's Field. 20 We don't anticipate a problem with our change to 21 Guadalupe Street. 22 Okay. MR. TAYLOR: Okay. 23 My second question, in this letter, one of the 24 designated uses is livestock watering, but is it my 25 understanding that in the upper reaches all livestock

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1 watering has been limited to the stream? 2 MR. MICHAEL: Right. In the upper reaches, as 3 you know, access has been -- has been restricted since 4 1932, and livestock -- the use of that area by livestock 5 has not happened since 1932. And so we have been --6 because that use is not attainable, because livestock 7 can't be there, we have removed that as a use from the reservoirs. 8 9 Perhaps I misunderstand your question. 10 MR. TAYLOR: Should the -- should the livestock watering be a use for the Santa Fe stream? 11 12 MR. MICHAEL: For -- for what? 13 MR. TAYLOR: Should it be a designated use if it's been restricted for all that time? 14 15 MR. MICHAEL: Mr. Chairman, Commission, 16 Commissioner Taylor, the -- our answer is, in fact, no. 17 It is not a use. We have not designated as a use for 18 the reservoirs because it is not allowed. 19 MR. SANDERS: Mr. Chairman. 20 MS. ORTH: Commissioner Sanders. MR. SANDERS: I think what -- I think what --21 22 Commissioner Chuck. I'm sorry. 23 MS. ORTH: Taylor. 24 MR. SANDERS: Taylor. I was thinking of --25 I think what he's asking you is why -- why is

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1 it prohibited, and why can't it be a designated use? And I think it's because the way the City of 2 3 Santa Fe, when it obtained the right-of-way to the area of the -- of its watershed, it excluded public access, 4 5 and it excluded grazing, it excluded any kind of thing 6 that might -- might submit the watershed to any kind of 7 intentional or unintended pollutants. Isn't that correct? 8 So the reason -- the reason -- that's the 9 reason. 10 MS. ORTH: We're taking just a moment to take 11 12 another look at the map. 13 MR. SANDERS: So the answer, I think, to 14 Commissioner Taylor's question is simply that this is 15 the decision of the City of Santa Fe since it -- its watershed -- it's excluded and prohibited any kind of 16 17 activity in that watershed that would result in any 18 potential contaminant of the water supply, including 19 cattle grazing. 20 So it was their decision, and they were the 21 ones who got the permit back in, what, 1883 or something 22 like that, I think. 23 MR. MICHAEL: 1932, I think, was when the 24 Department of Agriculture restricted access to the 25 watershed.

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1 MR. SANDERS: They were -- they were 2 originally organized back in 1883, before there was a 3 Department of Agriculture. That was a preexisting 4 contact out there. 5 MS. ORTH: All right. 6 Commissioner Taylor, has your question been 7 answered? MR. TAYLOR: I think it has. 8 MS. ORTH: All right. Thank you. 9 10 MR. TAYLOR: Thank you. 11 MS. ORTH: Are there other Commission --12 Commissioner Sloane. 13 MR. SLOANE: I guess I think that part of the 14 issue is there's a distinction between a designated use 15 and an allowable use. Livestock watering is still 16 allowed, it's just not the measure against which the 17 water guality standards are measured. 18 Is that an accurate statement? 19 MR. HOGAN: Commissioner Sloane, as I 20 testified in my testimony, I think we need to 21 distinguish between what is a designated use and what's 22 allowable under water rights. 23 So as Commissioner Sanders indicated, the City 24 of Santa Fe has the property rights in water to the 25 water within that watershed. They have, through working

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1 with the Department of Agriculture, closed that 2 watershed to livestock watering use. So that use is not 3 existing or attainable at this time. 4 If the City of Santa Fe decided to sell some 5 of that property rights to another user who wanted to 6 use it for livestock watering, then that could certainly 7 be allowed. As I testified, the Water Quality Act and 8 the water quality standards do not put any limits on how water can be used if somebody has the property rights 9 10 for water in that watershed. So having -- not having that designated use 11 12 would not limit the water being used for that purpose. 13 MR. SLOANE: But it does limit the quality of that water since it's a higher standard than livestock 14 15 watering and the other uses, or no? 16 MR. HOGAN: Commissioner Sloane, which -which use are you referring to as being a higher use? 17 18 I'm sorry. 19 MR. SLOANE: The public water supply. 20 MR. HOGAN: Commissioner Sloane, I don't know 21 that I would refer to them as a higher use. I would 22 just refer to them as different uses. And what we're 23 trying to do is appropriately identify within the water 24 quality standards the water -- how the water is being 25 used so that we can set appropriate water quality goals

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1 to protect those uses.

2	There I don't think it's higher or lesser.
3	I mean, you can talk about aquatic life where you have
4	maybe differences in temperature protections being
5	higher or colder. I think they're just different and
6	they have different standards that protect those uses.
7	MS. ORTH: Other Commission questions?
8	Commissioner Dominguez.
9	MR. DOMINGUEZ: Follow-up question to
10	Commissioner Sloane's previous question.
11	I thought I was getting my arms wrapped around
12	it until that explanation there on you keep referring
13	to existing use and attainable. And in Commissioner
14	Sloane's question to you, you had referenced somewhat
15	the difference of existing use and attainable, and now
16	I'm somewhat confused.
17	You in Mr. Michael's testimony, he had
18	referenced that, I believe, the livestock watering in
19	the Nichols, McClure area was not attainable.
20	Can you explain to me the difference between
21	existing use and the fact that it's attainable or not
22	attainable?
23	MR. HOGAN: Commissioner Dominguez, I'm going
24	to just read from the the definitions in the
25	standards for both existing and attainable, just so we

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1 all are operating under the same definition here as 2 that's the applicable definition. Attainable, as defined in 20.6.4 NMAC, means 3 4 achievable by the imposition of effluent limits required 5 under Sections 301(b) and 306(b) of the Clean Water Act 6 and implementation of cost-effective and reasonable best 7 management practices for nonpoint source control. 8 Existing use means the use actually attained in the surface water of the state on or after 9 November 28th, 1975, whether or not it is a designated 10 11 use. 12 So in this situation, with the reservoirs, we 13 have a closure order dating back to 1932, the use has not occurred within that watershed since that time, 14 therefore it is clearly not an existing use. 15 Under the definition of attainable use, there 16 is no imposition of effluent limits or other 17 cost-effective BMPs that would render that watershed 18 19 usable to them. What we have is a policy decision, 20 essentially, that's been made to close that watershed. 21 So unless the policy is changed, then the use 22 is not attainable. We can't do anything under the Clean 23 Water Act to make it attainable. 24 MR. DOMINGUEZ: Okay. 25 Expanding that out a little bit, then,

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1 let's -- hypothetically, if the State Land Office -- if the land commissioner on a piece of state land decided 2 3 to -- if there's a water body there that the land commissioner didn't want people to swim in, for whatever 4 5 purpose, and the State Land Office posted that it's no swimming, is WQCC then obligated to remove that use from 6 7 the state standard, because of a state land agency has 8 prohibited a use? 9 MR. HOGAN: Commissioner Dominguez, members of

10 the Commission, you know, obviously, the situation would 11 have to be reviewed, and I don't -- I don't think I 12 would use the word "obligated." I think that's probably 13 too strong a word.

But, certainly, a proposal could be brought forth, and if that proposal demonstrated that due to the policy decisions that effectively that use was not being attained within that watershed, yes, that use could be removed from the standards.

MR. SLOANE: I guess I'm still struggling with the concept that while the use might be removed, the activity is still allowable as long as the water quality is maintained. It seems to me that the designated use, attainable uses are more theoretical and that actual on-the-ground activities could go forward as long as those water quality standards associated with those

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1 designations are maintained.

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2 Yes? No? Maybe? 3 MR. HOGAN: Could you put that in a question? I'm not sure --4 MR. SLOANE: 5 Sure. 6 In this example where in the prohibited 7 swimming somehow swimming is allowed again, but it's 8 been taken out of a designated use, primary contact has 9 been taken out of the standards, people could still go 10 swim as long as they -- as long as the water quality standard for those uses that were designated was met. 11 12 Is that an accurate statement? 13 MR. HOGAN: Commissioner Sloane, members of the Commission, under your theory, under your 14 15 hypothetical situation, the water is closed to swimming, 16 so people shouldn't be there swimming. So --17 MR. SLOANE: I opened it back up. 18 MR. HOGAN: You opened it back. So you 19 changed the policy. 20 Under that situation, then, that use has 21 become an existing use, so it would need to be protected 22 under the water quality standards, and, in fact, even if 23 it's not listed in the standards, that use has to be 24 protected under the Clean Water Act.

MR. SLOANE: Let me -- let me try again.

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1 A designated use -- designated uses do not 2 include all uses of a water body, correct? 3 MR. HOGAN: That -- that can be correct. Yes. The designated uses are there to 4 MR. SLOANE: 5 define what water quality standards apply to a given 6 water body, correct? 7 MR. HOGAN: Based on the designated uses, it 8 defines the water quality criteria that apply. Yes, correct. 9 10 MR. SLOANE: So you could have many different uses other than the designated uses in a water body as 11 12 long as those water quality standards were maintained. 13 It seems very straightforward to me. They 14 don't have to be designated use. They just have to 15 maintain the water quality standard, I think. MR. HOGAN: Commissioner Sloane, if I 16 understand your question, you're saying that the water 17 18 quality may not determine what the uses are. 19 MR. SLOANE: I'm saying that the designated 20 uses are used as a category, a bin in which to place 21 waters to say that these waters have these water quality 22 standards, and those uses are not all-encompassing for a 23 given water. There could be livestock watering that, 24 you know, somehow -- but it's not defined as a use, but 25 as long as it continues to meet these standards, that

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1 doesn't really matter.

-	accon c rearry maccor.
2	MR. HOGAN: I guess the question is do you
3	want to set goals for uses that aren't attained or
4	aren't occurring in the watershed. I mean, it's a level
5	of protection that you want to set.
6	The you from my perspective in the
7	Surface Water Quality Bureau, we want to recognize the
8	uses that are existing and can be achieved within that
9	watershed and that do occur so that we can properly
10	protect those uses.
11	If uses don't occur, it is not appropriate to
12	continue to recognize those uses and have additional
13	levels of additional criteria which are not necessary to
14	protect the uses that occur.
15	MR. SLOANE: I guess what what the problem
16	I think is, and maybe I'm wrong about this but the
17	problem is the removal of certain uses from a watershed
18	and the concerns that those raise, and those do not
19	the standards the new standards for the reservoirs
20	it's not that they don't allow livestock watering, it's
21	that livestock watering isn't currently occurring.
22	But it doesn't mean that whatever by
23	whatever means livestock watering can't occur. It's
24	just it doesn't currently occur, and so it's not
25	included in that category to define water quality

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1 standards.

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2	MR. HOGAN: Commissioner Sloane, that's
3	correct. And as I testified, we have to distinguish
4	between what the water quality standards say and what
5	property rights in water indicate. And if you have the
6	right the property right in water, you can use that
7	for whatever purpose you want.
8	In this situation, as I said, Santa Fe has the
9	property rights to water, and they designated it for
10	things other than livestock watering and have closed the
11	watershed to that use.
12	MR. SLOANE: Okay. I think I've confused it
13	enough. Thanks.
14	MS. ORTH: All right.
15	Commissioner Dominguez.
16	MR. DOMINGUEZ: Okay. I think I think
17	Commissioner Sloane helped clear the water a little bit,
18	and let me go back to what I'm trying to wrap my arms
19	around is when as the Environment Department or WQCC,
20	when are we utilizing federal or state land owner
21	policies to determine what the water use is?
22	Is that routinely something that's being done
23	where we're utilizing land owner policy to actually
24	determine what the water use is?
25	MR. MICHAEL: Commissioner Dominguez, I would

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1 like to respond to that. I may be getting out of the answer by saying there aren't many examples of that. 2 3 Typically, policy decisions are not used to limit water quality standards, but there -- but there 4 are some -- there's really not much routineness to this. 5 6 It's not that typical. 7 There are some other limitations, as you might 8 know. Policy decisions or not, we are required by the Clean Water Act to designate the uses that are -- the 9 10 goals based on the Clean Water Act, which is fishable/swimmable, which we have contact use and 11 12 aquatic life use. 13 MR. DOMINGUEZ: All right. And I think you kind of hit where -- where my 14 15 concern lies, is as the water quality decision-making 16 body for the state, are we allowing, by this decision, if -- let's say this is a unique decision -- are we 17 allowing the federal land policy to dictate or to 18 19 preempt our authority in the state? 20 MR. HOGAN: Commissioner Dominguez, I don't 21 think you're allowing a policy of a federal agency to 22 dictate what is being adopted. 23 I think you're -- what we're proposing that 24 you do today in the -- in the recommendation is to just 25 simply reflect what is the current situation in the

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1	Santa Fe watershed based on the policy that has been in
2	place since 1932, and nothing more than that.
3	Again, you know, it I think what you are
4	doing, also, though, is giving part of the reason why
5	that policy is in place is because of the the fact
6	that this is a municipal water supply that serves the
7	City of Santa Fe, and that is their property right in
8	water, and I think you're giving proper deference to how
9	the water is being used in that watershed as allowed
10	under the property rights of within the State of New
11	Mexico.
12	MS. ORTH: Commissioner Sanders.
13	MR. SANDERS: I think that it's really not
14	in my opinion, it's not a deference to water. It's a
15	deference to the City of Santa Fe's contract with the
16	United States that says this is what we're going to do
17	with the watershed and this is these uses are going
18	to be precluded.
19	And so if they're precluded until they're
20	changed, there's no point in throwing into the calculus
21	you guys go through uses that aren't going to occur. It
22	doesn't make sense, and it's a waste of time and energy.
23	Right.
24	And it's true like and the reason why I say
25	that, like for Taos Ski Area, you don't have to take

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57 1 into consideration the fact that there's not going to be 2 clear-cutting forestry going on up in the valley of the 3 Taos Ski Area. That's one of their deals they have with the Forest Service. 4 5 There might be some tree removal, but they're not going to go in there and clear-cut a whole side of 6 7 the mountain, because that's part of what makes the 8 area. 9 So it would make sense to go into your 10 calculus --(Discussion off the record.) 11 12 MR. SANDERS: Land use area up there, 13 clear-cutting, and what kind of took -- what might 14 result from that and what kind of conditions might cause 15 you have to consider in your water quality. 16 I think. That's how I'm looking at it. Maybe 17 I'm wrong. But I think you're right. There's no point in 18 19 having to worry about cattle grazing, swimming, because 20 they're not going to occur, because there's no 21 indication from the city that they ever plan on allowing 22 it to occur. 23 MS. ORTH: Other Commissioner --24 MR. SANDERS: That's not a formal question. 25 That's a statement.

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1 MS. ORTH: All right. 2 Other Commission questions? 3 Commissioner Taylor. 4 MR. TAYLOR: Dr. Hogan, in the letter from the 5 EPA, it -- and this is on page 2 -- the state remains 6 obligated to provide scientific justification even 7 though the uses or associated criteria being removed may 8 be specific to a nonuse. 9 Do you agree with that statement? 10 MR. HOGAN: Can you provide me the exhibit number, please? 11 12 MR. TAYLOR: That's the -- September 13th, the 13 letter from the EPA addressed to you, Dr. Hogan. Page 14 2, first paragraph. 15 MR. TONGATE: Number 18, to be specific. 16 MR. TAYLOR: Yeah. 17 MR. HOGAN: Thank you. 18 MR. TAYLOR: I think the question they're 19 referring to from -- from the Commission here is did we 20 have it right? 21 And that's referring to the change of the --22 of the current designated uses, where it changes 23 everything the same, with the exception of domestic 24 water supply and livestock watering use. 25 My question is do you agree with that

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1 statement?

2 MR. HOGAN: And -- and -- Commissioner Taylor, 3 thank you for your indulgence and patience in allowing 4 me a chance to read that.

5 This situation here, we do not actually agree 6 with the EPA on this -- on this issue. The -- the 7 requirements, you know, for those other uses, the 8 101(a)(2) uses -- this goes back to the issue we talked 9 about earlier -- those 101(a)(2) uses of coldwater 10 aquatic life and primary contact are protected by the 11 criteria associated with those uses.

12 If the Commission wanted to, you know, 13 designate, you know, in adopting criteria for the uses 14 of domestic water supply and livestock watering, the 15 Commission considered what is necessary to protect those uses. If they had evidence that those same criteria 16 17 were necessary to protect aquatic life or primary contact, the Commission would have adopted those 18 19 standards to protect those uses.

20 So we disagree with EPA that this is a 21 requirement and is not something that -- that we agree 22 with. 23 MR. MICHAEL: If -- if I could add a little

24 bit to that, Commissioner Taylor, we disagree, also,

25 with the term "scientifically defensible."

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1 It is our reading of the federal regulations 2 that there are reasons not to designate uses that are 3 not scientific specifically as listed in the regulations, things such as dams. Tell me how you 4 5 scientifically analyze the effect of the existence of a 6 dam. 7 So our contention is there are physical and 8 political reasons listed in the regs that are not scientifically defensible. 9 10 MS. ORTH: Other Commission questions? Commissioner Pattison. 11 12 MR. PATTISON: Yes. 13 You mentioned that there are no livestock effects on water. And that's certainly understandable. 14 15 What about wildlife, such as deer, elk? How 16 do you handle that? 17 MR. MICHAEL: Mr. Chairman, Commission, Commissioner Pattison, the uses that we have assigned to 18 19 Nichols and McClure Reservoir include wildlife watering. So that is a use that we -- that we have assigned to 20 those reservoirs. 21 22 MR. PATTISON: And where is the water 23 treatment facility located in relation to those 24 reservoirs? 25 MR. MICHAEL: The water treatment facility

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1 takes water from Nichols Reservoir, so it's pretty much at the base of Nichols Reservoir, withdraws water from 2 3 Nichols and then supplies it to the city. MR. PATTISON: And it treats the water to take 4 5 care of all the problems, such as wildlife and so forth. 6 MR. MICHAEL: The water in the reservoir is --7 is -- is from the watershed, collected first in McClure 8 and then -- and then Nichols. And any wildlife that uses the water that's in the reservoir is free to do so 9 10 with or without treatment. There are water quality standards that do apply to that, to the reservoirs for 11 12 wildlife. 13 However, the water then isn't treated -- then 14 is treated from Nichols at the city water treatment 15 facility and then is applied to the city -- residents of Santa Fe. And that water is a very different quality 16 than the water that the wildlife consume. 17 MR. PATTISON: Well, in other words, the water 18 19 that goes to the city is treated to take care of the 20 effects of wildlife. Okay. 21 MR. HOGAN: Commissioner Pattison, just to 22 make sure we're clear, the standards associated with the 23 wildlife habitat are to protect the use of the water by 24 the wildlife, not to protect from the impacts of the 25 wildlife. So --

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1 MR. PATTISON: Okav. 2 MR. HOGAN: So -- and likewise, livestock 3 watering criteria are to protect the -- the use of that water to support livestock and make sure that it can, 4 5 you know, be used for that beneficial use, not to 6 protect from the impacts of livestock. 7 MR. PATTISON: I see. 8 MR. HOGAN: And -- but, you know, with that 9 said, if there are any impacts from wildlife within that 10 watershed, it goes to the treatment -- the water treatment plant, and that facility is required to treat 11 12 it to safe drinking water standards before it goes into 13 the domestic water system. 14 MR. PATTISON: Okay. One other question. The term "cost-effective measures" have been 15 used several times. 16 17 Could you explain what that is, what that 18 means? 19 MR. MICHAEL: Excuse me. Commissioner 20 Pattison, where do you -- where do you read -- see the word "cost-effective" --21 22 MR. PATTISON: Well, Dr. Hogan mentioned that 23 several times, and I didn't get the import of what that 24 term means in -- and how it's being used. 25 MR. HOGAN: Commissioner Pattison, I -- I used

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1 it in the -- under the definition of attainable, which 2 means -- you know, going back to attainable uses, which 3 means achievable by the imposition of effluent limits required under the Clean Water Act and implementation of 4 5 cost-effective and reasonable best management practices 6 for nonpoint source control. 7 And so, you know, in that context, 8 cost-effective would imply, you know, the costs relative to the environmental benefit and -- and EPA has numerous 9 10 documents that talk about, you know, relating those -those two sides of the equation to determine what's an 11 12 effective strategy to deal with water pollution or other pollution in the environment. 13 MR. PATTISON: So you do consider the cost of 14 15 a measure to achieve your goal. MR. HOGAN: Under the definition of 16 17 attainable, you know, one of the things that can be done, going back to talking about a use attainability 18 19 analysis, which is something that would document when a 20 use isn't attainable, one of the factors -- and EPA in 21 its regulations lists -- is it eight factors or six 22 factors, something like that -- and one of those factors 23 that can be chosen -- or can be used to argue that this 24 use is not attainable is that it's economically 25 burdensome, essentially.

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1 So that's one of the factors that can be done. 2 It typically is a very difficult thing to 3 show. In our Use Attainability Analysis here, we're using other factors such as natural pollution in the 4 5 case of just temperature, air temperature leading to 6 water temperature making the current water temperature 7 standards not achievable. 8 MR. PATTISON: Thank you. 9 MS. ORTH: Other Commission questions? 10 Commissioner Dominguez. MR. DOMINGUEZ: This should be fairly quick. 11 12 Under 40 CFR, help me understand the UAA 13 process. 14 When is a UAA required under 40 CFR, as far as 15 removing a use? 16 MR. MICHAEL: Commissioner Dominguez, our understanding of specifically 40 CFR 131.10(g), I think, 17 is that a use attainability analysis is required 18 19 whenever a state wishes to modify a -- a, if you will, 20 101(a)(2) use, a fishable/swimmable use. 21 That is our read of it. 22 And to do that, we have got to show that a use 23 is not attainable for one of the six factors that are 24 listed under 131.10(g). 25 Because we modify a use for the specific -- an

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1 example, the stream course below the waste -- below 2 Nichols, you know, Guadalupe Street, from marginal 3 warmwater to limited aquatic life, that was a change of a 101(a)(2) use, and we were then required to do a use 4 5 attainability analysis. MR. HOGAN: And, Commissioner Dominguez, that 6 7 is codified in our standards at 20.6.4.15A.(1), the 8 Commission may remove the designated use specified in Section 101(a)(2) of the federal Clean Water Act or 9 10 adopt subcategories of a Section 101(a)(2) use requiring less stringent criteria only if the Use Attainability 11 12 Analysis demonstrates that attaining the use is not 13 feasible because of a factor listed in 40 CFR 131.10(g), that Tim mentioned. 14 15 So that's -- you know, our standards are consistent with the federal regulations on that. 16 17 MR. DOMINGUEZ: Okay. Did I misunderstand something, or was -- was a 18 19 UAA -- a UAA was done, then, on McClure and Nichols Reservoir, or just below it? 20 21 MR. MICHAEL: Commissioner Dominguez, the UAA 22 was done just for the portion below Nichols, from 23 Nichols to the wastewater treatment plant. 24 MR. DOMINGUEZ: Okay. 25 So the uses that were removed --

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66 1 MR. MICHAEL: Commissioner Dominguez, are not 2 101(a)(2) uses. 3 MR. DOMINGUEZ: So livestock watering and municipal water use are outside those. Okay. 4 5 Commissioner Sloane. MS. ORTH: 6 MR. SLOANE: What would be the effect of 7 leaving the livestock watering use in place on Nichols and McClure? 8 9 MR. HOGAN: Commissioner Sloane, you know, 10 given the water quality of the Santa Fe municipal watershed and the fact that it meets all of the 11 12 livestock watering criteria, there is probably no impact 13 to leaving the livestock watering use in place. If -- if the -- if for whatever reason in the 14 15 future the watershed fails to meet one of the livestock 16 watering criteria, it would be listed as impaired, that 17 would result in the requirement to write a TMDL, 18 implement BMPs under the 319 program, and I think, you 19 know, also lead to public perception that the water 20 quality in the -- that's going into the municipal water 21 system is not of sufficient quality. 22 And so, you know, that's -- that's a potential 23 risk. But in the immediate term, I don't -- I don't 24 think there is any change from leaving livestock 25 watering in place.

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67 1 MR. SLOANE: Okay. 2 Would it not fail the domestic water use in 3 advance of failing the livestock watering use, if it 4 were to --5 MR. MICHAEL: Commissioner Sloane, there are a 6 number of criteria that -- that are associated with both 7 uses. It's kind of hard to predict. I'd rather not 8 predict which would fail first. There are a number of them -- there are a number of numeric criteria that 9 10 apply to some or both of them. 11 MR. SLOANE: Thank you. 12 MR. HOGAN: And likewise, it may also exceed 13 the aquatic life use before it exceeds either of those 14 two, which is -- you know, will remain. So yes, it's 15 conceivable that it could exceed other things before 16 that. MS. ORTH: Other Commission questions? 17 18 Mr. Taylor? No? 19 Other Commission questions? 20 Oh. Commissioner Glass. MR. GLASS: Kind of switch to the Galisteo for 21 22 a minute, for Ms. Sarabia. 23 First of all, my impression is that -- is 24 there a difference between the Galisteo Reservoir and 25 the Cerrillos Reservoir?

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1 MS. SARABIA: Yes, there is. 2 The Cerrillos Reservoir is a public water 3 supply, recognized by the Drinking Water Bureau. 4 The Galisteo Reservoir is the large flood 5 control structure maintained by the Army Corps of Engineers on the mainstem of the Galisteo. 6 7 Cerrillos Reservoir is a small reservoir upon 8 San Marcos Arroyo. 9 MR. GLASS: All right. I'm trying to find it 10 on the map. I didn't see on this map that particular 11 reservoir delineated. 12 MS. SARABIA: Yeah. Commissioner Glass, 13 that's correct. It's -- I neglected to put it on there. 14 MR. GLASS: So it's located on the San Marcos 15 Arroyo --16 MS. SARABIA: Yes, which is --MR. GLASS: -- just north- --17 MS. SARABIA: Um-hum. 18 19 MR. GLASS: -- east, I guess, of Cerrillos? 20 MS. SARABIA: San Marcos Arroyo is in the 21 middle part of the watershed, and it enters the Galisteo 22 Creek right at Cerrillos. And I believe the reservoir 23 is maybe about halfway up -- the Cerrillos Reservoir is 24 about halfway up San Marcos Arroyo. And I'm not sure 25 about that.

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1 MR. GLASS: Oh, okay. All right. Well, I'm 2 going to put a little, red circle there to kind of 3 indicate where perhaps it might be. 4 And the other question I had for -- for you 5 all was that -- why in this case, on the Galisteo, were 6 the reservoirs lumped in with the streams, whereas with 7 the Santa Fe, you specifically took action to remove 8 reservoirs, recognizing that they're not streams? MS. SARABIA: Could --9 10 MR. GLASS: Why didn't we -- why didn't we do 11 the same thing in the Galisteo? 12 MS. SARABIA: Could you repeat the question, 13 please? 14 MR. GLASS: Okay. 15 The question is that when proposing new 16 segments for the Santa Fe River, as we just have been discussing at length, the McClure and Nichols Reservoirs 17 18 were taken out as separate water bodies, recognizing 19 that they're not streams. 20 In the Galisteo proposal, the Galisteo 21 Reservoir and the Cerrillos Reservoir are not separated 22 out as separate water bodies, but they're lumped in with 23 the Galisteo and its tributaries. 24 Why -- why in this case of the Galisteo 25 weren't the reservoirs taken out as -- you know, and

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1	then classified separately as with the Santa Fe?
2	MS. SARABIA: I guess my simple answer to that
3	would be that the that Cerrillos Reservoir is a very
4	small public water supply, and also, since it in the
5	past when it was first added to the segment
6	description back in during the triennial, it was
7	going through the Drinking Water Bureau was changing
8	some of its classification as to whether it was a
9	groundwater influence or surface water influence, and
10	since then I think it has it's actually more of a
11	groundwater influenced reservoir, and it's a it's
12	a one or two springs that have been impounded for
13	about a hundred years.
14	It's it's quite different from the public
15	water supply of the Nichols and McClure, and when we
16	when we classified brought the lakes classification
17	proposal to the Commission in April, McClure and Nichols
18	was originally part of that plan, but as Mr. Michael
19	testified, we put that off while we collected more data.
20	I would I would say it's because those
21	reservoirs are much more significant to larger
22	population. I don't know.
23	Mr. Michaels, do you want to add anything to
24	that?
25	MR. MICHAEL: I I think it's true that, in

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1 fact, we -- we have no data for the Galisteo Reservoir 2 as that --MS. SARABIA: But that's Cerrillos Reservoir. 3 MR. MICHAEL: For the Cerrillos Reservoir. 4 MS. SARABIA: Cerrillos Reservoir. 5 6 MR. MICHAEL: Thank you. Yes, for the 7 Cerrillos Reservoir. (Discussion off the record.) 8 MR. MICHAEL: Correct. We have no data for 9 10 the Cerrillos Reservoir, and -- and it may, in fact, be true, similar to the Nichols and McClure, if we actually 11 12 do get data, we may want to add them as separate lake 13 segments. At the present time, we don't have data to do 14 that. 15 MS. SARABIA: As I -- as stated, yes, 16 Cerrillos Reservoir is not a surface water body in the 17 same way that McClure and Nichols are, exclusively surface water bodies supplying for water supply. 18 19 MR. GLASS: It's influenced by groundwater, 20 then --21 MS. SARABIA: Or groundwater under the 22 influence of surface -- they work together. Yeah. The 23 groundwater and surface water combine to produce the 24 water supply. I don't know the details. 25 MS. ORTH: Commissioner Bland.

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1 MR. BLAND: On that point, if I may, 2 Commissioner Glass. Isn't it also true that the Galisteo Reservoir 3 4 is the vast majority of time dry and it's not really a 5 lake almost all the time? MS. SARABIA: That -- that --6 7 MR. BLAND: It's dry virtually all of the 8 time, and therefore, it is very different from all of 9 the other lakes and reservoirs we've been talking 10 about --11 MS. SARABIA: Um-hum. 12 MR. BLAND: -- both today and also in our 13 previous hearing last spring --14 MS. SARABIA: Sure. 15 MR. BLAND: -- which are perennial water features. 16 17 MS. SARABIA: Commissioner Bland, yes, that -that is correct. The Galisteo Reservoir is, in fact, 18 19 usually dry. It's -- was intended mostly for sediment 20 flood control. MR. GLASS: Is that true of the Cerrillos 21 22 Reservoir? 23 MS. SARABIA: No. That's a different --24 that's a different situation. 25 MR. GLASS: Interesting.

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1 Well, I had a follow-up question on -- back on 2 the Santa Fe. 3 MS. ORTH: Please. MR. GLASS: I notice -- well, I notice that 4 5 despite the fact that the USDA exclusionary statement of 6 1932 prohibits bathing anywhere in the watershed, that 7 primary contact, which has been clearly eliminated, right, because of the declaration, is still included, 8 the justification being that it's consistent with the 9 10 fishable/swimmable goals of the Clean Water Act. 11 So I'd just like just a few words from the 12 Department to distinguish between eliminating livestock 13 watering, because it's not allowed by the 1932 exclusion, but including primary contact, which is 14 15 already all -- also prohibited by the 1932 exclusion. MR. MICHAEL: Commissioner Glass, members of 16 the Commission, the reason that we retained the primary 17 18 contact use for the reservoirs is because those 19 reservoirs are used for public water supply. 20 And according to -- to the standards -- the 21 public water supply use is protected by bacteria 22 criteria, that's found in 20.6.4.900. The only place 23 that bacteria standards occur is -- is associated with 24 con -- with contact uses. And it is our assessment that 25 the appropriate contact use for a public water supply is

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1 primary contact.

2	So the reason that we retained primary contact
3	use for the reservoirs is because they're used for
4	public water supply. The reason that livestock watering
5	use has been removed is because it's not attainable or
6	existing.
7	MR. GLASS: So if I can clarify
8	MR. SANDERS: That's pretty good.
9	MR. HOGAN: If I may, Commissioner Glass, if
10	you read in 900, which Tim referenced and I realize I
11	gave him the wrong piece of paper in front of him
12	what it says under public water supply here it is,
13	right here. And it's actually listed under 900A for
14	both fish culture and water supply.
15	And it says here fish culture, public water
16	supply and industrial water use are designated uses in
17	particular classified waters of the state where these
18	water uses are actually being realized. However, no
19	numeric criteria apply uniquely to these uses. Water
20	quality adequate for these uses is ensured by the
21	general criteria and numeric criteria for bacterial
22	quality, pH and temperature.
23	So maintaining the the primary contact is
24	to maintain the bacterial water quality standard in
25	order to protect the public water supply use.

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1	MR. GLASS: And so if we if this Commission
2	has established numerical criteria for the public water
3	supply designated use, then the retention of primary
4	contact recreation would not have been necessary.
5	MR. HOGAN: That is correct. We would have to
6	do a UAA to document the reasons for that. In that
7	case, the factor would be I'd have to look up, but
8	basically that there's I'm failing on the fact
9	that there's a factor that basically that matches
10	that basically that the removal of or the
11	attainment of that use would create greater
12	environmental degradation.
13	So in this case, maintaining the fact that
14	it's closed to primary contact protects the higher water
15	quality necessary for the public water supply.
16	Protecting that use would result in attaining that
17	use would result in greater environmental degradation.
18	MR. GLASS: Okay. Well, I recall at triennial
19	review some centuries ago, it seems, in which there was
20	a debate over primary contact versus secondary contact
21	for I believe it was the Rio Grande in the Las Cruces
22	area, and there was some great concern that designating
23	that segment as a primary contact segment would either
24	encourage or implicitly allow swimming in that segment
25	even though swimming had been prohibited in that segment

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1	by I think it was the City Council or the County
2	Commission down there or something like that.
3	And I just want to draw the Department's
4	attention to that debate, and the Commission and and
5	ask if there's maybe any concern there.
6	I recognize the need to establish bacterial
7	criteria, numerical criteria for bacteria in the
8	reservoirs, to protect the public water supply use, but
9	it seems that we have actually in the past designated
10	segments, or in this case reservoirs, as secondary
11	contact and increased the E. coli requirement or added
12	stringency to the E. coli requirement to provide the
13	necessary level of protection intents.
14	And perhaps we've come off of that, maybe
15	we've changed our policy in that regard, but it has
16	been it has been done in the past, and I'm just
17	wondering about the potential for implicit allowance or
18	the appearance that the Commission is recognizing that
19	those reservoirs are used for swimming when they are not
20	or should not be addressed.
21	Can you address that?
22	That was rather long, but
23	MR. MICHAEL: Commissioner Glass, I'm going to
24	presume I understand the question. I'm also going to
25	presume I can answer it.

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I think up -- first, you bring up a good point, but I think the important thing to remember here is that -- and I think that this kind of goes to a lot of these questions, which is designating a use is not a limitation on how a regulation or anything about how a -- how water is used.

If water is designated secondary contact, it doesn't say that there's a law against kids running around the -- kids running down the access road to the river and jumping in the clear ditch, which as we know happens. The kid broke no law by breaking in -- by jumping into a stream course that's designated secondary contact by doing that.

Again, the designated -- designation of a use is not a limitation, legal or in any other way, on how a water can be used. However, if we designate -- if a water can attain a use of primary contact, or if it is an existing use, if, as we know, kids jump in the clear ditches through Albuquerque, then we should protect for that use that is attainable or existing.

And that's the way we -- is the way I think the clear water -- the Clean Water Act is structured, which is if the use is attainable or existing, then we need to protect for that use. Again, the Clean Water Act is not a restriction on how that water can be used,

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1 whether it be for contact or for livestock watering. 2 MS. SARABIA: May I -- Commissioner Glass, you 3 recall correctly back in the triennial, our most -- more 4 recent triennial, where this Commission adopted -- are 5 alining all those primary contact uses, all the uses 6 with the criteria to eliminate confusion. 7 MR. GLASS: Right. Hmm. 8 MS. ORTH: Other Commission questions? 9 Are there questions from anyone else? 10 I see no hands. 11 Oh. I'm sorry. 12 Ms. Conn. 13 MS. CONN: So I could ask a question? 14 MS. ORTH: If you have a question of the 15 Department panel based on their testimony. 16 MS. CONN: Yes, I do. Mr. Chair, members of the Commission, thank 17 18 you for the opportunity to ask a question. 19 EXAMINATION 20 BY MS. CONN: 21 MS. CONN: I was wondering. Are the livestock 22 watering and domestic water supply uses -- are they --23 are those impaired uses currently in the Nichols and --24 in the reservoirs? 25 MR. HOGAN: Chairman Tongate, members of the

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1 Commission, no, they are not impaired. The Nichols and McClure Reservoir are not impaired for any of the uses 2 3 currently designated for them. 4 MS. CONN: So they are attainable. 5 MR. HOGAN: They meet water quality criteria. 6 They are not attainable in this case because there is 7 no -- by the definition of attainable in the standards, 8 there is no either pollution control or BMP measures 9 that can be put in place that would make the -- the 10 livestock watering use attained. I would -- it would require a change in policy for how the Santa Fe 11 12 watershed is managed. 13 MS. CONN: Right. 14 I -- see, my understanding is that -- and 15 correct me if I'm wrong, is that existing uses need to 16 be protected, and an existing use is something that's occurred in the water body, or the water quality is high 17 18 enough to support that use. 19 The existing use definition that MR. HOGAN: 20 is in the water quality standards, which, I believe, 21 comes from federal regulations, states only the first 22 part of that. It means that the use is actually 23 attained in the surface water of the state on or after 24 November 28th, 1975, whether or not it is a designated 25 use.

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1 It does not speak about meeting the water 2 quality criteria. 3 MS. CONN: I have a quote from a letter --4 from a 2008 letter from EPA headquarters, the Office of 5 Water. It's dated September -- September 5th, 2008, and it's from Denise Keehner, who is the director of the 6 7 Office of Water for the EPA, and it outlines that where 8 water quality achieved -- so --9 MR. ATENCIO: Madam Hearing Officer. 10 MS. ORTH: Excuse me, Ms. Conn. 11 Mr. Atencio. 12 MR. ATENCIO: I would object. 13 Is she presenting technical testimony in this matter? 14 15 MS. ORTH: I believe there's going to be a 16 question at the end of this. 17 Is that correct, Ms. Conn? MS. CONN: Yes. I was just going to ask 18 19 how -- yes. I --20 MS. ORTH: Right. 21 MS. CONN: -- was asking a question about is 22 this -- this letter summarizes how tribes should 23 determine existing uses. 24 It was a question -- it actually came from a 25 letter from Oklahoma saying -- asking the Office of

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1 Water to describe how existing uses should -- how states 2 should -- should interpret what existing uses are. 3 And there is a response that says that the following summarizes how states and tribes should 4 5 determine existing use, and one of the ways that they --6 they describe it is that where the water quality 7 achieved was sufficient to support a use on or after 8 November 28, 1975, but the use has not occurred, the 9 federal regulations supply states and the tribes some 10 discretion in determining whether or not this is an 11 existing use. 12 So correct, there is some discretion in there. 13 In this case, however, it would be reasonable 14 to presume the use is attainable and that a state or 15 tribe would need to explain the factors unrelated to 16 water quality, such as human-caused conditions that are limiting the attainment of the use before it can be 17 18 removed. 19 So --20 MS. ORTH: So what is your question of 21 Dr. Hogan? 22 So my question is how -- how is the MS. CONN: 23 justification for removing the use -- where the water 24 quality is meeting -- is meeting that, that use, it is 25 considered by EPA to be an existing use unless you can

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1 show that there's -- there's factors unrelated to water 2 quality. 3 I guess my question is you're saying that the -- that it's fenced off, that is the factor? 4 MR. HOGAN: Correct. 5 MS. CONN: 6 Okay. 7 And so -- but why -- why would you want -- I 8 quess my main question is why would you want to do this if -- if it's meeting water quality standards, there's 9 10 not any -- because if at some point someone wanted to graze cattle on here and the -- and it hasn't been 11 12 protected for these standards, it could have been 13 degraded, and -- and then they wouldn't have safe water 14 for livestock watering. 15 I'm just wondering why go through this process if there isn't any -- it's not like you're being forced 16 17 to do watershed plans or do anything that's costing 18 money with the current designation. 19 MR. HOGAN: Chairman Tongate, members of 20 Commission, in response to this question, I would again reiterate some of what I mentioned to Commissioner 21 22 Sloane, that there is -- you know, basically one of the 23 things that may happen in the future is that -- that you could have a situation where it doesn't meet that water 24 25 quality standard and that could create problems with

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1 public perception.

2	I would also state that one of the things that
3	I do with a continual basis is confusion about
4	designated uses and what that means. We're dealing with
5	that here today. And so I think there will be confusion
6	if we leave the livestock watering use on a watershed
7	that's close to that use, whether that means that that
8	use can be allowed, because it exists on the on the
9	standards.
10	My personal goal, I as I also responded to
11	Commissioner Sloane, I don't think leaving livestock
12	watering will have a significant impact in any way,
13	shape or form in the in the near future or the
14	foreseeable future.
15	But I do think that it has the opportunity to
16	cause confusion with the public, and and that from my
17	perspective I think we should do the best job we can in
18	having our water quality standards reflect the existing
19	and attainable uses in those water in our waters.
20	MS. ORTH: Are there other
21	MS. CONN: One one last question. I'll try
22	to make it quick.
23	My my there was some questions about
24	whether there would be a lot that other uses would
25	protect for the uses that livestock watering and

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1 domestic water supply protect for. 2 And my reading is that removing the livestock 3 watering use from these reservoirs would remove 4 protections for nitrate and nitrite, selenium --5 dissolved selenium, adjusted gross alpha, radium and tritium. And domestic water -- removing domestic water 6 7 supply would remove tons and tons of criteria that 8 currently apply. Is this your understanding of -- of the 9 10 impacts on the specific criteria to removing these designated uses from the reservoir? 11 12 MR. HOGAN: Chairman Tongate, members of the 13 Commission, yes. Those are all associated criteria with 14 those uses that were adopted to protect those uses. 15 They would be removed. 16 MS. ORTH: Thank you. 17 Are there other questions of the Department panel? 18 19 Anything else before we excuse the panel? 20 All right. Panel, thank you very much. You're excused. 21 22 Is there anyone who -- well, let me ask first 23 the Commission. 24 Would you like to take a short break and then 25 continue? Would you like to break for lunch?

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85 1 We are sort of coming up on the lunch hour. 2 I can ask if there's anyone who would like to 3 offer public comment before we break. 4 Yes? 5 All right. 6 Is there anyone who is going to want to offer 7 public comment on this petition in WQCC 12-07? 8 MR. GLASS: I did see a hand go up back there. I see a couple of hands. 9 MS. ORTH: Okay. 10 Are you okay with pressing on? 11 All right. 12 We have Mr. Puglisi first. 13 Mr. Puglisi, if you'd be sworn, please. ALEX PUGLISI 14 15 having been first duly sworn or affirmed, was examined and testified as follows: 16 DIRECT TESTIMONY 17 18 THE REPORTER: And would you state your full 19 name, please. 20 MR. PUGLISI: My name is Alex Puglisi. I'm 21 the environmental compliance manager for the City of 22 Santa Fe. 23 My purpose here today is just to support the 24 Department's proposal for the changes to the surface 25 water quality standards for Nichols and McClure

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1 Reservoirs and the Santa Fe River. 2 And in order to do that, I'd like to submit 3 into the record a letter from Mayor David Coss to Butch 4 Tongate, Chairman of the Water Quality Commission. And I'd like to read that letter into the 5 6 record, if I could. 7 MS. ORTH: Please. 8 MR. PUGLISI: Dear Mr. Tongate: I would like to support -- take this 9 10 opportunity to comment on the proposed changes to surface water quality standards for Nichols and McClure 11 12 Reservoirs and the Santa Fe River, scheduled for public 13 hearing and adoption by the New Mexico Water Quality Control Commission at its December 11th, 2012, meeting. 14 Provisions for the continuance of flow in the 15 Santa Fe River and its protections have been and will 16 continue to be a top priority of my administration. 17 18 On behalf of the City of Santa Fe, I offer our 19 total support for NMED's proposal to classify previously 20 unclassified reaches of the Santa Fe River and create a 21 separate water quality classification for the city's two 22 drinking water reservoirs, Nichols Lake and McClure --23 Nichols and McClure Lakes. 24 The Santa Fe River and the reservoirs are 25 unique in both the water quality and ecosystems that

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they support and are deserving of individual and specific treatment under the New Mexico Standards for Interstate and Intrastate Streams -- Surface Waters. They are equally unique in the uses they can support and, in the case of the reservoirs, cannot support as a result of the closure of the upper Santa Fe watershed in 1932 by the US Secretary of Agriculture.

Although this closure has resulted in limiting public access and use of the watershed, it has created a situation which provides for pristine water quality and aquatic/riparian habitat in the reservoirs and the uppermost reaches of the Santa Fe River.

I appreciate NMED's willingness to meet with the city to discuss revision of its initial proposal and believe that a strong consensus was reached between both the city and the Department as a result of these meetings.

18 It is my understanding that this process 19 occurred over the course of two public meetings and at 20 least four face-to-face meetings between the city and 21 NMED, including one held by NMED directly with me and 22 members of my staff. 23 NMED's initial draft proposal, along with

24 proposed amendments from the city, was also presented by 25 city staff to the city -- Santa Fe River Commission on

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1 September 18th, 2012, for their review and input. NMED 2 was present at that meeting to answer specific questions from the Commission with regards to the basis and 3 4 implementation of the initial draft NMED proposal. 5 The River Commission unanimously voted to 6 formally support the NMED proposal, inclusive of those 7 amendments proposed by the city. NMED has since 8 incorporated these amendments into the current proposal before the WQCC. 9 10 Thank you, once again, for the efforts of NMED with respect to this matter. We look forward to the 11 12 WQCC's favorable consideration of NMED's proposed 13 changes to the surface water quality standards for Nichols and McClure Reservoirs and the Santa Fe River. 14 15 Respectfully, David Coss, Mayor, City of Santa 16 Fe. 17 MS. ORTH: Thank you. MR. PUGLISI: 18 That's the extent of my 19 testimony. 20 MS. ORTH: Thank you, Mr. Puglisi. 21 Are there questions? Questions of 22 Mr. Puglisi? 23 No? 24 MR. PUGLISI: Thank you. 25 MS. ORTH: Thank you very much.

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89 1 Anyone else? 2 Did I see another hand? 3 MS. BROENNAN: Yeah. I'm sorry. 4 MS. ORTH: If you would give us your name 5 first and then be sworn. 6 MS. BROENNAN: Good morning. 7 My name is Felicity Broennan with the Santa Fe Watershed Association. 8 9 FELICITY BROENNAN 10 having been first duly sworn or affirmed, was 11 examined and testified as follows: DIRECT TESTIMONY 12 13 MS. ORTH: Please go ahead. I would just like to say the 14 MS. BROENNAN: 15 Santa Fe Watershed Association respectfully supports these efforts to create the new segments especially in 16 regards to the Nichols and McClure municipal reservoirs, 17 as well as the water segments that are going on the 18 19 Santa Fe River through town. 20 The Santa Fe Watershed Association feels that 21 because water quality standards define the goals for a 22 water body there will be more access to resources to 23 properly care for the Santa Fe River and the reservoirs. 24 The planned releases through the City of Santa 25 Fe in wet and above average years, as planned for

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1 through the passage of the Target Flow for a Living 2 River Ordinance on February 29th, 2012, changes the nature of the river. 3 4 The proposed changes by the New Mexico 5 Environment Department are designed to support the 6 health and vitality of the river and water bodies with 7 increased access to improvement measures. We feel this 8 is a very good time with which to do this and hope the 9 Commission supports these changes. 10 Thank you very much. 11 MS. ORTH: Thank you, Ms. Broennan. 12 Are there questions of Ms. Broennan. 13 No? 14 Thank you very much. 15 MS. BROENNAN: Um-hum. 16 MS. ORTH: Anyone else who would like to make 17 public comment, nontechnical public comment before we 18 close the record? 19 Ms. Conn. 20 If you'd be sworn, please. RACHEL CONN 21 22 having been first duly sworn or affirmed, was 23 examined and testified as follows: 24 DIRECT TESTIMONY 25 THE REPORTER: And would you state your name

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1 again, please. 2 MS. CONN: Rachel Conn, C-O-N-N. 3 Mr. Chair, members of Commission, thank you for the opportunity to once again comment. 4 I don't know this issue as well as I would 5 6 like. I just -- I had a couple questions which I was --7 I had forgotten that we can ask questions, and that was 8 very much appreciated. So I appreciate the opportunity to ask questions of -- of the -- of the panel. 9 10 I -- in general, I caution, I see, you know, there's -- with this proposal, I see an improvement of 11 12 water quality standards for E. coli in some stretches of 13 the Santa Fe River, but I also see a weakening of a number of standards. 14 15 So it's really a downgrading of protections on the whole, both from -- for the Nichols and the McClure 16 Reservoir, as well as for that main stretch of the Santa 17 18 Fe River that passes through the middle of town, that 19 it's a -- it's a reduction of protections. 20 And -- and I would just caution -- caution you 21 to consider the data and really review the Use 22 Attainability Analysis and to make sure that this is a 23 justified weakening of protections, besides the increase 24 of the E. coli protection. That -- that's my 25 understanding of what this proposal does specifically in

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1 regards to criteria. And so with that, I thank you for the 2 3 opportunity to comment, and that's it. 4 MS. ORTH: Are there questions of --5 Commissioner Sanders. 6 EXAMINATION 7 BY THE COMMISSION: 8 MR. SANDERS: So why are you more concerned than the Santa Fe River coalition who works to protect 9 10 the river and are a local interest? 11 MS. CONN: Well, I generally am concerned when 12 I see a weakening of water quality standards, as you may 13 have gathered from my previous appearances here before -- before the Commission. 14 15 MR. SANDERS: My point is -- yeah. 16 Have you discussed this with the Santa Fe coalition? 17 18 MS. CONN: No, actually, I have not. 19 MR. SANDERS: Oh. 20 MS. CONN: And I haven't -- you know, just 21 as -- I haven't looked into this as much as I'd like to, 22 which is why the -- the brunt of my comments were --23 are -- I had questions, because I wasn't sure what was 24 going on --25 MR. SANDERS: Um-hum.

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1 MS. CONN: -- and then my general comment 2 to -- to the Commission is just to be careful, because 3 my initial assessment is that it's weakening water quality standards. I haven't had a chance to look into 4 5 it in more detail, or I haven't talked to the local 6 groups. 7 MR. SANDERS: So when you say that you haven't had much of a chance to look into it much in detail 8 9 versus, what you said, detail, why do we take -- what 10 leads you to conclude that this is a weakening of the 11 standards? 12 MS. CONN: Well, because the segment from the 13 Santa Fe River to the Santa Fe -- the Frenchy's Field -where is it -- limited aquatic life. 14 The wastewater 15 treatment plant upstream to the foot bridge at Frenchy's Field -- it's -- it's being -- it's going from 16 aquatic life to limited aquatic life, which is a 17 18 downgrading of protections. 19 And there wouldn't have to -- the only reason a use attainability is being -- is being prepared and 20 21 presented to this Commission is because there is a 22 downgrading of protection. So when there is a Use 23 Attainability Analysis, it's -- it's a justification for 24 weakening standards. 25 So those are the -- those are two reasons why

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1 I -- I assume, I know that this is a proposal to weaken 2 standards. 3 MR. SANDERS: Hmm. 4 MS. ORTH: Other questions of Ms. Conn? 5 No? 6 Thank you very much, Ms. Conn. 7 Is there anything else before we close the evidentiary record? Any other comment to be given? 8 9 No? 10 In that case, the record is closed. 11 Mr. Chair. 12 MR. SANDERS: I'll move to adopt. 13 MR. WATERS: Second. MR. TONGATE: I propose that we break for 14 lunch and come back afterwards and discuss what we want 15 16 to do at that point. 17 MR. SANDERS: Mr. Chairman, I think there's no 18 reason why this wouldn't pass. Move motion to adopt. 19 20 MR. WATERS: Second. 21 MR. GLASS: You move? 22 MR. SANDERS: I moved -- I did move, but he 23 didn't hear it the first time. 24 MR. TONGATE: Okay. 25 Well, we have a motion and a second to adopt

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95 1 the proposal. 2 Any discussion? 3 MR. SLOANE: Do we want to include, though, livestock watering in the -- or not allow the removal of 4 5 it? 6 MR. SANDERS: If that's a question to me, I'll 7 say no. 8 As presented -- I move as presented. MR. WATERS: Second on that. 9 10 MR. TONGATE: Commissioner Dominguez. 11 MR. DOMINGUEZ: Okay. If we're going to take the time to debate stuff. 12 13 Again, I fully understand the fact there had 14 been livestock there. I have no problems with that. 15 But we're using the basis -- the basis of that was the USDA document that prohibits public access, as well as 16 other uses there, and so we're using that as our 17 18 foundation for not allowing livestock -- or removing 19 livestock use as one of the uses. 20 Yeah. We retain primary contact for the 21 reasons that Commissioner Glass brought out in his 22 questioning. So we've retained public -- primary 23 contact, although the USDA document is -- indicates that 24 public access has been removed since 1932. 25 So we -- we seem to be -- have a conflict of

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1 interpreting that document. That -- that concerns me, utilizing that as a foundation for that, because it 2 3 leaves it as open to interpretation. 4 MR. TONGATE: Commissioner Sloane. 5 MR. SLOANE: The other reason the primary 6 contact was maintained that -- the reason was to make 7 sure it had the appropriate protections. Maintaining 8 livestock watering adds additional protections. And so 9 by removing it, you're removing some protections. 10 So I'm not sure I see the downside of including it, and it also makes, I think, a policy 11 12 statement that we are acknowledging the uses of that, 13 not necessarily the restrictions placed by another 14 entity. 15 MR. TONGATE: Commissioner Sanders. 16 MR. SANDERS: I will -- I will grant you I did not follow that all that well, but it seems to me part 17 of the swimming came in as a result of public waters, 18 19 part of which could be for swimming, which doesn't -- I 20 don't think included livestock. 21 But here or there, I don't really care. It's 22 just a question of if -- if the city is supporting it as 23 it is, and ED is supporting it as it is, is it really 24 worth bothering, with especially the City of Santa Fe 25 drinking water use, to include grazing. All right.

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1 Quite frankly, I don't live in the city, it's not my drinking water supply, but I think we ought to 2 3 defer to the city's interests in this, it's part of the city's deal, and I think we should preclude grazing from 4 being included in this particular instance. 5 6 MR. TONGATE: Any other comments, questions? 7 Our counsel has pointed out that whatever we 8 do we need to have good reason for it. And we'd like to address some of those issues. 9 10 MR. CUNNIFF: Sure, Mr. Chairman. The motion before the Commission to adopt 11 12 these revised standards, I just want to -- I want for 13 the Commission to bear in mind what our standards are -or the Commission's standards are for the adoption of 14 15 new water quality standards, and you will find them in Section 74-6-4 of the Water Quality Act, subsection D, 16 17 and in there, specific guidance is provided for the Commission as it contemplates the adoption of water 18 19 quality standard revisions. 20 The first sentence of that provision requires that the adoption be based on credible, scientific data 21 22 and other evidence. 23 In addition, the standard dictates that at a 24 minimum, that any standard or revisions thereto adopted 25 by the Commission protect the public health or welfare,

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enhance the quality of water and serve the purposes of 1 2 the Water Quality Act. 3 In addition, in making standards, the Commission shall give weight it deems appropriate to all 4 5 facts and circumstances, which is a grant of discretion 6 to the Commission as it considers all facts and circumstances. But those should include the use and 7 8 value of the water for water supplies, propagation of 9 fish and wildlife, recreational purposes and 10 agriculture -- agricultural, industrial and other 11 purposes. 12 That seems to envision the Commission taking 13 into account or balancing the weight of different uses 14 of the -- of the water that's subject to the standard. 15 So I would encourage members of the Commission to keep these factors in mind during deliberations 16 17 and -- and always a good idea to perhaps put on the record some rationales that reconcile with that standard 18 19 under the act. 20 Thank you. 21 MR. TONGATE: Thanks. 22 And, Mr. Chair, if I might, the MS. ORTH: 23 petitions that are submitted to the Commission ideally 24 have a proposed statement and basis, or statement of 25 reasons, when they are submitted, and in fact, the

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1 Department's general counsel, Ryan Flynn, when he 2 submitted the petition back in August, did include a 3 written statement of basis with the petition, and that's 4 often a good -- at least a good starting point, if not a 5 good way toward providing a basis for the Commission's 6 decision. 7 MR. TONGATE: Do we have copies of that? 8 MS. ORTH: Yes. Every Commission member was 9 copied with the petition, and it's attached there as the 10 first page. Whether this satisfies all of the criteria 11 12 that Mr. Cunniff mentioned, I won't opine, but as I 13 said, it should at least give you a good starting point. 14 Would you pass this to Mr. Tongate, please. 15 MR. TONGATE: We have a motion and a second 16 pending. 17 I would still propose that we break for lunch so people have a chance to review the Statement of 18 19 Reasons that was supplied with the petition, and then we 20 can come back and discuss it after lunch and vote at that time. 21 22 If no objection, we stand adjourned. 23 (Proceedings in recess from 11:53 a.m. to 24 1:13 p.m.) 25 MR. TONGATE: Well, let's go back into session

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100 1 here. 2 We still don't have Mr. Glass, but I trust 3 he'll be here shortly. 4 So when we took a recess, we had a motion by 5 Commissioner Sanders to approve the proposed amendment. 6 There was a second. 7 Would you care to restate your motion so we 8 are all on the same page. 9 MR. SANDERS: That's what we have court 10 reporters for, to repeat -- to read back the question --11 the motion. 12 Do you have that handy? 13 THE REPORTER: It will take a while to find 14 it. 15 MR. SANDERS: I can probably restate it in that amount of time. 16 17 It was a motion to adopt the standards as 18 proposed. 19 MR. TONGATE: And we had a second. Any discussion? 20 21 Commissioner Dominguez. 22 MR. DOMINGUEZ: I'll go down the same path 23 again. 24 I'm concerned of what we're utilizing for the 25 finding of BACT, for pulling the two uses out of McClure

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1 and Nichols is inconsistent with the fact that we still leave primary contact in as a use when we're basing the 2 3 1932 document of pulling all public access out of that area. Those two items seem to be conflicting. 4 And if there's something else that we're 5 6 basing the facts of pulling those two uses out, well, I 7 would be open to hearing that, but that appears to be 8 somewhat inconsistent, that we still have primary contact in there. Although I understand the reasoning 9 10 of how primary contact's tied to the other standards, the concept seems inconsistent. 11 12 And I don't know that that's a -- I'm 13 uncomfortable with that being a solid foundation if that's the findings of fact that we're basing that 14 decision on. 15 16 MR. TONGATE: Any other comments? 17 MR. SLOANE: I guess probably for different reasons I feel the same way about the livestock 18 19 watering. It does seem like cherry-picking uses and 20 that -- in defining who is setting regulation and for 21 what reasons, it seems like it's worth including the 22 livestock watering. 23 MS. ORTH: Commissioner Waters. 24 MR. WATERS: Is there anything under the 25 wellhead or watershed protection regulations for

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1 municipalities that might be considered as far as not 2 keeping livestock on there? 3 I know in the case of a sole source aquifer that's one of the things that -- if you've got a 4 5 wellhead protection area, for example, there are certain 6 things that can be excluded, and there's basis for that 7 in the state and federal law. So I'm wondering if -- if there's any basis in 8 9 that behind the state going ahead with excluding that 10 operation, if that can be excluded under source water protection rules, and that is something the state 11 12 drinking water folks have to deal with on a regular 13 basis. 14 MR. SLOANE: We did hear from Dr. Hogan that 15 there wasn't any reason not to leave it in other than 16 potential confusion, but I'm not sure why that potential 17 confusion doesn't exist with the primary use -- primary 18 contact use, as well. 19 MR. DOMINGUEZ: Primary use gives the 20 perception that swimming's allowable in that area of 21 that 1932 document that we're using to base the previous 22 decision of us is there is no public access. 23 So what Commissioner Sloane is stating is the 24 perceptions also conflict. And part of the concern was 25 the perception from the public that livestock use gives

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1 the wrong perception for the area.

T	the wrong perception for the area.
2	So we're going to use the 1932 document to
3	justify that. Yet as a leaving primary contact in
4	there gives the perception that it's okay for the public
5	to have contact with that water, although the 1932
6	document does not allow public in there. So we've got
7	conflicting perceptions.
8	I understand what's trying to be done with
9	this whole deal, and I'm not as much in disagreement
10	with that as I am us, the Commission, setting some type
11	of a precedent down the road that's going to come back
12	to bite us in the butt. That's more of where my concern
13	lies.
14	MR. TONGATE: Commissioner Sanders.
15	MR. SANDERS: In our discussion I can just
16	tell you the original there was an act created, I
17	think, in territorial I know in territorial times,
18	the original there was a withdrawal created where a
19	municipality could go in and take possession of certain
20	lands for a watershed for water supply.
21	Santa Fe was one of only two, and I think the
22	only one that did that. So they withdrew it. Although
23	they did allow for public access, they did not allow for
24	grazing or cattle to come in.
25	So my recollection is that there was a

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104 1 that's why I kept trying to bring him back to about 2 It's one of the unique areas of the state where 1883. 3 there was a law passed that allowed municipalities and how far -- it's still a controversial law that exists 4 5 out there. 6 But I would say before we include it, we 7 probably should think -- we should look back to that 8 document, see what the original purpose and intent was for the City of Santa Fe. 9 10 Actually, the fellow from the City of Santa Fe is here. 11 12 Can we ask questions of them, or we go off the 13 record? So we can't ask? MR. DOMINGUEZ: The record is closed. 14 15 MR. SANDERS: So even though I saw his head 16 shaking, I don't know for what purpose that is. 17 Up and down, as if you're in agreement with what I'm saying, right? 18 19 I think this is a matter of -- that before we 20 decide to add it in, we probably should get all the 21 facts, and that would be one of the things I would want 22 to look at, to see what that provided for, because that 23 predates the withdrawal from the federal Forest Service. 24 And there certainly is questions about whether 25 or not those -- I mean, there's always been this

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1 debate -- and I can't remember what it is, but I used to carry that document around, because it provided for 2 3 public access, and because I -- when I was a mountain biker, I used to climb up -- ride my bike up the backs 4 5 of the watershed, and I would sneak through the 6 watershed, because it's so pristine, and I would haul 7 ass through there, and you could jump out there by the 8 Audubon Society, and -- but I always carried it with me to say, "Look, this is the -- this is not illegal." 9 10 And so I would want to take a look at that before we -- before you put it -- included something 11 12 else in that isn't proposed to be included at this time. 13 MR. SLOANE: But inclusion doesn't allow it. You know, all it does is --14 15 MR. SANDERS: I understand --(Discussion off the record.) 16 MR. SLOANE: Inclusion doesn't allow it. 17 All it does is bring in standards to protect that use in the 18 19 future should it occur. 20 MR. SANDERS: I understand. 21 Does that require any further work, to include 22 it in there? 23 For a non -- I mean, to me, it's a question of 24 resources. Why should we include something in that's 25 not going to happen?

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1 I mean, I can't -- that hasn't happened for 2 over 70, 80 years, and should it be included anytime in 3 the near future? 4 MR. SLOANE: The alternative to that is it 5 does provide additional water quality protections for 6 the drinking water source of the city. 7 MR. CERTAIN: Just as a point of 8 clarification, Mike, are you just talking about 9 retaining the livestock watering use or the domestic 10 water supply use, as well? 11 MR. SLOANE: Just the livestock watering. 12 MR. CERTAIN: Okay. Okay. 13 MR. TAYLOR: Mr. Chairman. 14 MR. TONGATE: Commissioner Taylor. 15 MR. SANDERS: Why wouldn't we include the 16 domestic water supply, also? 17 MR. TONGATE: Excuse me. MR. SANDERS: Oh. 18 19 MR. TAYLOR: I'm concerned that the statement 20 Dr. Hogan made that the public perception about 21 livestock grazing in the Santa Fe watershed is why they 22 took it out. And that could set a bad precedent that 23 public perception could limit a designated use in other 24 places. 25 It's got nothing to do with, you know, the

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1 scientific data that we're using or, you know, 2 scientific basis for designating uses or, you know, the 3 water -- water quality. 4 MR. TONGATE: Anybody else? 5 So I guess at this point, we have the option 6 of either deliberating until the next meeting or coming 7 up with statements of reason that we can base whatever 8 decision we reach today. 9 MR. SANDERS: I would move to adopt the 10 Statement of Reasons submitted by Mr. --MR. TONGATE: 11 Flynn? 12 MR. SANDERS: -- Flynn. MR. CUNNIFF: 13 Whole cloth? 14 MR. SANDERS: Huh? Whole cloth? 15 MR. CUNNIFF: MR. SANDERS: Whole cloth. 16 17 MS. ORTH: And, Mr. Tongate, you might want to see if the petition is approved before you adopt the 18 19 Statement of Reasons. 20 MR. TONGATE: Okay. 21 MR. SLOANE: Are you just adding that to your 22 motion? 23 MR. SANDERS: Not if there's a problem with 24 the Statement of Reasons. I'd just like to get through 25 the motion first, and then we can go to the statement of

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1 reasons -- why we did it. 2 MR. TONGATE: I think the -- I think the items that are included in that Statement of Reasons were 3 addressed during the testimony, direct testimony, so I 4 5 think it's supported by the record. That's what --6 choose. 7 MR. CUNNIFF: And, Mr. Chairman, if I might, I 8 do think that this Statement of Reasons, though, sheds some light on some of the criteria set forth in the 9 10 statutory section, but maybe not. Maybe not everything in there. 11 12 I mean, I do think that in here there's some 13 scientific bases for the action that you're suggesting. 14 I'm not sure that it necessarily helps with all 15 criteria. 16 So maybe --(Discussion off the record.) 17 18 MR. CUNNIFF: Which part? 19 I don't remember what I said. MR. SANDERS: You had moved for -- I believe 20 21 what he said was he moved for the piece -- the Statement 22 of Reasons to be part of the basis upon which the new 23 standards could be adopted. Right. 24 MR. CUNNIFF: 25 MR. SANDERS: And would you propose -- is the

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1 suggestion, then, that it would be further bolstered by 2 the Hearing Officer's review of the record for our 3 review, or where -- where would the balance come from? 4 MR. CUNNIFF: Well --MR. SLOANE: Our deliberations. 5 6 MR. CUNNIFF: From the deliberations. You can 7 cite other testimony in favor. You could make 8 statements on the record with respect to some of the factors that are enumerated under that statutory 9 10 section, like with respect to the public interests and so forth and the balancing of different uses. 11 The 12 Environment Department explained at some length why it 13 had elected to enact these changes. Any of that the Commission of use in favor 14 15 might be a valid basis to articulate on the record. (Discussion off the record.) 16 17 MR. TONGATE: So, Mr. Sanders, would you care 18 to address some of those issues? 19 MR. SANDERS: No. I can't remember what they 20 testified to. I assume that the Hearing -- Hearing 21 Officer -- we adopt them and the Hearing Officer write 22 up the report based on the record, but --23 MR. CUNNIFF: Just again, I think out of an 24 abundance of caution, Mr. Chairman, Mr. Sanders, to make 25 sure that we sort of at least touch on all of those

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1 issues on the record, so that it's clear what it is that the Commission relied upon in making its decision. 2 3 MR. SANDERS: Hmm. I think I'm -- I'm used to being in court on 4 5 these things and just -- we should just ask for 6 findings -- maybe ask -- maybe we could ask them to 7 submit findings of fact to support --8 MS. ORTH: Well, actually, for example, 9 Mr. Sanders, do I take it that when you consider the 10 criteria that are required in the statute, that you would look to Dr. Hogan's testimony, for example? 11 MR. SANDERS: Yes. 12 That's what I would point 13 to. 14 MS. ORTH: All right. 15 MR. CUNNIFF: Good. 16 MR. SLOANE: Hence, the adoption of the 17 attainability use studies by the EPA seems to support 18 the finding that the uses are appropriate and the 19 criteria are appropriate, that there have been changes in the streams' current status and water flows that are 20 21 more appropriately reflected by the suggested uses and 22 the criteria that go along with those, as was pointed 23 out by all three witnesses. 24 MR. TONGATE: And one thing that was --25 Mr. Cunniff talked about was as we make standards we

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1 give weight to things that are appropriate, the facts 2 and the circumstances, including the use and value of 3 the water and water supplies, propagation of fish and 4 wildlife, recreational purposes, et cetera. 5 So I think taking all those things into 6 consideration during our deliberations and based on 7 that, I think approval of the proposed amendments would 8 be justified in accordance with the act. 9 So unless there's other discussion --10 MR. WATERS: Call for vote. 11 MR. TONGATE: So we have a motion to approve 12 the proposed amendments. 13 All in favor say aye. 14 (Simultaneous responses.) 15 MR. TONGATE: Opposed. 16 (Simultaneous responses.) 17 MS. ORTH: Sorry. We didn't hear all of that. 18 Commissioner Glass --19 MR. TONGATE: Taylor. 20 MS. ORTH: -- Commissioner Taylor, 21 Commissioner Dominguez. 22 Other nos? 23 MS. KRAPFL: No. 24 MS. ORTH: Commissioner Krapfl. MR. SLOANE: Add me to that. 25

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MS. ORTH: Sorry --1 2 MR. SLOANE: Add me to that. I didn't -- I don't think I voted the first go-round. 3 4 MS. ORTH: Okay. 5 MR. SANDERS: There's no second go-arounds. 6 MR. SLOANE: Well, I meant to say no. How's 7 that? I didn't say anything, so I'm saying no. MR. SANDERS: Silence -- silence in this 8 9 business is acquiescence, so whatever vote --10 MS. ORTH: So --11 MR. DOMINGUEZ: Do you want to do a roll call 12 vote? 13 MR. TONGATE: Yes. 14 MR. SANDERS: No. We're good. 15 MS. ORTH: Yes. At this point, let's do a 16 roll call vote. 17 MS. CASTANEDA: Mr. Tongate. 18 MR. TONGATE: Yes. 19 MS. CASTANEDA: D. L. Sanders. 20 MR. SANDERS: Yes. MS. CASTANEDA: Daniel Sanchez. 21 22 MR. SANCHEZ: Yes. MS. CASTANEDA: David L. Certain. 23 24 MR. CERTAIN: Yes. 25 MS. CASTANEDA: Steve Glass.

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1 MR. GLASS: No. 2 Larry Dominguez. MS. CASTANEDA: 3 MR. DOMINGUEZ: No. 4 MS. CASTANEDA: Mike Sloane. 5 MR. SLOANE: No. 6 MS. CASTANEDA: Clark Taylor. 7 MR. TAYLOR: No. 8 MS. CASTANEDA: Doug Bland. 9 MR. BLAND: Yes. 10 MS. CASTANEDA: Heidi Krapfl. 11 MS. KRAPFL: No. 12 MS. CASTANEDA: John Waters. 13 MR. WATERS: Yes. MS. CASTANEDA: Hoyt Pattison. 14 15 MR. PATTISON: Yes. 16 MS. CASTANEDA: Edward Vigil. MR. VIGIL: Yes. 17 18 MR. TONGATE: So what's the final tally? 19 MS. CASTANEDA: Five nos. 20 MR. GLASS: And? 21 MS. CASTANEDA: And eight yeses. 22 MR. TONGATE: Okay. With a vote of 8 to 5, 23 the proposed amendments are passed. 24 MR. BLAND: Mr. Chairman, I'd like -- could 25 I make one final comment?

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1 MR. TONGATE: Yes. 2 MR. BLAND: Most of our discussion in our 3 deliberations, if not all of it, really focused on the 4 reservoirs, and we didn't really touch much on the other 5 segments that were included, and I think the vote that 6 we just took -- it might be appropriate to just simply 7 state that for the Galisteo basin and the Santa Fe River 8 basin, I think that these amendments do, in fact, create 9 further subdivisions that much more accurately reflect 10 the conditions that are actually on the ground in these locations, and I think those are good reasons, and 11 12 there's a lot of scientific data that was presented and 13 discussed by the three witnesses that helped to bolster 14 the proposal. 15 MR. TONGATE: Okay. Thank you. 16 MR. SANDERS: That sounded really good. 17 MR. SLOANE: I think that's completely 18 accurate. You would have gotten a different vote had 19 you broken it up. 20 MR. DOMINGUEZ: I completely agree with that part. 21 22 MR. TONGATE: Okay. 23 We're at number 8 on the agenda. 24 (Proceedings adjourned at 1:33 p.m.) 25

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115 1 STATE OF NEW MEXICO) 2) ss. COUNTY OF BERNALILLO 3) 4 5 6 I, CHERYL ARREGUIN, the officer before whom the 7 foregoing proceeding was taken, do hereby certify that 8 the witnesses whose testimony appears in the foregoing transcript were duly sworn or affirmed; that I 9 10 personally recorded the testimony by machine shorthand; 11 that said transcript is a true record of the testimony 12 given by said witnesses; that I am neither attorney nor 13 counsel for, nor related to or employed by any of the parties to the action in which this proceeding is taken, 14 15 and that I am not a relative or employee of any attorney or counsel employed by the parties hereto or financially 16 interested in the action. 17 18 19 NOTARY PUBLIC 20 CCR License Number: 21 Expires: 12/31/2012 21 22 My Commission Expires: 12/12/15 23 24 25

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